

# REPORT OF THE JCS FACT FINDING TEAM

## USS LIBERTY INCIDENT 8 June 1967



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Decongraded at 12 year intervals.

Not automatically declassified.

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PART I

INTRODUCTION



#### I. INTRODUCTION

- 1. (AGTR-5) was attacked by Israeli aircraft in the vicinity of 31°-23'N, 33°-25'E. This position was about thirteen (13) miles from the Minaret at El Arish, which was bearing 142°T. LIBERTY was attacked subsequently by Israeli motor torpedo boats at or about 1253Z, 8 June 1967, and was severely damaged. LIBERTY's mission was governed by directives emanating from the Joint Chiefs of Staff.
- 2. Pursuant to orders approved by the Joint Chiefs of Staff, a Fact Finding Team of five members was constituted from the Organization of the Joint Chiefs of Staff to "... examine the circumstances relating to the issuance and transmission of operations directives to the LIBERTY associated with events during the period 1 June to 8 June 1967 which terminated in the attack on USS LIBERTY (AGTR-5) on O81210Z June 1967."
- 3. (U) Major General Joseph R. RUSS, USA, was designated senior member. Terms of Reference were also provided. (See Annex A, Part IV)
  - 4. (U) The Fact Finding Team began its examination before the formal approval of the Terms of Reference on the oral authority of the Director, Joint Staff. The activities visited and the person interviewed are listed in Annex B, Part IV, conforming to the following schedule:

<u>Cate</u>	Place/Activity				
Friday 9 June	Washington, D. C.	Preliminary preparations			
Saturday 10 June	Washington, D. C.	Director, J-3 Deputy Director for Reconnaissance J-3			
	•	ACNO (COMM) and Representatives			
Sunday 11 June	Washington, D. C.	Study and con- tinued prepara- tions			
Monday 12 June	Washington, D. C.	Service Action Officers			
		Mr. Pat COIN, White House Staff			
Tuesday 13 June	London; enroute Stuttgart, Germany	USNAVEURCOM USEUCOM			
Wednesday 14 June	Stuttgart; enroute COMSIXTHFLT	USEUCOM			
Thursday 15 June	On board USS LITTLE ROCK	COMSIXTHFLT			
- - - - - - - - - - - - - - - - - - -	Enroute and at Malta	USS LIBERTY; Senior member, Naval Court of Inquiry; and COMSERVLANT			
Friday 16 June	Enroute and in London	( USNAVEURCOM			
Saturday 17 June )	<i>f</i>	( Senior member, (Naval Court of (Inquiry			
Sunday 18 June	Enroute				
Monday 19 June } Tuesday 20 June }	Washington, D. C.	(Senior Aide, (Office of CNO; (Dep Dir for (Reconnaissance; (DDO(NMCC)			

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- 5. (U) Inasmuch as the Fact Finding Team was not a legal investigative body, in conducting its examination the Fact Finding Team observed the following constraints:
  - a. Interviews were not conducted under oath.
  - b. Individuals were not warned of their rights nor designated as interested parties.
  - c. Interference with the Naval Court of Inquiry was avoided.
    - d. Impact upon LIBERTY's personnel was held to a minimum.
  - e. Representatives of the military services were invited to accompany the team; Captain W. CRAVEN, Office of Chief Naval Operations (OP-O3R) and Captain C. A. TURNER, Staff, CINCUSNAVEUR, did accompany the team throughout the European itinerary.
  - 6. No insurmountable difficulties were encountered. However, note is made of the following:
    - a. Travel to Asmara is extremely difficult. As a consequence, determination of pertinent facts originating at that location were obtained by telephone and/or by message.
    - b. The focus of damage and destruction in LIBERTY was on the bridge and in the communications facilities. Consequently, there were no records or communications files surviving which could be examined, nor were there any surviving key communications personnel available who had direct knowledge and reliable power of recall. For this reason the Fact Finding Team accepted such information as the Navy Court of Inquiry had been able to deduce and which was provided by the Senior member, Navy Court of Inquiry.



- c. The Fact Finding Team received JCS message 7964,
  DTG 142258Z June on 15 June on board Flagship, COMSIXTHFLT.
  This message advised that the Joint Chiefs of Staff had approved the precept to the Fact Finding Team, and that it had added to the Terms of Reference a requirement to "...incorporate in your report any official US public statements which bear on your findings." Actions to comply with this necessitated obtaining pertinent information and material by other than direct interview in some instances.
- 7. (U) Compilation of all known official US public statements has been completed. Careful review of these statements reveal that none have a bearing on the findings presented herein. In view of this fact, they are not included as a part of this report but are retained on file in the Joint Command and Control Requirements Group.
- 8. (U) In Part II, Section I, the Findings of Fact are amplified by discussion. The discussion is provided as a device for making available various opinions which cannot be categorically stated as facts but which contribute to a fuller understanding of the situation relating to the incident under study.

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PART II

FINDINGS OF FACT

#### SECTION 1

PERTAINING TO COMMAND
AND CONTROL ACTIONS



#### FINDINGS OF FACT

#### PERTAINING TO COMMAND AND CONTROL ACTIONS

1. (S) During May 1967, USS LIBERTY (AGTR-5) had been operating off the West African coast under the operational control of COMSERVRON 8,\* a subordinate command of CINCLANTFLT.

#### DISCUSSION:

This is the normal command control arrangement for technical research ships (TRS) under the administrative command chain in the Atlantic.\*\*



#### DISCUSSION:

- a. USNS VALDEZ, as a USNS ship manned by a civilian crew, was not placed under operational control of a USEUCOM subordinate commander.
- b. Deployment of USS LIBERTY is the first instance of the operation in the Mediterranean under the operational control of the area commander since the Cyprus incident.

(See Tab 3)
\*\* JCS MSG 5838, DTG 052235Z November 65. (See Tab 1)

NOTE: ANNEX C, PART IV, CONTAINS ALL MESSAGES REFERRED TO HEREIN.

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3. (3) Subsequent to approval by the JCS/JRC, the Deputy Secretary of Defense and the 303 Committee, the JCS/JRC, through COMSERVRON 8,\* initiated movement of USS LIBERTY to the Eastern Mediterranean by way of Rota, Spain. USS LIBERTY arrived Rota on 31 May where her logistics were completed, SIXTHFLT publications delivered, repairs effected and special technical equipment and personnel boarded.

#### **DISCUSSION:**

- a. Approval procedure is designed to insure that military implications and capabilities, as well as diplomatic and international political risks and ramifications, are fully weighed.
- b. The stop at Rota was required to insure USS LIBERTY would have available the necessary operational and logistics support information providing for coordination and support of her operations in the area.
- c. Enroute Rota USS LIBERTY had experienced machinery derangements to the propulsion system and to a significantly important antenna.
- d. It was also necessary to provide augmentation of capability by special technical equipment required by her mission;

  Dersonnel also joined at Rota.

\*COMSERVRON 8 MSG, DTG 240020Z May 67. (See Tab 4)

4. ( ) On 29 May, submitted\* five (5) proposed operating areas in the Eastern Mediterranean and recommended that USS LIBERTY operate in Operation Area 3 (32N-33E to 34E); further, that adjustment in closest points of approach to land and adjustments in the operating areas should be changed as necessary for operational and safety reasons. (See Chart 1, Annex E, Part IV)

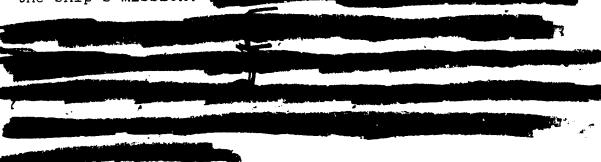
#### **DISCUSSION:**

Not applicable.

5. (C) Commanders were made aware of this deployment as information addressees on sailing orders issued\*\* by COMSERVRON 8 to USS LIBERTY to go to the Eastern Mediterranean.

#### DISCUSSION:

a. Conversations with the respective commanders indicate that this was the extent of knowledge each had regarding the ship's mission.



b. It would appear that custom and usage may have enabled this sort of intercommand exchange in channels to become compartmented. Close monitorship should be exercised over these staff activities by the commander in view of the unusual degree of confidence reposed in these highly-technical, specialized personnel.

\*\*COMSERVRON 8 MSG, DTG 240020Z May 67. (See Tab 4)

On 1 June 1967, the JCS/JRC directed\* USS LIBERTY be passed to operational control of USCINCEUR upon entering Rota and this was accomplished. USCINCEUR, in turn, requested\*\* CINCUS-NAVEUR to assume operational control as USS LIBERTY passed sea

#### DISCUSSION:

buoy inbound to Rota.

- a. This action is consistent with previous policy guidance disseminated\*\*\* by the Joint Chiefs of Staff which outlined, among other things, that operational control would be effected by the cognizant unified and specified commander through the Naval component commander to a specific fleet or force commander.
- b. It was further noted that the procedures for developing schedules for the USS LIBERTY while in the USCINCEUR area of responsibility were specifically outlined\*\*\*\* by the Joint Chiefs of Staff on 6 June 1967.
- 7. On 1 June USCINCEUR informed# the Joint Chiefs of Staff of the expected ready for sea date (1 June) of USS LIBERTY and requested guidance with respect to schedule, operating areas, and any special requirements. He also instructed CINCUSNAVEUR to establish procedures to insure daily Situation Reports (SITREPS) and Planned Intended Movement (PIM) reports as required by current reconnaissance reporting instructions. CINCUSNAVEUR so instructed USS LIBERTY.

#### DISCUSSION:

This reflects the unfamiliarity with a TRS capability and its performance (i.e., the imposition of transmitting require-

<sup>\*</sup>JCS MSG 6499, DTG 291602Z May 67. (See Tab 7)

\*\*USCINCEUR MSG, DTG 300932Z May 67. (See Tab 11)

\*\*\*JCS MSG 5838, DTG 052235Z November 65. (See Tab 1)

\*\*\*\*JCS MSG 7206, DTG 062050Z June 67. (See Tab 35)

#USCINCEUR MSG, DTG 010035Z June 67. (See Tab 14)



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ments which were inconsistent with the mission requirements of USS LIBERTY, but completely prudent for other types of Naval ship operations).

8. CINCUSNAVEUR, assuming operational control of USS LIBERTY on 31 May, instructed\* the ship to enter Rota for fuel and loading of technical material and personnel and, when ready for sea about 1 June, to depart for the Eastern Mediterranean. General instructions were given pertaining to staying in international waters and to communications matters. Technical operations were directed in accordance with technical specifications to be issued separately.

#### DISCUSSION:

a. This directive associates with routine operational matters;

It is difficult to see how the military judgment of a commander can be exercised without this knowledge.

- b. From this message, it is not obvious that "technical direction" would not flow from the commander and that the commander would not be knowledgeable of such direction.
- 9. (6) On 1 June, the JCS/JRC provided\*\* USCINCEUR with USS LIBERTY's schedule. This directed USS LIBERTY depart Rota 2 June when ready for sea and proceed during period 2-8 June via Gibraltar Strait thence via Northern African Coastal route to 32N-33E. Closest points of approach to Spain, Tunsia, Sardinia,

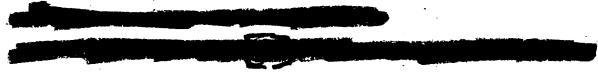
<sup>\*</sup>CINCUSNAVEUR MSG, DTG 311750Z May 67. (See Tab 13)
\*\*JCS MSG 6724, DTG 011545Z June 67. (See Tab 18)

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Sicily, Crete, Algeria, and Libya were stipulated. Thereafter, to operate in Operation Area 3 subject to 12.5 NM closest point of approach United Arab Republic and 6.5 NM closest point of approach Israel.

#### **DISCUSSION:**

a. This schedule is complete in itself and does not explain the rationale supporting the route or operating position selected.



LIBERTY was being sent in direct support of the COMSIXTHFLT requirements, as well as those of CINCUSNAVEUR and USCINCEUR. In discussion with these commanders, all disclaimed knowledge of this aspect other than to speculate that, in the course of events,

None felt that USS LIBERTY was available to be responsive to tasks directly imposed by himself.

USS LIBERTY to proceed as instructed in the schedule previously provided by the Joint Chiefs of Staff. This was issued by CINCUS-NAVEUR who had delayed action pending receipt of a report from • USS LIBERTY that repairs to an antenna had been completed. When so reporting, USS LIBERTY also advised\*\*\* that she would depart 1230Z, 2 June, and proceed at best speed.

#### DISCUSSION:

In the light of future events, the words in USS LIBERTY's report "...proceed at best speed," in accordance with previous

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<sup>\*</sup>USCINCEUR MSG, DTG 012030Z June 67. (See Tab 19)
\*\*CINCUSNAVEUR MSG, DTG 020717Z June 67. (See Tab 21)
\*\*\*USS LIBERTY MSG, DTG 021132Z June 67. (See Tab 22)

instructions, are significant. However, this is a significance not readily apparent to readers on 2 June in view of USS LIBERTY's subsequent movements to comply with her understanding of the urgency of her employment reflected in COMSERVRON 8 Movement Directive "...best possible speed." The team was informed that the Commanding Officer of USS LIBERTY stated that this was the first instance in which he had ever been ordered to use best speed.

11. (TW) USS LIBERTY departed\* Rota at 1330Z, 2 June. Her movement report conformed to her ordered track and indicated a speed of advance at 15 kts with an estimated time of arrival at Operation Area 3 (32N-33E) of 0300Z on 8 June; thereafter, to operate within a circle of 50 miles radius. This report also advised that USS LIBERTY would guard NAVCOMSTA Morocco teletype broadcast until 0001Z on 7 June when a shift to the NAVCOMSTA Asmara teletype broadcast would be made.

#### DISCUSSION:

Commands received this movement report and compared the intention with the track USS LIBERTY had been directed to follow - no significant disagreement was apparent. Thereafter, despite unavailability of daily Position Reports (POSIT reports), assumption persisted that USS LIBERTY would be and was where such projections indicated. (This becomes significant on 7 June when USS LIBERTY's 070800Z POSIT report\*\* is received and indicates USS LIBERTY is about one day ahead of assuming commencement of her 9 June assignment.)

<sup>\*</sup>USS LIBERTY MSG, DTG 022108Z June 67. (See Tab 24)
\*\*USS LIBERTY MSG, DTG 070908Z June 67. (See Tab 39)

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also reported passing three Soviet ships steaming in column. In this report to CINCUSNAVEUR, and various information addressees, USS LIBERTY cautioned that daily situation and position reports might be delayed to avoid transmitting at times which would have a deleterious effect on the execution of the primary mission. This was received by CINCUSNAVEUR 031133Z.

#### DISCUSSION:

- a. The caveat that mission performance could preclude transmitting routine general service communications seems to have lulled all echelons into accepting non-receipt of position reports.
- b. Such surveillance platforms must suspend technical operations when transmitting; therefore it is customary practice to select suitable operational opportunities to effect the transmission of outgoing traffic in least time. This, normally, does not affect the operations of the ship, especially in a peacetime environment.
- vice Force Commander on 3 June that USS LIBERTY would conduct extended, independent operations in the Eastern Mediterranean pursuant to the schedule of the Joint Chiefs of Staff, inter alia, and indicated the requirement that logistic support be provided by those commanders. Pertinent instructions were to be provided USS LIBERTY by COMSIXTHFLT.

#### DISCUSSION:

This message is consistent with their correct understanding that the affected commands had a support role only and not one extending to active control of USS LIBERTY's movements.

<sup>\*</sup>USS LIBERTY MSG, DTG 022108Z June 67. (See Tab 24)
\*\*CINCUSNAVEUR MSG, DTG 031016Z June 67. (See Tab 25)



14. ( COMSIXTHELT indicated his desire to visit the USS LIBERTY. However, previous instruction had been issued stating that association of the SIXTHELT with the USS INTREPID should be avoided. Based on this precedent, the visit to the USS LIBERTY was not accomplished.

#### DISCUSSION:

When USS LIBERTY chopped to COMSIXTHFLT, the latter wanted to board her to see what he could do for her and what she could do for him in other than

15. (U) On 5 June, hostilities between Israel and the United Arab Republic broke out.

#### DISCUSSION:

Not applicable.

guidance for employment of the Fast Carrier Task Force (TF 60) and instructed\* that the Task Force ships and aircraft be operated no closer than 100 NM from the coasts of Lebanon, ... Syria, and United Arab Republic, and no closer than 25 NM from the coast of Cyprus. Other Task Forces to be addressed separately. It was explained that this was dictated by consideration which made it desirable to complicate the situation for the Russian warships moving into or in the Eastern Mediterranean, as well as to improve the fleet's posture for tasks relating to the Israeli-United Arab Republic hostilities which might be imposed by higher authority. COMSIXTHFLT promulgated\*\* orders to carry out the above to SIXTHFLT units that day (5 June).

<sup>\*</sup> CINCUSNAVEUR MSG, DTG 051352Z June 67 (See Tab 26)
\*\* COMSIXTHFLT MSG, DTG 052015Z June 67 (See Tab 29)



- a. This directive accommodated COMSIXTHFLT desires to gain sea room to pursue necessary and routine training without, in any way, making it possible for such normal routine activity to be misinterpreted by the Middle East belligerents or by the Russians. The "bonus benefit" was as stated.
- b. COMSIXTHFLT stated that this was the day he expected higher authority would have modified USS LIBERTY's orders in the interest of her safety; that had he had unequivocal operations control and concomittant understanding of USS LIBERTY's mission, he would have rendered such a judgment on 5 June. It was accepted that the mission was overriding. The logic was reinforced by:
  - (1) USS LIBERTY's ordered positioning was consistent with the requirements of mission as speculated.
  - (2) The fact of US neutrality and the operation of this unarmed naval vessel in international waters under such circumstances did not contribute to a feeling of apprehension.
  - (3) In the event evacuation or related other tasks were required of the SIXTHFLT, utilization of the
    - (4) COMSIXTHFLT stated that had the USS LIBERTY been under his complete operations control, he too would have placed her where she was directed to operate in order to utilize her as envisioned in paragraph (3) above.



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17. (2) On 6 June, CINCUSNAVEUR advised\* COMSIXTHFLT that USS LIBERTY would be changed to his operational control at 0001Z, 7 June, "in order to facilitate area command and control" and satisfy any "requirement for protection." COMSIXTHFLT was instructed to operate USS LIBERTY in accordance with the schedule issued\*\* by the Joint Chiefs of Staff in order to derive maximum benefit from USS LIBERTY's | capabilities. Authorization was also granted to modify the above mentioned schedule for safety reasons as dictated by the local situation. In this multiple-addressee message, USS LIBERTY was directed to change to COMSIXTHFLT operational control at 0001Z, 7 June. USS LIBERTY was also informed that no position reports had been received since the O22400Z June report. USS LIBERTY was directed to submit future reports of position as of 1800Z and to raise precedence of the reports to IMMEDIATE, modifying the USCINCEUR address to internal indicator "for JRC."

#### DISCUSSION:

The above position report instruction changes were prompted by a request by USCINCEUR JRC, who notified CINCUSNAVEUR that USS LIBERTY situation and position reports were being considerably delayed due to competition with a large volume of other PRIORITY traffic. This change was designed to get these reports into the "quiet part of the radio day" and to make them less competitive with the large volume of high precedence traffic that all NAVCOMSTAS in the area were being deluged with.

<sup>\*</sup>CINCUSNAVEUR MSG, DTG 061357Z June 67. (See Tab 30)
\*\*JCS MSG 6724, DTG 011545Z June 67. (See Tab 18)

18. (a) At 2000Z, 6 June, USS LIBERTY notified\* the Movement Report Office, London, among others, that she would shift to the operational control of CONSIXTHFLT at 0001Z, 7 June. At 2036Z, 6 June, USS LIBERTY reported\*\* for operational control to COMSIXTHFLT, effective at 0001Z, 7 June. Among other things, she also reported fuel state and endurance. USS LIBERTY also appraised COMSIXTHFLT that Condition of Readiness THREE modified had been assumed and that self-defense capability was "limited to four .50 caliber machine guns and small arms."

#### DISCUSSION:

The significant content of this routine administrative . action by USS LIBERTY is the overt inclusion of the description of her self-defense capability. The Commanding Officer stated that this was premeditated response intended as a tactful, although obtuse, reminder of USS LIBERTY's movement into the Eastern Mediterranean and into the focus of hostilities which the new geographical restrictions on SIXTHFLT in the CINCUSNAVEUR message had high-lighted.

nated her reporting message and 29 hours prior to its receipt by COMSIXTHFLT) COMSIXTHFLT sent\*\*\* USS LIBERTY a message of instructions. This message referred to the Arab/Israeli situation and cited the unpredictability of United Arab Republic actions. It directed USS LIBERTY to conduct operations in accordance with the schedule provided by the Joint Chiefs of Staff, CINCUSNAVEUR movement order and CINCUSNAVEUR sailing order. USS LIBERTY was directed to maintain a high state of

<sup>\*</sup>USS LIBERTY MSG, DTG 062000Z June 67. (See Tab 33)
\*\*USS LIBERTY MSG, DTG 062036Z June 67. (See Tab 34)
\*\*\*COMSIXTHFLT MSG, DTG 062349Z June 67. (See Tab 36)

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threatening or suspicious actions directed against her or any diversion from schedule necessitated by external threat. Advise if local situation dictates change in area of operation assigned by reference JCS schedule." Contact report requirements were defined. USS LIBERTY was also instructed to copy Morocco teletype broadcast and to utilize TF 60 tactical circuits as required "...although not assigned to TF 60." USS LIBERTY was required to ACKNOWLEDGE. This message was never brought to the knowledge of the Commanding Officer, USS LIBERTY.

#### DISCUSSION:

- a. This message reflects a contradiction. Attention is invited to:
  - (1) The fact that it directs USS LIBERTY to copy the Morocco Fleet teletype broadcast;
  - (2) The fact that USS LIBERTY's original movement report advised\* that she would shift to Asmara Fleet teletype broadcast at CHOP time (070001Z June).
- b. USS LIBERTY did not receive the COMSIXTHFLT message.

  Consequently, USS LIBERTY did, in fact, shift to Asmara.

  However, there is no indication that this was a factor in the mis-handling errors in the communications of operational directives addressed to USS LIBERTY.
  - c. When USS LIBERTY failed to acknowledge this message, COMSIXTHFLT initiated tracer action through the ship-shore terminal to ascertain if it had been delivered. This was not completed prior to attack on USS LIBERTY, but did ascertain non-delivery for reasons cited in the section following, dealing with the flow of directives and analyses of the transmission modes.

\*USS LIBERTY MSG, DTG 021330Z June 67. (See Tab 23)



20. (f) About 0908Z, 7 June, USS LIBERTY situation/position report\* as of 0800Z, 7 June, was sent by IMMEDIATE precedence. This was at 33-06N, 28-54E and indicated a PIM of 16.5 kts until 072300Z. Thence stationary within 30 NM of 31-45N, 33-30E. It was received by COMSIXTHFLT at 080036Z (an interval of 15 hours and 28 minutes after being transmitted by USS LIBERTY).

### DISCUSSION:

- a. The various recipients received this as their first positive knowledge of USS LIBERTY's actual position. Subsequently, in this report it is shown that because of PRICRITY precedence previously used for these reports, those reports for 3, 4, 5, and 6 June had been backlogged and delayed in delivery and in two instances, erroneously filed without delivery.
- b. This indicated that USS LIBERTY had speeded up over the Movement Report Speed of Advance indicated on departure Rota; rather, USS LIBERTY had proceeded "at best speed" to arrive Operations Area 3 "as soon as practicable." The missing position reports contained the movement report adjustments indicating this.
- c. By the time various JRCs received this information, the USS LIBERTY was almost one day ahead of the schedule promulgated by the Joint Chiefs of Staff and by mid-afternoon on 7 June, Washington time, was nearing a closest point of approach 100 NM from the United Arab Republic and Israeli coasts. (See chart 2, Annex E. Part IV)

\*USS LIBERTY MSG, DTG 070908Z June 67. (See Tab 39)

Chiefs of Staff to change USS LIBERTY's operations area from area 3 (32N, 33 to 34E) to Operations Area 2 (32N, 31 to 33E) to satisfy technical requirements. No action resulted prior to ottack on USS LIBERTY. (See chart 1, Annex E, Part IV) DISCUSSION:

Not applicable other than to observe that this was overtaken by the attack on USS LIBERTY.

22. ( About 2230Z, 7 June, the JCS/JRC notified\*\* USCINCEUR (information to various addressees including Chief Naval Operations, CINCUSNAVEUR, COMSIXTHFLT and USS LIBERTY) that USS LIBERTY's closest point of approach to United Arab Republic was changed to 20 NM and closest point of approach to Israel was changed to 15 NM. It also advised that "...in view present situation Eastern Mediterranean, operation area specified in JCS schedule for guidance only and may be varied as local conditions dictate."

#### **DISCUSSION:**

- a. This action was taken by message and it should be observed that it occurred only a short interval prior to a more significant JCS/JRC action sequence. It was consistent with established, approved routine and normal procedures set forth in SM 676-66\*\*\* and the JCS/JRC charter.
- b. This change in USS LIBERTY's Schedule Track

  was prompted by a

  question raised by Chief Naval Operations concerning the

  prudence of sending USS LIBERTY to a position so close to

  the area of hostilities.

\*\*JCS MSG 7337, DTG 072230Z June 67. (See Tab 42)
\*\*\*Enclosure to JCS 2150/214-2, dated 19 August 1966

- message represent a relaxation in the latitude for moving and positioning USS LIBERTY, but are so generally stated as to be the possible source of confusion. This latitude was not accompanied by a clarification of USS LIBERTY's mission, without which no commander could have exercised military judgment.
- petween representatives of JCS/JRC and Office of Chief Naval Operations, the Director, J-3, (OJCS) authorized Chief, JRC, to request USCINCEUR to apply the geographical restrictions of 100 NM closest point of approach to United Arab Republic and Israel, 25 NM closest point of approach to Cyprus, which were in effect on SIXTHFLT units, to USS LIBERTY. In view of the hacte necessitated by USS LIBERTY's nearness to this geographical restriction, the JRC initiated a phone call to Headquarters, CINCUSNAVEUR.

a. Early in the day Chief Naval Operations had raised a question concerning the ordered movement of USS LIBERTY. As a result of a query to JCS/JRC, he had been advised that technical reasons were overriding. However, this did result in initiation of action to adjust the closest point of approach to 20 NM as indicated in the preceding fact. In view of the modified geographical restrictions of 100 NM on SIXTHFLT units and the inadequacy of the justification advanced by JCS/JRC, Chief Naval Operations again required his staff to press for modification of USS LIBERTY's movements, at least to conform to SIXTHFLT geographical restrictions.

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b. Of significance is the fact that at the time of the discussion referred to in the Fact Bearing, JCS/JRC representatives were not ware of the modified geographical restrictions which permitted SIXTHFLT units to operate to a 100 NM closest point of approach. The same message to the Joint Chiefs of Staff and to Chief Naval Operations had been received as follows:

CNO JCS (JCS Msg Center) Time Difference 071548Z 071630Z 42 minutes

The analysis of communications in Annex D, Tab 8, treats this incident in more detail. However, it is a fact that this is one of several instances. All indicate that Navy message processing procedures generally result in earlier delivery of the same message to Navy addressees than do the procedures in effect to and through the NMCC message center for serving the Organization of the Joint Chiefs of Staff.

- c. Note that this change of closest point of approach of USS LIBERTY to 100 NM occurred only about one hour after the 20 NM modification to USS LIBERTY's schedule.
- voice and contacted CINCUSNAVEUR Operation Duty Officer, who was requested to have USS LIBERTY comply with COMSIXTHFLT message, DTG 071530Z, which restricted SIXTHFLT units to remain beyond 100 NM of Israel and United Arab Republic coast and 25 NM from Cyprus. Brevity of time was explained as the reason for the call. The CINCUSNAVEUR Operations Duty Officer advised that they would get the message right out to SIXTHFLT.

#### DISCUSSION:

a. In CINCUSNAVEUR headquarters there are three co-located duty officers:

- <del>maria</del>
- (1) CINCUSNAVEUR Duty Captain (5-6)
- (2) CINCUSNAVEUR Command Center Duty Officer (0-5)
- (3) CINCUENAVEUR Operations Duty Officer (0-3)
  These watch personnel come under the supervision of the Deputy Chief of Staff (0-6).
- b. The CINCUSNAVEUR Operations Duty Officer was the watch officer exercising cognizance over
- c. Unlike the previous procedure, this action was contrary to customary usage in that it:
  - (1) By-passed the USCINCEUR's JRC in going directly to the component headquarters.
  - (2) Employed voice communications, vice record communications, to initiate an action.
  - (3) Was initiating an action orally on a watch-to-watch basis rather than passing information of intent to do so at a future time, which seems to have been usual practice.
- The CINCUSNAVEUR Operations Duty Officer informed the CINCUSNAVEUR Duty Captain and drafted an appropriate message for dispatch to COMSIXTHFLT as follow-up action in accordance with verbal assurance given to the JCS/JRC Duty Officer. The CINCUSNAVEUR Duty Captain and the CINCUSNAVEUR Command Center Duty Officer contacted the CINCUSNAVEUR Deputy Chief of Staff, advising him of the JCS/JRC phone call and the proposed course of action. The Deputy Chief of Staff directed that release be deferred pending receipt of an authoritative indication that the JCS/JRC action had been officially approved (i.e., in this case, a Date-Time-Group reference).

- a. The Headquarters, USNAVEUR, policy had been established that movement of ships and aircraft would be effected in response to oral communications from higher authority only if evidence of its official status were available. This was defined to mean:
  - (1) If transmitted by a flag/general officer;
  - (2) If evidence were provided that a record directive had, in fact, been approved AND released (such as an assigned message Date-Time-Group, cite number, etc.) and was beyond recall other than by official cancellation.
- b. Staff personnel stated that use of a secure circuit nor use of an authenticator would have been an accepted substitute for this evidence of verification that the oral communications, from other than a flag/general officer, had been approved by an authority in the other headquarters.
- In response to the order of the Deputy Chief of Staff, CINCUSNAVEUR, the CINCUSNAVEUR Command Center Duty Officer placed a call to USEUCOM headquarters and was put in contact with the USEUCOM Command Duty Officer who was advised that the JCS/JRC had verbally requested USS LIBERTY be moved (as indicated above) and advised that the Date-Time-Group of the message from the Joint Chiefs of Staff was required before he could take action on the request. The USEUCOM Command Duty Officer said he would call back.

At about the same time, the JCS/JRC Duty Officer called USEUCOM headquarters and was put in contact with the JRC watch officer, who was advised of the verbal request made to the CINCUSNAVEUR Operations Duty Officer. He explained that USCINCEUR had been by-passed in the interest of saving time; that CINCUSNAVEUR Operations Duty Officer "HAD promised to take action."

Almost immediately the USEUCOM Duty Officer called USEUCOM JRC Duty Officer to advise of the CINCUSNAVEUR Command Center Duty Officer's request. On the basis of the JCS/JRC Duty Officer's call and his use of the word "had" in his message, both USEUCOM duty personnel assumed no further action was required.

#### DISCUSSION:

- a. At USEUCOM headquarters the JRC is physically separated from the USEUCOM Command Center. These two facilities are in the same building but are on separate levels. There are the following key watch personnel:
  - (1) USEUCOM Command Duty Officer
  - (2) USEUCOM JRC Duty Officer
- b. JCS/JRC Duty Officer employment of the word "had" in his conversation to USEUCOM JRC Duty Officer which informed him of action JCS/JRC assumed was in progress at CINCUSNAVEUR, based on the phone call contact with CINCUSNAVEUR's Operations Duty Officer, misled the USEUCOM Duty Officer into believing CINCUSNAVEUR had acted or would act. He took no further action.
- additional communications between CINCUSNAVEUR headquarters and USEUCOM headquarters on this matter. Subsequently, CINC-USNAVEUR Command Center Duty Officer (CCDO) called USEUCOM headquarters and this time was put in contact with USEUCOM JRC Duty Officer. NAVEUR CCDO asked what action was being taken by USEUCOM headquarters. USEUCOM JRC Duty Officer answered by asking the same question of the CINCUSNAVEUR CCDO, i.e., what action was being taken by CINCUSNAVEUR headquarters. He was advised CINCUSNAVEUR action was being withheld pending

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a call back from USEUCOM in response to the earlier call (i.e., requesting Date-Time-Group of JCS/JRC message). It was suggested that the USEUCOM JRC Duty Officer initiate a call to JCS/JRC requesting the Date-Time-Group of the JCS message or to provide an USEUCOM Date-Time-Group. The call terminated.

#### DISCUSSION:

Note carefully that unlike the initial call to USEUCOM, when the USEUCOM Command Duty Officer was reached, this call put CINCUSNAVEUR Command Center Duty Officer into contact with the USEUCOM JRC Duty Officer,

28. ( Prompt action was then taken by the USEUCOM JRC Duty Officer in contacting the JCS/JRC Duty Officer to obtain the Date-Time-Group of the JCS message. The requested information was promptly relayed to the CINCUSNAVEUR Command Center Duty Officer. Coincident with this event (080325Z) the JCS/JRC message was placed in the hands of the CINCUSNAVEUR Command Center Duty Officer.

#### DISCUSSION:

- a. The expedition with which this required action was accomplished by USEUCOM JRC Duty Officer was, of course, coincident with the eventual availability of the Date-Time-Group at the NMCC message center, It is possible that the USEUCOM JRC Duty Officer might have obtained the JCS/JRC message Date-Time-Group had he been contacted initially instead of the USEUCOM Command Duty Officer. In assessing the NMCC message center procedure, some skepticism exists.
- b. The fact is evident, however, that USEUCOM JRC Duty Officer, being more experienced in such matters, had a better appreciation of the urgency connected with this, as well as more intimate knowledge of the standard procedure for quick reaction adjustments to operations.



- c. It is probable that had JCS/JRC Duty Officer called USEUCOM JRC Duty Officer, necessary action would have been set in motion precluding this delay of about three hours.
- 29. ( ) CINCUSNAVEUR Command Center Duty Officer directed a teletype conference with COMSIXTHFLT Staff Duty Officer be set up on secure teletype circuit. This was done by O410Z and for the next thirty (30) minutes effort was made to pass the JCS/JRC message. Transmission difficulties resulting from atmospherics made this difficult and COMSIXTHFLT acknowledgement was not obtained until about O80455Z. CINCUSNAVEUR also sent a confirmation message\* which COMSIXTHFLT received at O80518Z.

Not applicable.

30. (3) COMSIXTHFLT Staff Duty Officer prepared a message\*\*
to USS LIBERTY to carry out the JCS/JRC message directive. This
was processed and ultimately ready for presentation to Assistant
Chief of Staff (OPS) for release by 0630Z on 8 June. However,
because of his preoccupation in activities with COMSIXTHFLT and
his Chief of Staff in preparation for a Secretary of Defense
directed press conference, the message was not released until
0913Z. The message, although assigned an IMMEDIATE precedence,
was not transmitted to NAVCOMSTA Morocco for relay to USS
LIBERTY until 1035Z 8 June because of delays incident to transmission of other equal or higher precedence messages. USS
LIBERTY did not receive this message.



<sup>\*</sup>CINCUSNAVEUR Wirenote, DTG 080455Z June 67. (See Tab 49)
\*\*COMSIXTHFLT MSG, DTG 080917Z June 67. (See Tab 53)



The Secretary of Defense had directed, in a message directly to COMSIXTHFLT, that press and media representatives be thoroughly briefed on SIXTHFLT operations as part of the effort in progress to refute United Arab Republic allegations that the SIXTHFLT was actively supporting Israel. The briefing was to be conducted forenoon, 8 June, on the USS AMERICA and COMSIXTHFLT and his key staff officer had been engaged in preparations since 0600 local time.

31. () The COMSIXTHFLT message to USS LIBERTY was received by NAVCOMSTA Morocco at O81050Z and delivered onward over Defense Communications System (DCS) to DCS Station Asmara (Army Communications Center, Asmara). DCS Station Asmara, through operator error, delivered the message onward to NAVCOMSTA Greece.

NAVCOMSTA Greece sent it back, whereupon, it was delivered to NAVCOMSTA Asmara at O81510Z and placed on the teletype broadcast at O81525Z. USS LIBERTY's communications equipment had been destroyed in the meantime, during the attack.

#### DISCUSSION:

This is an over-simplified statement of the facts. The communications flow analysis (Annex D , Tab 6 ) highlights the situation existing at NAVCOMSTA Greece as a consequence of having to handle Foreign Broadcast Intercept System (FBIS) traffic. This is a non-military activity and it was dumping a high volume of high precedence traffic on NAVCOMSTA Greece, with an adverse impact on military communications.

32. USS LIBERTY'S 080800Z POSIT/SITREP report was the movement arrival report indicating 31-34N, 33-30E and that USS LIBERTY would remain within 30 NM of that point. It was received by COMSIXTHFLT at 081120Z.

Not applicable.

33. (\*) USS LIBERTY reported\*, by IMMEDIATE message, having been orbited by three DELTA Wing single-engine jet aircraft three times at 31-27N, 34-00E at 080650Z. These were not identified. Their altitude estimated to be 5,000 feet at two miles. USS LIBERTY stated that no amplifying report would be submitted. COMSIXTHFLT received this at 080920Z.

#### DISCUSSION:

comsixthet was not alarmed by this because USS LIBERTY's indication of no further reports was taken to mean that the overflight was routine and was not indication of any apprehension by USS LIBERTY. It is to be noted that at least one other report of overflight of USS LIBERTY by an aircraft earlier in the Mediterranean transit had been made by USS LIBERTY.

34. (2) USS SARATOGA reported\*\* at O81235Z that a FLASH message on the Navy High Command tactical voice circuit had been received from USS LIBERTY reporting, "I AM UNDER ATTACK. MY POSIT 33-25E, 31-23N. I HAVE BEEN HIT. REQUEST IMMEDIATE ASSISTANCE." It was determined that USS LIBERTY lost all antennas in this strafing attack.

#### DISCUSSION:

Not applicable.

<sup>\*</sup>USS LIBERTY MSG, DTG 080742Z June 67. (See Tab 51)
\*\*USS SARATOGA MSG, DTG 081235Z June 67. (See Tab 54)

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35. (2) At 081237Z, USS SARATOGA relayed a message\* received from USS LIBERTY on CINCUSNAVEUR's Single Side Band circuit, reporting, "Unidentified gunboats approaching vessel now."

#### **DISCUSSION:**

Not applicable; to fix time of event only.

36. (a) NAVCOMSTA Greece relayed a USS LIRERTY message\*\* to COMSIXTHFLT reporting, "At O81253Z we have been hit by a torpedo starboard side, listing badly, request assistance immediately."

#### DISCUSSION:

Not applicable.

<sup>\*</sup>See Tab 55 \*\*See Tab 58

ADDITIONAL RELATED FACTS

### ORGANIZATIONAL RESPONSIBILITIES

Organizationally, as provided for in JCS Pub 4, the Deputy Director for Reconnaissance assists the Director for Operations (J-3) in supervising worldwide reconnaissance activities. He is the principal agent assisting the Joint Chiefs of Staff in exercising reconnaissance operational direction over the unified and specified commands. The Joint https://doi.org/10.1007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.0007/10.00

The NMCC is operated under a Deputy Director for Operations (DDO) who is continuously on duty. For this reason there are five DDOs and flag/general officer rank personnel who rotate on duty.

Neither the JRC nor the NMCC is subordinate to the other. Their interrelationship is not formally spelled out.

#### DISCUSSION:

- a. The JRC charter provides that it function under the authority and direction of the Chairman, Joint Chiefs of Staff, the Joint Chiefs of Staff, and subject to the supervision and guidance of the Director, Joint Staff.
- b. Because of the sensitivity and classification associated with the reconnaissance operations which it is required to "supervise," "coordinate," "monitor," and in some instances "control" in actual practice, the JRC is autonomous in relation to the NMCC. The same applies to the JRC at Headquarters, USEUCOM.
- c. In both locations the JRCs are physically separate from the command centers.
- d. It is important to note that all queries by higher authority regarding military operations, including incidents,



are directed to the DDO on duty within the NMCC, who in this case, had no knowledge of the operation of USS LIBERTY prior to the attack.

e. At Headquarters, USNAVEUR, the Operations Duty Officer is the Duty Officer having cognizance over reconnaissance operations. He is subordinate to the Command Center Duty Officer and the Duty Captain and is physically co-located within the Command Center.

### OPERATIONAL CONTROL

(U) Dictionary of Military Terms for Joint Usage defines the term OPERATIONAL CONTROL: "(See Operational Command) -(JCS): Those functions of command involving the composition of subordinate forces, the assignment of tasks, the designation of objectives and the authoritative direction necessary to accomplish the mission. Operational command should be exercised by the use of the assigned normal organizational units through their responsible commanders or through the commanders of subordinate forces established by the commander exercising operational command. It does not include such matters asadministration, discipline, internal organization, and unit training, except when a subordinate commander requests assistance. (The term is synonymous with operational control and is uniquely applied to the operational control exercised by the commanders of unified and specified commands over assigned forces in accordance with the National Security Act of 1947, as amended and revised (10 U.S.C. 124). See also ADMINISTRATIVE CONTROL; CONTROL."\*

#### DISCUSSION:

while this term is used in assigning responsibility to a commander, in actual practice the direction of the platform's movements is controlled by another higher authority
(i.e., the Joint Chiefs of Staff). The commander's function,
consequently, is not consistent with this definition and
use of this term is a potential source of confusion and
misunderstanding. It would seem that an early determination
should be made either:

(1) To amend the procedure to make the commander's responsibility complete with respect to what operational command is customarily accepted to mean; or

<sup>\*</sup> JCS Pub 1, page 139.

(2) Prescribe a new term to clearly and unequivocally stipulate the lesser degree of responsibility, as apparently intended by current practices with respect to TRS and special operation ships only.

SECTION 2

SUPPORTING COMMUNICATIONS

#### CURSECTION I

### DETAILED ANALYSIS OF COMMUNICATIONS

### WITH THE USS LIBERTY

- 1. ( ) The means of communications available for the issuance and transmission of operations directives from the Joint Chiefs of Staff to the USS LIBERTY from 1 through 8 June 1967 were a combination of Defense Communications System (DCS) and Navy voice and teletype dedicated networks. Of particular note was the interrelationships of transferring messages from the DCS relay stations to the appropriate NAVCOMMSTA dedicated networks.
  - 2. (\*) The USS LIBERTY departed Rota, Spain, on 2 June 1967, with the following communications arrangements:
    - a. Copy Morocco fleet teletype broadcast to receive general service communications until 7 June 1967, at which time, shift to Asmara Navy teletype broadcast.
    - b. Transmit to any shore Naval Communications Station to deliver any outgoing general service messages.
      - e. Copy Morocco broadcast to obtain traffic.
        - d. Transmit to Morocco to deliver outgoing
      - e. Set up direct teletype communications

when position

is favorable.

3. (2) There were eight key messages pertinent to the USS LIBERTY incident of which four message directives were originated by the Joint Chiefs of Staff and four messages by subordinate commanders, carrying out the JCS directives. These messages contained instructions regarding the assigned operating

location of the USS LIBERTY. The USS LIBERTY was an action or info addressee on all of these messages. The record of receipt of these messages is indicated in the following paragraphs. Detailed analysis outlined in the tabs deals only with key addressees. There were many other miscellaneous addressees on these messages.

- 4. (\*) on 29 May 1967,\* the Joint Chiefs of Staff directed USCINCEUR to assume operational control of the USS LIBERTY upon arrival at Rota, Spain. Subsequent messages between USCINCEUR, CINCUSNAVEUR, and USS LIBERTY indicate this message was received and operational control was assumed by USCINCEUR, CINCUSNAVEUR, and ultimately by COMSIXTHFLT on 7 June 1967.
- 5. (7) On 1 June 1967,\*\* the Joint Chiefs of Staff directed USCINCEUR to sail the USS LIBERTY on 2 June 1967 and established schedule and area of operation with a final position at 320N, 33°E. This JCS directive also established closest points of approach to the United Arab Republic (UAR) of 13NM. The USS LIBERTY, in her 2 June 1967 position report\*\*\* indicated receipt of the JCS directive by stating her estimated arrival at the final destination (080300Z Jun 67).
- Joint Chiefs of Staff, on 7 June 1967, \*\*\*\* directed USCINCEUR by priority message to change the USS LIBERTY's closest point of approach to 20NM for the UAR and 15NM for Israel. Because it was missent to the Pacific by the Department of the Army Communications Center, this message was not received by the USS LIBERTY prior to attack.

REASON: Since a majority of US Navy Mobile Fleet messages are destined for the Pacific, local procedures in the Department of the Army Communications Center allow direct transmission to the communications center serving the task

<sup>\*</sup> JCS msg 6499/291602Z May 67 (Tab 7, Annex C)

\*\* JCS msg 6724/011545Z June 67 (Tab 18, Annex C)

\*\*\* USS LIBERTY msg 022108Z June 67 (Tab 24, Annex C)

\*\*\*\* JCS msg 7337/072230Z June 67 (Tab 42, Annex C)

force, by-passing the normal path through the relay at Cheltenham, Maryland. After preliminary review of the message and noting a task force addressee, the routing clerk in the Department of the Army Communications Center assigned the San Miguel, Philippines routing indicator on the assumption that the addressee was in the Pacific. Detailed explanation of routing and delay times is contained in Tab 1, Annex D.

7. (PS) By immediate message, the Joint Chiefs of Staff, on 8 June 1967,\* directed USCINCEUR to cancel previous JCS directive establishing 20 nautical mile limit and established 100 nautical mile limit. This message was not received by the USS LIBERTY.

REASON: A series of personnel errors resulting in misrouting the message to the Pacific area for the same reason
as stated for previous message in paragraph 6. Subsequent
retransmissions were required which delayed the ultimate
broadcast (after the attack) to the USS LIBERTY. Tab 2, Annex D,
provides complete details of delay times and misrouting data.

- 8. While the previous paragraphs have dealt with the delivery of JCS message directives to the USS LIBERTY, the following paragraphs will outline subordinate command directives concerning USS LIBERTY operation.
- 9. On 6 June 1967, \*\* CINCUSNAVEUR directed COMSIXTHFLT to assume operational control of USS LIBERTY at 070001Z June 1967 and further stated that operational area might be modified, for safety reasons, as dictated by the local conditions. This directive also requested that position reports be changed to "as of 1800Z" and upgraded to immediate precedence. The USS LIBERTY was instructed to "Chop" to COMSIXTHFLT at 070001Z.

<sup>\*</sup> JCS msg 7347/080110Z June 67 (Tab 45, Annex C)
\*\* CINCUSNAVEUR msg 061357Z June 67 (Tab 30, Annex C)

There is evidence that substantiates the receipt of this message by the USS LIBERTY in her message, also on 6 June 1967,\* as she reported to COMSIXTHFLT acknowledging the change of operational control as of 070001Z.

- 10. ( The COMSIXTHFLT message on 6 June 1967, \*\* instructed USS LIBERTY to change operational control to COMSIXTHFLT and provided instructions regarding threats of attack, logistical requirements, contact reports with unidentified or hostile ships/aircraft, and emergency action procedures. Specific instructions regarding communications procedures were also given. This message was probably undelivered to the USS LIBERTY since she shifted to the Asmara broadcast on 7 June 1967 as originally scheduled by her 2 June 1967 movement report (see Tab 24, Annex C).
- 11. (8) USCINCEUR message on 8 June 1967,\*\*\* directed CINCUSNAVEUR to take for action the JCS directive changing the closest points of approach to UAR and Israel to 100 nautical miles. Prior to dispatch of this message, various efforts had been made by telecon, voice and teletype, to pass the action and a copy of the JCS message directive to COMSIXTHFLT. action was completed approximately 1 hour and 15 minutes prior to dispatch of USCINCEUR message. See Tabs 3 and 4, Annex D for analysis. Since direct circuits were used, the USS LIBERTY was not included in any of the telecon transmissions between The USS LIBERTY was an addressee CINCUSNAVEUR and COMSIXTHFLT. on the USCINCEUR directive which was placed on the Asmara fleet broadcast at 081059Z. Since records were not available from the USS LIBERTY, receipt of the USCINCEUR message could not be confirmed. It should be noted, however, that this directive

<sup>\*</sup> USS LIBERTY msg 062036Z June 67 (Tab 34, Annex C)

\*\* COMSIXTHFLT msg 062349Z June 67 (Tab 36, Annex C)

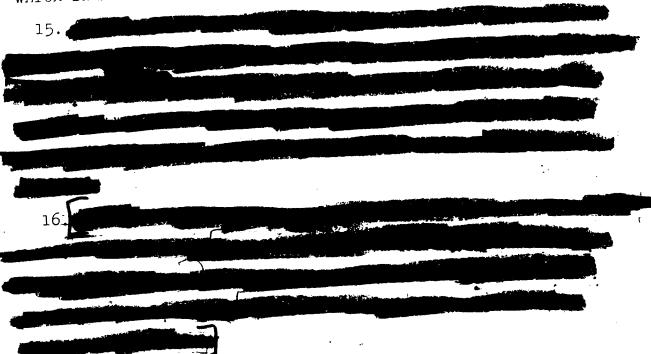
\*\*\* USCINCEUR msg 080625Z June 67 (Tab 49, Annex C)

made no mention of new geographical constraints, but only stated "This confirms reference a (telecon between USCINCEUR) to take reference b (JCS directive which was missent to the Pacific and not received by the USS LIBERTY) for action."

- 12. ( The final directive to be discussed is the COMSIXTHFLT instructions\* establishing a new closest point of approach of 100 nautical miles to the UAR and Israel. The directive was in response to CINCUSNAVEUR action outlined in a message \*\* relayed via telecon. After internal staffing and delay in preparation and transmission due to equal or higher precedence traffic, the COMSIXTHFLT message was broadcast to and received by NAVCOMMSTA, Morocco, approximately one and one-half hours prior to the attack on the USS LIBERTY. The NAVCOMMSTA, Morocco relayed via the DCS Major Relay at San Pablo, Spain, to DCS Major Relay (Army Communications Center) Asmara. personnel error, resulting in sending the message to NAVCOMMSTA, Greece, which sent it back for delivery to NAVCOMMSTA, Asmara, the message was not placed on the fleet broadcast until 081525Z, some three hours after the attack. It is apparent that the USS LIBERTY did not receive the message. (See Tab 5, Annex D)
  - 13. The following paragraphs are designed to provide a basis for assessing the USS LIBERTY communications capability.
  - During the transit of the USS LIBERTY to its designated position, a quality communications product was being obtained, and criticomm special circuits to the communication shore station (Morocco) were good. The USS LIBERTY shifted from the Morocco broadcast to the Asmara broadcast at 070001Z in accordance with information given in USS LIBERTY movement report, DTG 021330Z.

<sup>\*</sup> COMSIXTHELT 080917Z June 67 (Tab 53, Annex C)
\*\* CINCUSNAVEUR msg 080455Z June 67 (Tab 48, Annex C)

In the Eastern Mediterranean some ships desire to use Asmara broadcast which has fewer customers, may provide better service, and may be more responsive to rerun requests. This is a doubtful procedure because Naval Communication Stations Morocco and Greece offer a larger choice of frequencies, are simultaneously keyed, and cover a larger area of the Mediterranean, thus requiring fewer shifts of broadcasts. The crew aboard the USS LIBERTY verified the excellent quality of communications prior to the attack. Further attesting to this is the fact that only 14 out of approximately 1000 messages required a rerun on 6 June 1967. Of these 14, only six were applicable to the USS LIBERTY. Of the six, three had previously been obtained, which indicates some lack of good record keeping.



17. (2) Although the attack resulted in a complete loss of communications, emergency restoration of HICOM voice capability was completed within minutes of the attack. All USS LIBERTY communications immediately after the attack were via HICOM voice network.

# SUBSECTION II STATUS OF COMMUNICATIONS

- the United Arab Republic (UAR) and Israel, traffic volume in the Mediterranean area communications stations almost doubled during the week prior to the USS LIBERTY incident. Naval Communication Station (NAVCOMMSTA) Greece particularly was loaded with large amounts of Flash and Immediate traffic. A special channel for Flash and Immediate message traffic to State Department Athens was set up from NAVCOMMSTA, Greece and soon became backlogged. During the period 5 10 June 1967 inclusive, records of the CINCUSNAVEUR Command Center indicated that 610 Foreign Broadcast Information Service (FBIS) messages were received. Of these, 317 were Operational Immediate and 15 were Flash, or 54% of the total 610. (See Tab 5, Annex D, for comparative analysis of message volume for 1 12 February and 1 12 June.)
  - message traffic, Operational Immediate and Flash, had a direct bearing on the ability to transmit instructions to the USS LIBERTY. Specifically, the COMSIXTHFLT Communications Center had seven Operational Immediate and one Flash message which were in station at the time of release of COMSIXTHFLT message 080917Z to the USS LIBERTY regarding new constraints on geographical limits of operation. Other communications centers at other locations had the same situation existing. Directly related to the USS LIBERTY incident, the delay in delivery of the 7 June USS LIBERTY position report was due to high precedence communications. For this same reason

distributions and

position reports for 3, 4 and 5 June were also delayed. Pue to long delays or non-receipt of position reports, it was assumed by all echelons that the USS LIBERTY was on schedule and proceeding to on-station location, while in actuality, the ship was on station nearly one day in advance of initially established arrival time.

- 3. (2) Originators of messages destined for the European area raised the precedence of their traffic to improve delivery time. Many high precedence messages contained large numbers of addressees, thereby delaying rapid delivery. Some operation orders sent by electrical means were very lengthy (i.e., 19AF Seymour Johnson AF Base 00349/301730Z May, 28 pages, 83 addressees; and CINCAFSTRIKE 88847/280051Z May, 46 pages, 81 addressees). Very lengthy messages tend to clog communication circuits causing backlogs of equal and lower precedence traffic. The principles of communication economy demand that originators use the lowest precedence permissible, have as few addressees as are necessary, and be brief and concise. Application of these principles help preserve the integrity of communication networks, permits more rapid delivery of all traffic and reduces possible backlog delays; however, in this Middle East situation, these principles were widely violated.
  - 4. ( At 051200Z June USCINCEUR imposed "Minimize" on originators of teletypewriter messages within European Theater, but did not request the Joint Chiefs of Staff to further impose "Minimize" on messages into the theater. This message was transmitted about the same time CINCUSNAVEUR requested "Minimize" be imposed. In an attempt to overcome backlogs, communication personnel stood extra watches (watch off and watch on in some cases) and ordered additional communication channels where possible.

- action message exercise was conducted in the midst of the period subsequent to the attack on the USS LIBERTY when there was extensive high precedence message traffic and when "Minimize" had already been imposed to reduce abnormal amount of traffic. These high precedence exercise messages interferred with actual high precedence traffic associated with the attack on the USS LIBERTY. Additionally, this incident is illustrative of the potential for degrading US military communications by shared use of communications facilities and satellite programs with NATO and other national entities over whom the US military commander cannot exercise control. (See Tab 6, Annex D, for NATO Wide Awake 9-67 Information.)
  - 6. (As a consequence of this JCS Fact Finding Team, procedural disparities between commands and communications center activities became apparent.
    - a. The application of date time groups is accomplished in several different methods, with no direct meaningful correlation. For example, one command assigns the DTG as it is received at the message center. Another command assigns the DTG at the time it is released, while still another assigns the DTG just prior to preparation for transmission.
    - b. The procedures for processing outgoing messages by the NMCC message center, Pentagon, are unnecessarily delaying JCS traffic. The requirement to administratively process outgoing messages prior to receipt and transmission by the Department of the Army Communications Center is questioned.
    - c. The present methods of assignment of routing indicators for the addressees does not minimize personnel errors. In the case of communications to the USS LIBERTY, personnel

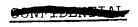
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error in routing indicator assignment was a major factor causing untimely delivery of critical messages. Further discussion and specific cases are provided in Subsection I of this Annex.

- d. The difference in procedures for transmission and delivery of messages from the originator to the primary action agency has been highlighted during this study. In one instance, two command centers located in the same building but served by different communications centers, were addressees on a specific Flash message. However, one command center received the message approximately one hour before the other command center was aware of its existence. (See Tabs 7 and 8, Annex D, for specific examples.)
- e. Personnel manning of the communications centers contacted by the team is below established authorized strength. Verification of need for additional personnel was evidenced by the necessity for augmenting shifts and compressing schedules which have been in existence, in one instance, for the past fourteen months. In addition, individuals performing such functions as routing indicator assignments, tape preparation and torn tape relay are, for the most, inexperienced individuals with minimum time in service (one to two years). This factor contributes to personnel errors introduced into the preparation and transmission of messages. Supervisory officer personnel are very junior and rarely have in excess of one or two years length of service; yet they are in positions where exercise of judgment could be a key factor in selecting the order in which important messages of the same precedence should be sent.
- 7. (9) The practice aboard technical research ships (TRS)

  (USS LIBERTY) of combining general service and

  in a single package causes delay



COMPANIA

in processing of general service traffic. In each of these cases, the general service traffic has to be segregated and separate messages created for the general service portion. While the mission and employment of the TRS probably justifies this practice, the procedure should be defined as a standard so that operational control authorities can treat it on the basis of exception to the ordinary route.

- 8. ( It was the expressed opinion at USCINCEUR and
  CINCUSNAVEUR that the Defense Communications Systems (DCS)
  performs satisfactorily during normal peacetime periods but
  was not responsive in crisis periods. The lack of flexibility
  in routing of communications traffic and ability to augment,
  on a contingency basis, was cited as particular deficiencies.
  - 9. ( The CINCUSNAVEUR and COMSIXTHFLT expressed the inability of the DCS to react to all needs and emphasized that dedicated circuitry would always be a requirement if effective command and control is to be ascomplished. COMSIXTHFLT complified this desire by stating "he would trade one ship for effective communications," emphasizing his dissatisfaction with current capabilities of equipment and facilities.
  - 10. ( The Deput, USCINCEUR, stated that communications at Stuttgart, Germany, despite the mobile configuration currently being employed, are far superior to those previously provided at Camp Des Loges, France.

### SUBSECTION III

### SUMMARY OF SIGNIFICANT COMMUNICATIONS ITEMS

- 1. (3) The increased volume of traffic during the Middle
  East crisis highlighted the need to augment the Defense
  Communications System (DCS) on a contingency basis, to support
  unforeseen trouble areas. This augmentation should not
  necessarily be in terms of hardware but also in terms of:
  - a. Calling up additional leased circuits.
  - b. Circuit rearrangements.
  - c. Manpower pools.
  - d. Elimination of relays by establishing direct circuits between points of high traffic volume.
- 2. (\*\*) The impact of introducing into the DCS a volume of high precedence traffic, from a National Communications System (NCS) Operating Agency (i.e. State Department) during a crisis period, degrades the already overloaded DCS. This saturation emphasized the lack of prior consideration to handle the NCS and other (NATO) agency traffic over DCS facilities.
- 3. (2) The introduction of NATO exercise traffic into the DCS during crisis periods, such as occurred on 8 June 1967 is illustrative of the potential for degrading US military communications by shared use of facilities and satellite programs with NATO and other national entities over whom the US military commander cannot exercise control.
- 4. ( From an analysis of communications, the need for traffic management of communications was apparent. Institution of re-routing around trouble areas or making maximum use of direct circuits are means to alleviate pressure points which result in times of crisis.
- 5. As a result of the JCS Fact Finding Team examination regarding the USS LIBERTY, numerous procedural deficiencies were revealed:
  - a. Assignment of improper precedence and excessive number of addressees was observed.



- b. Procedure for assignment of date time group is not consistent within or between command/services.
- c. The methods of and procedures for assignment of routing indicators exposes a means for personnel error. The use of such advancements as automatic scanners and application of Automatic Data Processing would eliminate personnel error, reduce manpower requirements, improve quality of transmission and reduce message handling times.
- d. As evidenced by a specific message directly related to the USS LIBERTY incident, the methods of transmitting a message from an originator to two addressees in the same location (Pentagon) are different, resulting in one addressee receiving the message in advance of other addressees which require an additional relay point. For efficiency and operational expediency, messages should flow to the addressees in the most direct route.

PART III

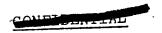
RECOMMENDATIONS

#### RECOMMENDATIONS

#### IT IS RECOMMENDED THAT:

- 1. (2) The interrelationship between the Deputy Director for Operations, as senior watch officer within the National Military Command Center, and the Joint Chiefs of Staff/Joint Reconnaissance Center (JCS/JRC) be formalized.
- 2. (2) The term "Operational Control" not be used in assigning responsibility to a commander of a unified and specified command or subordinate command for ship operations when, in fact, his responsibility is not intended to be fully consonant with that term as defined in JCS Publication No. 1. If a new descriptive term is required, it should be promulgated.
  - 3. (\*) The current policy guidance whereby requirements are validated and approved be continued.
  - 4. (3) The procedures governing the control of platforms be made more definitive with respect to platforms, and be disseminated to insure:
    - a. Commanders of unified and specified commands, as well as major component commanders, have a clearer and mutual understanding of the relative importance of activities within their respective areas of responsibilities.
    - b.

- of staffs and the staff elements which apparently have emerged be specifically reviewed and eliminated in order to improve the value and timely utilization of the staff at all major command echelons.
- 5. (7) The present JCS/JRC charter and policy guidance defined in SM 676-66, dated 19 August 1966, be continued as an effective modus operandi for the rapid reaction control of the but that JCS/JRC adhere to the established procedures whereby JRC must deal with JRCs in the established chain.
- 6. The necessary clarification of the authority delegated JRC duty personnel to issue oral directives in the name of the commander concerned be issued within and to all affected commands as soon as possible, establishing a system of authentications, if necessary, to achieve quick reaction capability.
- 7. (2) There should be no independent operations in a commander's area without his being informed and his responsibility clearly defined.
  - 8. (2) All echelons appreciate that ships of LIBERTY class are defenseless, and that it is impossible for an operational commander to protect it adequately without negating its usefulness; i.e., without providing escort and combat air patrol (CAP) he can only react to attack once initiated or threatened, which in this case was too late.
  - 9. (c) A specific exception and procedure be spelled out for platforms, the nature of whose missions preclude adhering to standard movement reporting.



- 10. (U) The exploitation of available technology be accelerated to modernize message handling and routing procedures to minimize impact of relative scarcity of qualified career personnel in the current and expanding environment of extremely rapid and high volume communications.
- 11. (U) The need for dedicated command and control circuitry, as opposed to use of common user circuitry, be carefully reevaluated in view of this incident.
- 12. (U) As a matter of urgency, the Department of Defense Communications Satellite program be accelerated to achieve shipboard terminals as soon as practicable in order to improve the capability of fleet control communications.
- 13. ( Possible undesirability of amalgamating NATO-US military communications and communications satellite programs be carefully reviewed.
- 14. (1) The impact on the Defense Communications System (DCS) by National Communications System (NCS) communications should be carefully surveyed in light of the impact of Foreign Broadcast Information Service (FBIS) and Department of State traffic on the military DCS communications stations in this crisis situation.
- 15. (U) The Military Communications Electronics Board (MCEB) study the procedures used to find and apply the correct routing indicators for addressees of messages with the object of finding a modern method which will minimize personnel errors.
- 16. (U) The impact of the DCS function on a communications station should be reviewed, with respect to the manning and experience levels of the communications station; that the personnel allowances and requirements of communications stations be reexamined.

17. (U) The Defense Communications Agency establish a traffic management capability, as opposed to circuit management, in order to provide for dispatching the flow of traffic through unburdened DCS paths to effect prompt relief of congestion during contingencies.

### PART IV

### SUPPORTING INFORMATION

### ANNEX A

TERMS OF REFERENCE

MJCS-271-67 15 June 1967

MINORAMDUM FOR MAJOR GENERAL JOSEPH R. RUSS, USA, 019860, CHIEF, JOINT COMMAND AND CONTROL REQUIREMENTS GROUP, OJCS

Dubject: Fact-Finding Team (U)

- 1. (1) You are herewith designated senior member of an ad hoc Sult-finding team to examine the circumstances relating to the liquance and transmission of operational directives to the USO LEBERTY associated with events during the period 1 June to U June 1967 which culminated in the attack on USS LIBERTY (GTR 5) on 081210Z June 1967.
- 2. (U) The team shall comprise the following members whose security clearances are as indicated:

Laior General Joseph R. Russ, USA, 019860, TS/SI Rear Admiral Francis J. Fitzpatrick, USN, 082418, TS/SI Colonel William A. Garrett, USAF, FR 10858, TS/SI Captain William D. Owen, USN, 107068, TS/SI Major Harlan E. Priddle, USAF, FR 47157, TS/SI

You are also to request the Military Services to designate a point of contact to facilitate your obtaining such assistance from the Services as you may require.

- 3. (1) Your fact-finding study shall include:
- a. The means utilized to issue and transmit operational directives of the Joint Chiefs of Staff to the USS LIBERTY.
  - b. The specific orders:
  - (1) Issued to the USS LIBERTY between 1 June and 3 June 1967.

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11.11.11.11

Downgraded at 3 year intervels; declassified after 12 years

- (2) To which USS LIBERTY responded during thobe same periods.
- c. Circumstances attending any conflicting directives, inordinate delays in the receipt of messages or other proper orders, or their nonreceipt.
- 4. (U) You will incorporate in your report any official US public statements which bear on your findings.
- 5. (U) You are directed to report your in the stogether with recommendations, as appropriate, to the Chiefs of Staff.
- 6. (1) The court of inquiry convened by CINCUSMAVEUR to inquire into the circumstances leading to and connected with the armed attack on the ULS LIBERTY will inquire into administrative, disciplinary, and internal matters within that command which are not within the scope of the examination by the fact—which are not within the scope of the examination by the finding team. This fact—finding team will not infringe upon the prerogatives of the court of inquiry.

For the Joint Chiefs of Staff:

B. E. SPIVY

Lt. General, USA

Director, Joint Staff

Copy to:
 USCINCEUR
 CINCUSNAVEUR
 COMDR 6TH FLEET
 CSA
 CNO
 CSAF

CMC

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ANNEX B

ITINERARY

### ITINERARY

PED ADMED	Washington, D. C.	2020	12 June 1967
DEPARTED		0815	13 June 1967
ARRIVED	London, England	1655	13 June 1967
DEPARTED	London, England	•	13 June 1967
ARRIVED	Stuttgart, Germany	1910	
DEPARTED	Stuttgart, Germany	1400	14 June 1967
ARRIVED	Athens, Greece	1935	14 June 1967
DEPARTED	Athens, Greece	0805	15 June 1967
ARRIVED	USS AMERICA	1000	15 June 1967
DEPARTED	USS AMERICA	1015	15 June 1967
ARRIVED	USS LITTLE ROCK	1025	15 June 1967
DEPARTED	USS LITTLE ROCK	1235	15 June 1967
ARRIVED	USS AMERICA	1240	15 June 1967
DEPARTED	USS AMERICA	1243	15 June 1967
ARRIVED	Athens, Greece	1440	15 June 1967
DEPARTED	Athens, Greece	1445	15 June 1967
ARRIVED	Malta	1815	15 June 1967
DEPARTED	Malta	0700	16 June 1967
ARRIVED	London, England	1330	16 June 1967
DEPARTED	London, England	1330	18 June 1967
ARRIVED	Washington, D. C.	1645	18 June 1967
<del></del>			

### ROSTER OF PERSONS VISITED (gont'd)

### CINCUSNAVEUR

NAME	POSITION	DATE VISITED
John S. McCAIN, Jr.	CINCUSNAVEUR	13 June 1967
ADM, USN  J. C. WYLIE, Jr.  RADM, USN	Deputy, CINCUSNAVEUR	13 June 1967
M. J. HANLEY, Jr. CAPT, USN	Deputy Chief of Staff	13 June 1967
W. N. HATCH CAPT, USN	Asst Chief of Staff, Intelligence	13 June 1967
E. E. LEE CDR, USN	Admin Officer/Head, Plans Policy	13 June 19 <del>6</del> 7
R. D. SMITH CAPT, USN	Head, ISIC	13 June 1967
E. L. GOLAVOTTI LT, USN	Asst Ship Operations	13 June 1967
R. F. ROEMER CDE, USN	Asst for Carrier & Special Wpns Ops	13 June 1967
C. A. TURNER CAPT, USN	Asst Chief of Staff, Logistics	13 June 1967
L. R. RAISH CAPT, USN	Asst Chief of Staff, Communications	13 June 1967
G. D. JORGENSEN CDR, USN	Command Center Duty Officer	· 13 June 1967
	COMSIXTHFLT	
W. I. MARTIN VADM, USN	COMSIXTHFLT	15 June 1967
C. H. SMITH CAPT, USN	Chief of Staff	15 June 1967
R. I. KASTEN CAPT, USN	Deputy Chief of Staff, Operations	15 June 1967
-	CINCUSNAVEUR (Board of Inquiry)	
I. C. KIDD RADM, USN	Chairman	15 June 1967
B. M. ATKINSON CAPT, USN	Member	15 June 1967

ANNEX C

SUMMARY OF MESSAGES

### SUMMARY OF MESSAGES

### EFFECTING

## LIBERTY MOVEMENTS AND ACTIONS

	DTG	<u>ORIGIN</u>	ADDEE/TEXT
1.	052235Z NOV	JCS (5838)	TO CINCPAC, CINCLANT, INFO USCINCEUR AND OTHERS, OPS CONTROL OF TRS W/B EFFECTED THRU COMPONENT COMMANDS.
. 2.	241212Z FEB	USCINCEUR	DIRECTED COMPONENTS TO CLEAR ALL ITEMS REQUIRING DECISION WITH USEUCOM.
4.	240020Z MAY	comservron 8	DIRECTED LIBERTY TO DEPART ABIDJAN ASAP FOR ROTA.
5.	241732Z MAY	LIBERTY	TO ALCON GIVING ETA ROTA AT 312000Z MAY AND ETA OP AREA OFF PORT SAID 061400Z (FIRST INDICATION COMSIXTHFLT HAD THAT LIBERTY TO BE STATIONED OFF EGYPT).
6.	271052Z MAY	CINCUSNAVEUR	OUTLINE GEOGRAPHICAL AREA OF OPS AND DEFINED 100 NM CPAUAR LIMITATION.
7.	291602Z MAY	JCS (6499)	TO CINCLANT AND USCINCEUR APPROVING DIVERSION OF LIBERTY TO EAST MED. INFO LIBERTY.
9.	300040Z MAY	CINCLANTFLT	SERVLANT AND OTHERS - DIRECT LIBERTY CHOP TO USCINCEUR UPON ARRIVAL ROTA. INFO LIBERTY.
10.	300202Z MAY	comservron 8	DIRECTS LIBERTY TO CHOP TO USCINCEUR.
11.	300932Z MAY	Y USCINCEUR	TO USNAVEUR INFORMING OF RESPONSE FOR ASSUMING OP CONTROL OF LIBERTY UPON ARRIVAL AT ROTA.
12.	310828Z MAY	THERTY	PIM REPORT

	DTG		ORIGIN	ADDEE/TEXT
13.	311750Z	MAY	CINCUSNAVEUR	DIRECTS LIBERTY, UPON CHOP TO USNAVEUR DEPART ROTA FOR EAST MED.
14.	010035Z	JUN	USCINCEUR	REQUESTS JCS GUIDANCE WITH RESPECT TO SKED, OP AREA, AND SPECIAL REQUIREMENTS. INFORMS USNAVEUR THAT SKED AND OP AREAS WILL BE PROVIDED. DIRECTS SITREPS AND PIM REPTS.
15.	010309Z	JUN	JCS (6714)	TO USCINCEUR - HOLD LIBERTY AT ROTA UNTIL OTHERWISE DIRECTED. PUBS AND TO BOARD AT ROTA. INFO LIBERTY.
16.	0104192	Z JUN	USCINCEUR	TELLS USNAVEUR TO TAKE JCS MSG 010309Z JUNE FORAC.
17.	0113052	Z JUN	CINCUSNAVEUR	TO LIBERTY - DIRECTED LIBERTY TO DELAY SAILING UNTIL AFTER PUBS AND ABOARD.
18.	0115452	Z JUN	JCS (6724)	TO USCINCEUR AND OTHERS, INCLUD- ING LIBERTY, DIRECTED LIBERTY BE SAILED TO EAST MED ARRIVING OFF PORT SAID ON 8 JUN.
19.	012030	Z JUN	USCINCEUR	DIRECTS USNAVEUR TO TAKE FORAC JCS MSG 011545Z JUN. INFO LIBERTY.
20.	012120	Z JUN	CINCUSNAVEUR	HOLDS LIBERTY UNTIL REPAIRS COMPLETED.
21.	020717	JUN	CINCUSNAVEUR	LIBERTY - DIRECTED TO PROCEED ON 2 JUN IAW JCS MSG 011545Z JUN.
22.	021132	z Jun	LIBERTY	REPAIRED AT 021230Z DEPARTED AT THAT TIME AT BEST SPEED.
23.	021330	DZ JUN	LIBERTY	USNAVEUR AND OTHERS - MOVEMENT REPORT SHOWING ETA 080300Z AT 32N and 33-30E.
24.	022108	Bz jun	LIBERTY	ALCON - DEPARTED ROTA.
25.	031016	5z jun	CINCUSNAVEUR	ADVISED COMSIXTHFLT THAT LIBERTY WOULD BE CONDUCTING SURVEILLANCE OPS IN EAST MED AND REQUESTED LOG SUPPORT. INFO LIBERTY.
26.	05135	2Z JUN	CINCUSNAVEUR	TO COMSIXTHFLT - CPA OF 100 NM TO UAR AND OTHERS.

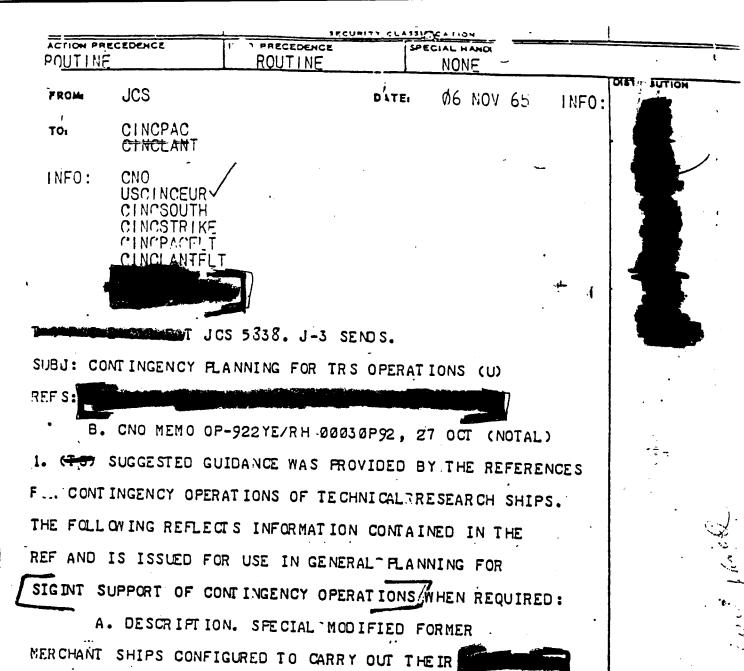
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	DTG	ORIGIN	ADDEE/TEXT
27.	051850Z JUN	CINCUSNAVEUR	TO COMSIXTHFLT, AIR AND SURFACE OPS CPA 25 NM FROM CYPRUS IS AUTHORIZED.
28.	051934Z JUN	LIBERTY	TO ALCON - ADVISED OF 2400 POSITION OF 35-20N and 19-10E AND ADVISED SHE HAD ASSUMED CONDITION OF READINESS THREE.
29.	052015Z JUN	COMSIXTHFLT	TO CTF 60 - CPA OF 100 NM TO UAR AND OTHERS.
30.	061357Z JUN	CINCUSNAVEUR	TO COMSIXTHFLT, DIRECTING OP COM OF LIBERTY AT 070001Z.
31.	o61410Z JUN	USCINCEUR	TO USNAVEUR, INFO LIBERTY ET AL, REQ SITREPS AND PIMS AS-OF 1800Z "O" PRECEDENCE.
32.	061844Z JUN	LIBERTY	TO ALCON - POSITION REPORT OF LIBERTY.
33.	062000Z JUN	LIBERTY	CHOP REPORT.
34.	062036Z JUN	LIBERTY	ADVISED COMSIXTHFLT OF STATICS AND ACKNOWLEDGED OPCON CHANGE SCHEDULED FOR 070001Z.
35•	062050Z JUN	JCS (7206)	OUTLINES PROCEDURES FOR DEVEL- OPING SCHEDULE FOR LIBERTY WHILE IN USCINCEUR AREA.
36.	062349Z JUN	COMSIXTHFLT	TO LIBERTY OUTLINING OPCON GUIDANCE.
37 •	070259Z JUN	JCS (7239)	TO COMSIXTHFLT - CJCS REQUESTED VERIFICATION THAT THERE HAD BEEN NO COMM OR CONTACT BETWEEN COMSIXTHFLT AND ISRAEL.
38.	070626Z JUN	COMSIXTHFLT	CONFIRMED TO THE JCS AND OTHERS THAT VOICE CONTACT BETWEEN COMSIXTHFLT AND TEL AVIV HAD BEEN ESTABLISHED. ALSO STATED NO COMM WITH ISRAELI FORCE EXISTED.
39 ·	070908Z JUN	LIBERTY	TO COMSIXTHFLT GIVING POSITION REPORT AS OF 070800Z AND ETA AT 31-45N and 33-30E at 072300Z.
40	. 071503Z JUN	COMSIXTHFLT	ADVISED JCS AND OTHERS OF AIR OPS OF 5-6 JUN AND ALSO ADVISED OF 100 NM CPA FOR AIR AND SURFACE OPS.
			DOMESTICE SECTION AND ADDRESS OF THE PERSON

	DTG_	ORIGIN	ADDEE/TEXT
42.	072230Z JUN	JCS (7337)	CHANGED CPA TO 20 NM AND GAVE OPTION TO MODIFY ORIG TASKING (011545Z) AS LOCAL CONDITIONS DICTATE. INFO LIBERTY.
43.	072350Z JUN	JCS(JRC)- TELECON	TO USNAVEUR, ADVISING THAT CPA OF LIBERTY WAS BEING CHANGED TO 100 NM. MSG TO FOLLOW.
44.	080030Z JUN	JCS(JRC)- TELECON	TO USCINCEUR ADVISING OF CALL TO USNAVEUR AND SAME INFO AS GIVEN TO USNAVEUR.
45.	080110Z JUN	JCS (7347)	CONFIRMED 100 NM CPA AS RELAYED BY TELECON. INFO
46.	080325Z JUN	USNAVEUR - TELECON	TO USCINCEUR REQUESTING DTG OF JCS MSG. USCINCEUR OBTAINED AND RELAYED TO USNAVEUR.
47.	080410Z JUN	USNAVEUR - TELECON	TO COMSIXTHFLT, AUTHORIZED TEXT OF JCS 080110Z AND REQUESTING TAKE FORAC. OFFI-CIAL MSG TO FOLLOW. (TRANS-ACTION COMPLETED AT 080455Z).
. 48.	080455Z JUN	CINCUSNAVEUR	TO COMSIXTHFLT CONFIRM TELECON BY WIRENOTE.
49.	-080625Z JUN	USCINCEUR	TO USNAVEUR, OFFICIALLY CON- FIRMING 080410Z ACTION COM- PLETED BY TELECON. INFO LIBERTY.
· 50 <b>.</b>	080634Z JUN	LIBERTY	TO COMSIXTHFLT GIVING POSITION AS 31-45N and 33-30E WITHIN 30 NM FOR NEXT 24 HOURS.
51.	080742Z JUN	LIBERTY	TO ALCON - ADVISED OF BEING ORBITED BY TWO JET AIRCRAFT.
52.	. 080856Z JUN	LIBERTY	DESTROYING SUPERSEDED MATERIAL DUE TO CURRENT SITUATION AND SHALLOW WATER.
53	. 080917Z JUN	COMSIXTHFLT	TO LIBERTY - DIRECTED NEW CPA OF 100 NM. REQUESTED ACKNOW- LEDGEMENT. (NOT RECEIVED PRIOR TO ATTACK).
54	. 081235Z JU	1 LIBERTY	RELAYED BY USS SARATOGA. ADVISED OF ATTACK.
55	6. 081237Z JUI	N SARATOGA	LIBERTY'S REPORT OF THREE MTBS APPROACHING.

	D <u>TG</u>	ORIGIN	ADDEE/TEXT
56.	081250Z JUN	COMSIXTHFLT	DIRECTS AMERICA TO LAUNCH A/C TO ASSIST LIBERTY.
57.	081254Z JUN	LIBERTY	RELAYED BY SARATOGA, ADVISING OF TORPEDO ATTACK.
58.	081301Z JUN	NAVCOMSTA GREECE	TO JSNAVEUR - RELAYED INFO RECEIVED FROM LIBERTY VIA VOICE HICOM THAT TORPEDO HIT ON STARBOARD. OCCURRED AT 081253Z.
<b>5</b> 9•	081316Z JUN	CTF 60	DIRECTS BOTH AMERICA AND SARATOGATO LAUNCH FOUR A/C IN DEFENSE OF LIBERTY. REMAIN OVER INTERNATIONAL WATERS:
60.	081320Z JUN	COMSIXTHFLT	USCINCEUR AND AIG 998 - CON- FIRMED LIBERTY ATTACK. INDI- CATED A/C BEING DEPLOYED.
61.	081339Z JUN	COMSIXTHFLT	CNO INFORMED OF ACTIONS BEING TAKEN. FACT THAT LIBERTY POSIT ON EDGE OF UAR CLAIMED TERRITORIAL WATERS, AND PILOTS ARE TO DEFEND LIBERTY, NOT TO PENETRATE CLAIMED LIMIT. DESTRUCTIVE FORCE BY A/C AUTHORIZED.
62.	081340Z JUN	CINCUSNAVEUR	TO LIBERTY - REQUEST CONFIR- MATION AND ADVISED TO ESTAB- LISH COMM WITH ANY STATION.
63.	081410Z JUN	CTF 63	RECOMMENDS PAPAGO BE DIRECTED TO ASSIST.
64.	081412Z JUN	NAVCOMSTA MOROCCO	LIBERTY REPORTED UNABLE TO IDENTIFY ATTACKERS, HELOS CIRCLE SHIP AFTER ATTACK, POSSIBLY ISRAELI.
65.	081414Z JUN	USDAO TEL AVIV	REPORTED TO WHITE HOUSE AND OTHERS INCLUDING COMSIXTHFLT, THAT ATTACK WAS A MISTAKE.
	•		- wa = 47
66	. 081416Z JU	N JCS (7354)	AUTHORIZATION TO USE FORCE TO DEFEND LIBERTY AGAINST FURTHER ATTACK.
67	. 081417Z JU	N COMSIXTHFLT	RELAY THE 081339Z (081349Z) MSG TO USCINCEUR AND OTHERS.
68	. 081425Z JU	N COMSIXTHFLT	USCINCEUR INFORMED OF RULES OF ENGAGEMENT ISSUED TO PILOTS.

	DTG	ORIGIN	ADDEE/TEXT
69.	081430Z JUN	COMSIXTHFLT	INSTRUCTS VP A/C TO REMAIN 100 NM FROM COAST AND BORDER OF ISRAEL AND EGYPT.
70.	081439Z JUN	COMSIXTHFLT	FIRST SITREP FOUR DEAD EXCESS . OF 50 WOUNDED ON LIBERTY.
71.	081455Z JUN	COMSIXTHFLT	LIBERTY UNDERWAY AT 8 KTS COURSE 340°M.
72.	081514Z JUN	COMSIXTHFLT	INFORMS ALL HIGHER AUTHORITY ONLY COMM WITH LIBERTY VIA HICOM NET.
73.	081517Z JUN	CINCUSNAVEUR	INFORMS COMSIXTHFLT THAT ONLY NEWS RELEASES WILL BET - AT THE WASHINGTON LEVEL.
74.	081521Z JUN	COMSIXTHFLT	INFORMED USCINCEUR AND OTHERS THAT TEL AVIV HAS RECEIVED REPORT THAT ISRAEL A/C AND MTBS HAD ERRONEOUSLY ATTACKED THE LIBERTY AT 081200Z.
75.	081529Z JUN	jcs (7369)	USE OF FORCE WITHDRAWN.
76.	081609Z JUN	COMSIXTHFLT	USE OF FORCE NO LONGER AUTHORIZED.
77.	081649Z JUN	COMSIXTHFLT	ALL A/C RECALLED AND ACCOUNTED FOR.

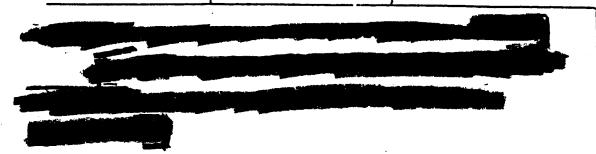


B. MISSION.

MISSION.

RELEASING OFFICER RELEASED AT (ZULU) LD/WHT DOWNGRADED AT 12 YEAR INTERVALS, DOCUMENT MARKING NOT AUTOMATICALLY DECLASSIFIED SPERS TO MESSAGE HOTESTAISELAS YTHUSSE AGI NR. AGO <u>·70183</u> 25 AGI AGO HR DTG 0522357

ENTIRE MSG



(2) CLASSIFICATION OF DETAIL'S OF SPECIFIC NATURE OF MISSION: REQUIRES HANDLING THROUGH SPECIAL CHANNELS AND WILL BE CONTAINED IN THE APPLICABLE

(3) DIVERSION FROM MISSION. THE TRS IS TO BE PURPOSE ONLY. EXCEPTIONS TO THIS POLICY WILG BE MADE ONLY DURING AN EMERGENCY IN WHICH THE PRO-VISIONS OF JCS PUB 2 (UNIFIED ACTION ARMED FORCES), PARA-GRAPHS 30229 AND 30248 APFLY.

THE MISSION OF THE TRS IS TO CONDUCT TECHNICAL RESEARCH OPERATIONS IN SUPPORT OF US NAVY ELECTRONIC RESEARCH PROJECTS WHICH INCLUDE ELECTRO-MAGNETIC PROPAGATION STUDIES AND ADVANCED COMMUNICATIONS SYSTEMS, SUCH AS MOON RELAY AND SATELLITE COMMUNICATIONS.

D. CONTROL OF TRS.

MSTS

(1) OPERATIONAL CONTROL OF SHIP. MILITARY OPERATIONAL CONTROL OF THESE SHIPS WILL BE EFFECTED BY THE COGNIZANT UNIFED OR SPECIFIED COMMANDER THROUGH THE NAVAL COMPONENT COMMANDER TO A SPECIFIC FLEET OF FORCE

COMMANDER .

GP-3 12 YEAR INTERVALS DOCUMENT MARKING 4 7Ø183 TPERS TO MESSAGE AGO ASO Me.

CUSASALUR

CHOST II

KXB346ZCZCDBA025PBD Ø15PBD VVNNNN PP R WILKD OC DE RUFPBK 095 0881435 ZNY ELELE P 291430Z MAR 67 FM USCINCEUR INFO CINCUSNAVEUR R 241212Z FLB 67 RM USCINCLUR TO CINCUSAFE CI NCUS NAVE UR CINCUSARLUR

BĪ UNCLASE TO ECJCO 02056. USAFE FOR OTR, USAAVEUR FOR N-32, USAREUR FOR AEAGC-A, USASAEUR FOR OPN-E. SUBJ: MESSAGE ADDRESSEES.

1. REQUEST THAT ADDRESSEES ON YOUR MESSAGE TRAFFIC PERTAINING TO OPERATIONS IN THIS THEATERE AND REQUIRING AN OPERATIONAL DECISION BY THIS HEADQUARTERS BE LIMITED TO THIS HEADQUARTERS AND THOSE IN-THEATER AGENCIES ON A NEED-TO-KNOW BASIS. ALL PLANS AND PROGRAMS REQUIRED BY CURRENT DIRECTIVES TO BE SUBMITTED FOR APPROVAL ARE EXAMPLES OF MESSAGE TRAFFIC REQUIRING AN OPERATIONAL DECISION BY THIS HEADQUARTERS.

PAGE 2 RUFPBK 095 UNCLAS 2. AS APPROPRIATE, THIS HEADQUARTERS WILL REQUEST APPROVAL, COORDINATE WITH, OR INFO HIGHER HEADQUARTERS AND/OR OTHER PLANS AND PROGRAMS MAJOR COMMANDS ON THEATER

A D O

NAYEUR NCU LON 2100/1 (REV 10-65)

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CONFIDENTIAL

PING 83
O SAMMON ON MAY 67
FM COMSERVEON ELGHT
TO RUTEPLUSS LIMERTY
INFO RUEDNKA/CUASERVLANT
FUEDNKA/CINCLANTFLT
RUENA 4A/CNO
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RUFDNKA/CINCLANT/JRC

RUDL KUL CINCUSNALEUR BUT KCA COM SIAT HELT

AUTKONNAVSTA ROTA

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1. If Y 281502Z APII C7

MOVEORD CHANGE

1. CANCEL FARAS 1 AND 2 REFERENCE A.

2. MAKE IMPEDIATE PREPARATIONS TO GET UNDERWAY. WHEN RES ASAP DEPART

ABIDJAM AND PROCEED BEST POSS SOA TO ROTA SPAIN TO LOAD TECH SUPPORT

ABIDJAM AND PROCEED BEST POSS SOA TO ROTA SPAIN TO LOAD TECH SUPPORT

MATERIAL PLES. WHEN RES PROCEED TO OP AREA OFF PORT SAID. SPECIFIC

AREAS WILL FOLLOW. 5. REMAINDER REF & UNCHARGED.

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TOR 0259Z 24 MAY 57

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2 4 9 6 2 6 7 MAY 67

CONFIDENTIAL

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P 2417327 MA Y 67 FM USS LIBERTY

TO RUEDSPA/COM SERVRON EIGHT THEO RUEDNIKA/ COM SERVLANT

RUEDNKA/CINCLANTFLT

RUENAAA/CNO

RUEPJS/JCS/JRC RUEDNKAACINGLANT/JRC

RUDL ND/CINCUSNAV EUR RUT PR C/ COMSIX THFLT

RUTIC/COM NAVACTS ROTA RUTKC/ NAV STA ROTA

BT

A. YOUR 240020Z MAY 67

1. DEPARTED ABIDJAN, IVORY COAST 240530Z MAY. SOA 15 KTS. ETA ROTA
312000Z MAY. ANTICIPATE APPROXIMATELY FIVE HOURS WILL BE NECESSARY
TO LOAD TECH SUPPORT MATERIAL/PERS AND REFUEL. THREE HUNDRED
EIGHTY THOUSANDS GALLONS NSFO WILL BE REQUIRED. ETA OPAREA OFF
PORT SAID M61400Z JUN 67. REF A PERTAINS
2. DO NOT HOLD ANY COMSIXTHFLT INSTRUCTIONS/OPLANS/OPORDERS/TAPV
NOTES/ETC. IF ANY WILL BE REQUIRED REQUEST ARRANGEMENTS BE MADE TO
HAVE THEM DELIVERED ON ARRIVAL ROTA.
3. UNODIR WILL INCLUDE FOLLOWING COMMANDS AS INFO ADDEES ON DAILY PIM
REPORT AFTER ENTRY INTO MEDITERRANEAN: CINCUSNAVEUR/COMSIXTHFLT/ DIRNAY SECONDEUR. GP-A

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**AND STATE** 

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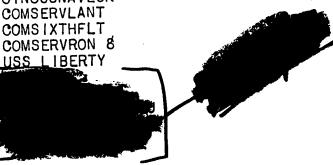
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JCS-

CINCLANT USCINCEUR

CNO

CINCLANTFLT CINCUSNAVEUR COMSERVLANT COMSIXTHFLT





JCS 6499 J3 SENDS.

SUBJECT: USS LIBERTY (U)

1. (F) FOR CINCLANT: UPON PASSING SEA BUOY INBOUND ROTA O/A 31 MAY REQUEST CHOP LIBERTY OPCON USCINCEUR. 2. FOR USCINCEUR: UOPN ASSUMING OPCON REQUEST

MAKE PREPARATIONS FOR EXTENDED DEPLOYMENT EASTERN MED. WILL PASS SKED ASAP. GP-4

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A. JOS 291602Z MAY ST

E. COMSERVRON DIGHT CASCOZ MAY ST

T. INN ALL ADDRECT LIPERTY CHOP USCINCEUR ON ARRIVAL
ACTA FOR OPS PER REF E.

2. FUSURE CINCLANT JEC AND CINCLANTELE KEPTINFORMED
LILERTY MOVEMENTS. USCINCEUR ON ARRIVAL CF - 4 DT (PAGE I OF CON DRIGINATOR SECTION TOR × N XB SSN <del>30/6.</del> SCH ACTION 0 0 0 0 0 0 0 1 2 3 3 0 | 5 0 1 8 0 0 0 1 3 0 1 4 0 - 6 4 MAY 67 M 0 NSGE (WHEN FILLED IN)

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RUTPRE/COMSERVEORSIXTYFLT

PAGE TWO RUEDSPAAPIG GOOD TO THE A. MY 281502Z APR 67 NOTAL

B. CINCLANIFLI 300040Z MAY 67 NOTAL

1. FOR COMSERVLANT: ORIGITAKES REF R FORAC.

2. FOR LIPERTY: CANCEL THE UNEXECUTED PORTION OF REF A.

CHOP TO USCINCTUR ON ARRIVAL ROTA.

CHOP TO USCINCTUR AND CINCLANIFLE INFORMED YOUR MOVEMENTS.

CP-4

CON TOR SSN 346097)

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USS LIBERTY (U) REF JCS 6499 29/1602Z MAY 67 (NOTAL).
IN ACCORDANCE WITH REF, REQUEST YOU ASSUME OPCON OF USS LIBERTY WHEN

PAGE 2 RUFPBK 031 STATE OF SHIP PASSES SEA BUOY INBOUND TO ROTA 0/A 31 MAR 67 AND PREPARE FOR EXTENDED OPERATIONS IN EASTERN MED. GP-4

(PAGE I OF CON C-NGDSNAVEUR SSN SEN DEPARTMENT ,:13 0 0 0 1 1 1 4 5 6 0 1 7 A D O ON CON

198 AGUTING 9 178 11 11 17 37 (CANCUSNÁVÍUR) WSS EIDERTY iurojuscinėeur CLEASE DESIGNATED IN IS COPIES YAVEENHSTA MOROCCO COMFAIRMED // COMSERVLANT // COMSERVROW EIGHT // CTF SIX ZERO SINCUSM VEUR MOVORD 7-67 (U)

1. USCINCEUR 3009322 MAY 67 NOTAL

1. COMSERVRON EIGHT 240020Z MAY 67 NOTAL

C. CINCUSNAVEUR 311351Z MAY 67 NOTAL CINCUSNAVEUR OPORD 50-66 NOTAL E: CINCUSNAVEURINST 4235.20 NOTAL CINCUSNAVEUR/USCOMEASTLANTINST 02000 -B CCOMMOPERNY NOTALI NAVEUROPREP MANUAL OF 1 JUN 66 NOTAL CINCUSNAVEURINST PO3120,58 NOTAL 1. UPDN: CHOP TO CINCUSNAVEUR THE ACCORDANCE WITH REF A. ENTER ROTA FOR FUEL AND LOADING TECHNICAL/LOGISTICAL SUPPORT MATERIAL SPECIFIED REF. D. 2. UPON COMPLETION OF FUELING AND LOADING; AFTER RECEIPT OF MAYEUR/SIXTHFLT MED PUBS BEING DELIVERED 022420 058

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S E C R P ECJC/JRC 08685. JCS FOR JRC, USNAVEUR FOR N-32 AND

N-31. SUBU: USS LIBERTY (U)

REF A: USS LIBERTY 300608Z MAY 67 (NOTAL)

B: CINCUSNAVEUR 311750Z MAY 67

I. (2) FOR JCS. REF A STATES THAT USS LIBERTY EXPECTS TO BE RFS D11400Z JUN 67 FROM ROTA. INTEND SHIP PROCEED TO EASTERN MEDITERRAN EAN WHEN READY AS OUTLINED REF B. AWAITING YOU GUIDANCE WITH ESPECT TO SCHEDULE, OPERATING AREA AND ANY SPECIAL REQUIREMENTS.

2. (2) FOR USNAVEUR. REQUEST YOU PROVIDE LOGISTIC REQUIREMENTS AND ARRANGE FOR LIAISON OFFICER TO MEET USS LIBERTY WITH DOCUMENTS AS REQUESTED REF A. SCHEDULE AND OPERATING AREAS WILL BE PROVIDED ASAP. FURTHER REQUEST YOU ESTABLISH REPORTING PROCEDURE TO INSURE

PAGE TWO RUFPBK 002 5 E CR THE TOWN OF THE STREPS AND PIM REPORTS FROM USS LIBERTY ARRIVE THIS HO NLT 0430Z DAILY, AND THAT ANY INCIDENTS ARE REPORTED ASAP IAW CURRENT RECONNAISSANCE REPORTING INSTRUCTIONS. GP-4.

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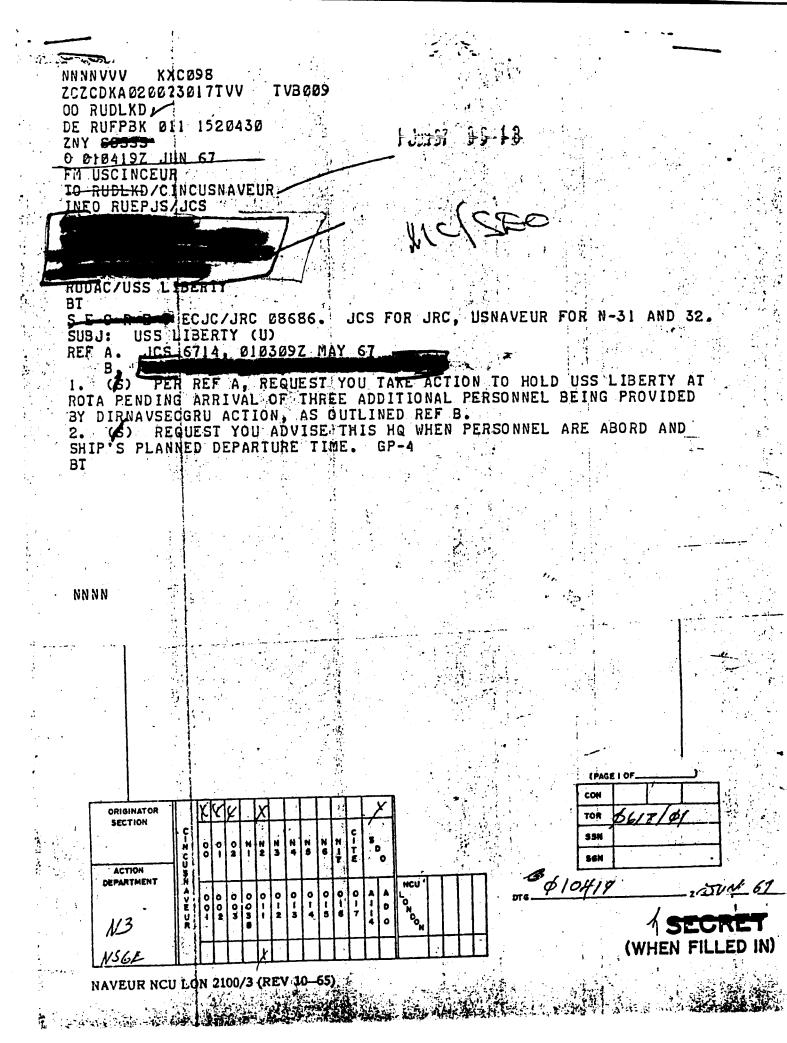
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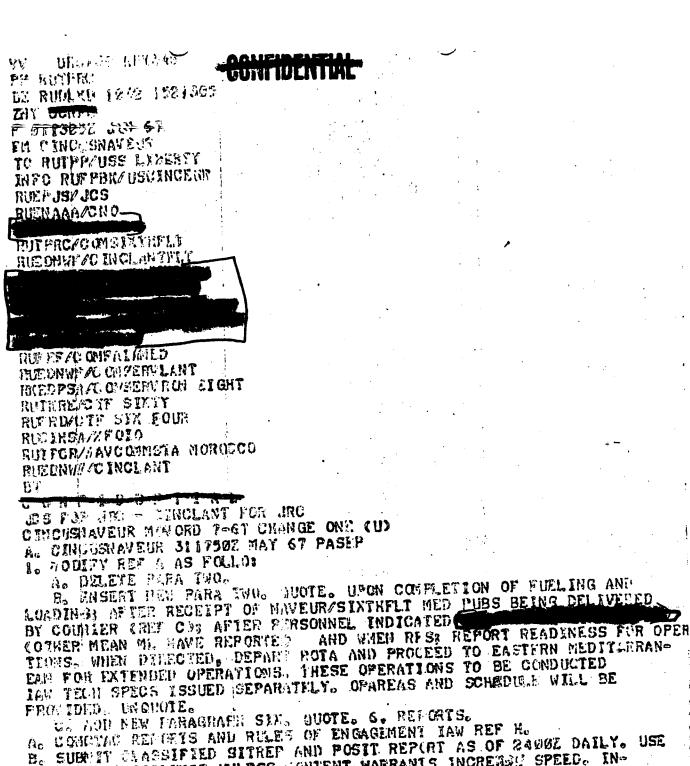
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NNNNVV KXC1Ø8ZCDKAØ15 OU RUDLKO DE RUEPJS 07C 1520326 ZNY EEEEE DUN O 010309Z MAY 67 ZFF3----LEDGEND ZFF3. INFORM ME WHEN THIS MESSAGE IS RECEIVED BY MLL ADDEES - ANS BY 68 TO RUFPBK/USCCNCEUR INFO RUENAAA/CNO RUEDNKA/CINCLANT RUEDNKA/CINCLANTFLT RUDL KD/CINCUSNAVEUR-RUTPRC/COMSIXTIFLT RUCIJUA/USS LIBERTY BT UNCLAS 5-3-3 6714 J3 SENDS.
SUBJECT: USS LIBERTY (U)
REQUEST YOU TAKE ACTION TO HOLD THE USS LIBERTY AT ROTA, SPAIN UNTIL DIRECTED OTHERWISE. CON DRIGINATOR SECTION C-NCUSNAVEUR SSN N N 2 3 ACTION DTG \$1 \$359 DEPARTMENT NCU ronge, 0 0 1 6 7 A 0 1 5

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AND NEW PARAGRAPH SEX, QUOTE, 6. REPORTS,
AND CONCLOSE REPORTS AND RULES OF ENGAGEMENT IAW REF H.
B. SUBSET CLASSIFIED SITREP AND POSIT REPORT AS OF 2400Z DAILY, USE
PRIORITY PRECEDENCE UNLESS CONTENT WARRANTS INCREASE SPEED, IN-CLUDE PIN FOR NEXT 24 HOURS AND COMMENTS/STATUS AS APPROPRIATE.
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CNO CINCLANTIFLT CINCUSNAVEUR COMS IXTHFLT CTF 64 USS LIBERTY

JCS 6724 J-3 SENDS

SUBJ: USS LIBERTY SKED (U)

1. WHEN RES REQUEST SAIL LIBERTY IAW FOLLOWING SKED:

A JUN DEPART ROTA.

12.5 NM CPA ISREAEL 6.5 NM

B. 2-8 JUN. ENTROUTE VIA GIBRALTAR STRAIT CPA AS SAFE NAV PERMITS. THAN VIA NORTHERN AFRICA COASTAL ROUTE TO POSIT 32-00N 33-00E. CPA MOROCCO MALTA 3 NM CLAIMED DIST 3 NM. CPA SPAIN TUNISIA SARDINIA SICILY CRETE 7 NM CLAIMED DIST 6 NM. CPA ALGERIA LIBYA UAR 13 NM CLAIMED DIST 12 NM. C. 9-30 JUN. CONDUCT OPS SOUTH OF 32-00N AND BETWEEN 33-00E AND 34-00E. WHILE CONDUCTING OPS CPA UAR

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RUENAAA/CNO.

RUTPRC/COMSIXTHFLT RUSD NKA/CINCLANTFLT

RUED NKA/COMSERVLANT RUEDSPA/COMSERVRON EIGHT RUTKRE/CTF SIXTY RUFRD/CTF SIX FOUR RUCIKSA/NF010

PAGE TWO RUTKC 101A CORUTPC/NAVCOMMSTA MOROCCO RUED NKA/CICCLANT

BT

- Garling-Lightenge 0-0

JCS FOR JRC - CINCLANT FOR JRC RFS (U)

A. YOUR Ø11305Z JUN 67 1. TEMPORARY REPAIRS MADE TO TRSSCOMM HYDRAULIC SYSTEM. SYSTEM

CURRENTLY OPERATIONAL.
2. RFS AT Ø2123ØZ. WILL DEPART ROTA AT THAT TIME AND PROCEED BEST SPEED IAW REF A. MOVREP SEPARATE. GP - 4

BT

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(WHEN FILLED IN)

NAVEUR NCU LON 2100/2 (REV 10-65)

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ORG SP LIBERTY AGTR 5: 02//

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ETD P ROTA SPAIN, 0213707 CO 015 OKS 03/4

VIA \_ 35-57N8 000-35N6; 02173026 CO 015.0K6 04/4

VIA \_ 37-00N8 012-00E6; 05033074 RH 015.0K6 05//

ETA \_ 32-00N8 033-00E6; 08030071 06//

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CTF SIX FOUR

MACCONHETA MOROCO

JOS PASS TO JRC CIUCLANT PASS G JRC

PIN (U)

1. CUSANOZS JUB 67 POSIT 36-10.1 103-29W4

PIN COASTAL EASTERLY 15 KTS.

2. DEPARTED ROTA 02 2 GZS JUB 37. ETA ON SATIN GEGESCET JUB ST.

3. DERING TRANSIT STRAIT OF GYDRALTAR OVERTOON AND PASSED TO UD

COVINT CHIPS OF UNDETERMINED TYPE STEAMING IN CLOUNS ON

COURSE DUS SPEND 113 KTS. TWO SHIPS IDENTIFIED AS SEALED

DELINEV AND ANDREY VILASHASIT, TOD SHIPS CALLED LIBERTY BY

FLASHING LIGHT. ONE ASK UNAT SHIP. REPLY SENT WAS QUOTE

U.S. NAVY SHIP UNQUOTE. ONE SURP. ATEMPTED TO SEND SHIPS

PAGE THREE RUTPRO 646 C C L F 1 D E N T 1 A L
MARE DUT LIGHT WEREADMELE, HOT HAND IF SHIPS WERE ATTEMPTIME
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R 031016Z JUN 67
FM CINCUSNAVEUR
TO RUTPRC/C CMSIXTHFLT
RUTPRE/C CMSERVF ORSIXTHFLT
INFO RUQFNA/USS LIBERTY
BT
C O N F I D E N T I A L
USS LIBERTY OPS (U)
A. MY 311450Z MAY 67 PASEP (M OV ORD)
B. MY 0113;5Z JUN 67 NOTAL (SKED)

IN THE EASTERN MED IAW REFS A THRUC. ADDEES MAY BE REQUIRED TO PROVIDE LOGISTIC SUPPORT OR OTHER ASSISTANCE DURING THESE OPERATIONS. IT IS EXPECTED THAT LIBERTY WILL MAKE SHORT PORT FASITS IN THE EASTERNMED AT 3 TO 4 WEEK INTERVALS ALTHOUGH HER ENDURANCE EXTENDS WILL BEYOND THIS TIME.

THIS TIME.

2. LIBERTY HAS RECEIVED A MED PUBLICATION PACKAGE LESS THE FOLLOWING INSTRUCTIONS. REFERENCE OF 'HIS LIST SHOULD ASSIST IN REACHING A COMMON UNDERSTANDING SHOULD ADDEES BE RECULFED TO SUPPORT LIBERTY.

A COMSIXTHELT INSTC 5370.1A, 5840.1.6000.1, 05510.2N to COMSERVE ORSIXTHELT INSTC 4000.1G, 03180.1A

3. REQUEST COMSIXTHELT PROVIDE COPIES OF THE ABOVE INSTRUCTIONS TO LIBERTY BY MAIL.

P-4

BT

FLAGS ACT.

TOR 0315022 JUNE 67

NR 582/03

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OCITY

PRECEDENCE FLASH IMMED PRIORITY ROUTINE

ACTION

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FROM

CINCUSNAVEUR

COMSIXTHFLT — Z F 3

INFO:

USCINCEUR/COMASWFORSIXTHFLT/CTF60 SECRET SIXTHFLT MOVE:MENTS

- A. JCS 201910Z MAY 67
- B. CINCUSNAVEUR 271052Z MAY 67
- 1. REF A IS THE ONLY RESTRICTION IMPOSED ON SIXTH
  FLEET MOVEMENTS IN GENERAL ISSUED BY HIGHER
  AUTHORITY. REF B PROVIDED GEOGRAPHICAL GUIDANCE
  FOR EMPLOYMENT OF TF 60. REF B IS HEREWITH
  CANCELLED.
- 2. THE THREAT IMPOSED BY THE MOVEMENT OF SOME
  20 RUSSIAN WARSHIPS AND SUPPORT SHIPS INTO THE
  EASTERN MED, PLUS AN ESTIMATE OF SOME 8-9 RUSSIAN
  SUBS PROBABLY CONCENTRATED IN SAME AREA, DICTATES
  THAT THE INHERENT MOBILITY OF THE FLEET SHOULD
  NOW BE EXPLOITED TO MAKE IT MORE DIFFICULT FOR

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# SECRETYPE WITHIN MARGIN ONLY

THE RUSSIANS TO OBTAIN INTELLIGENCE ON OUR

MOVEMENTS, PLACE A STRAIN ON THE TENUOUS RUSSIAN.

MAKE IT DIFFICULT FOR RUSSIANS TO CONCENTRATE IN A FLEET OF ANDICOMPOSITION OF LOGISTIC BASE FOR THEIR FLEET AND (IN LIGHT OF TODAY'S OUTBREAK OF HOSTILITIES) IMPROVE OUR POSTURE FOR QUICKLY CARRYING OUT WHATEVER TASKS THAT MAY BE LEVIED BY HIGHER AUTHORITY.

- 3. ACCORDINGLY, THE FOLLOWING GUIDELINES ARE PROVIDED FOR PRESENT DISPOSITION AND EMPLOYMENT OF TF 60:
- A. OPERATE FAST CARRIER TASK GROUP SHIPS AND AIRCRAFT IN EASTERN MED/AEGEAN NO CLOSER THAN 100 MILES FROM COASTS OF LEBANON, SYRIA, ISRAEL, AND UAR:

Jan Direction	TO SO,
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4. OTHER TASK FORCES TO BE ADDRESSED SEPARATELY.

PAGE 2 OF 2 PAGES

GP-3

SECRET

NAVEUR NCU LON 2100/22 (3-65)

-

3

NAVAL MESSAGE (WHIR FILL XXX PHONE EXT. NO. 454 EXX ้ บบท 67 KOS COMMUNICATION CI NCUSIAVEUR USE ONLY TO: COMSIXTHPLT USCINCEUR//CTF 6P INFO: CYPRUS FLIGHT RESTRICTION NO CLOSER THAN

1. AIR AND SURFACE OFFRATIONS (25) FROM COAST OF MILES AT CYPRUS ARE AUTEORIZED. GP-4 (PAGE CON ORIGINATOR SECTION TOR SSN CDO ACTION DEPARTMENT 1/3

## CONFIDENTIAL

PPNG 632
P 05 1934Z
FM USS LIBERTY
TO CINCUSNAVEUR
INFO JCS
CNO
CINCLANT
EINCLANTFLT



COMSERVRON EIGHT USCINCEUR

COMSIXTHFLT COMEATRMED

COMFAIRMED CTF 60 CTF 64 NAVCOMMSTA MOROCCO BT

JCS PASS TO JRC
CINCLANT PASS TO JRC
SITREP/POSIT

1. 2400Z POSIT 35-29N7 019-10E1PIM 106/15 2. ASSUMED CONDITION OF READINESS THREE MODIFIED.

GP-4 BT

FLAG ACT ....

TOR 0/1429Z JUN 67

NR 554/06

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CWO .... SI/MIC

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O P 052015Z JUN 67
FM COMSIXTHFLT
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INFO RUTPRE/CTF SIX THREE
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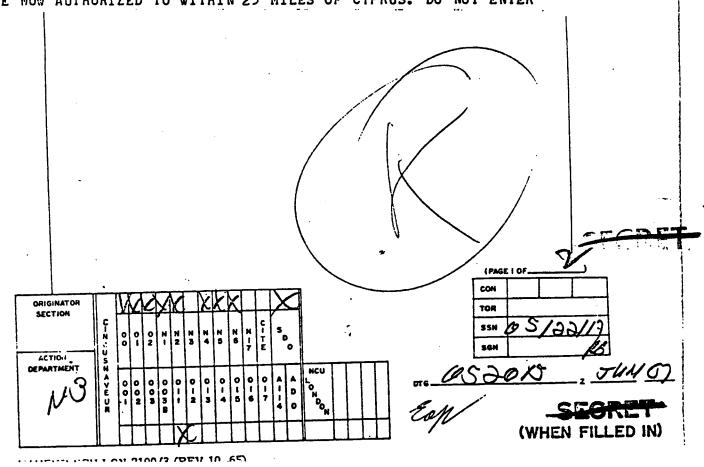
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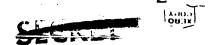
OTHER TA

TF 50 (MOVEMENTS

A. CONSIXTHFLT OPORD 155-67 (DTG 272239Z MAY 67)

1. GEOGRAPHICAL RESTRICTIONS TO TF 60 SHIP MOVEMENOQ AND FLIGHT OPERATIONS IMPOSED BY REF A AND OTHER DIRECTIVES OF HIGHER AUTHORITY HEREBY REVISED. OPERATE TF 60 IN THE AEGEAN SEA AND EASTERN MED (EAST OF 25-00E7) NO CLOSER THAN 100 MILES FROM COASTS OF LEBANON, SYRIA, ISRAEL AND UAR. 3 100 MILE RESTRICTION FOR FLIGHT OPS VICINITY CYPRUS HAS BEEN RESCINDED AND FLIGHTS ARE NOW AUTHORIZED TO WITHIN 25 MILES OF CYPRUS. DO NOT ENTER





PAGE TWO RUTPRO 166 SECRET

TERRITORIAL WATERS OF DODECANSES ISLANDS UNLESS DIRECTED TO

CONDUCT TRANSIT BETWEEN CYPRUS AND GREECE.

2. THE THREAT IMPOSED BY THE PRESENCE OF SOVIET WARSHIPS AND THE
CURRENT ESTIMATE OF 8-9 SOVIET SUBMARINES DICTATES THAT THE
INHERENT MOBILITY OF THE CVA GROUP BE EXPLOITED TO MINIMIZE
INTELLIGENCE AVAILABLE TO SOVIETS, AGGRAVATE THE SOVIET
LOGISTICS PROBLEMS AND IMPROVE THE 60 POSTURE TO CARRY OUT
WHATEVER TASKS MAY BE LEVIED BY HIGHER AUTHORITY.

3. TO INCREASE READINESS POSTURE OF TISEO DESIRE YOU DIRECT
CARRIER TASK GROUPS TO POSIT 34-30 MD 30-00 MS, EACH CVA GROUP
MOVING SEPARATELY TO THAT POINT WITH A RANDOM PIM. UPON ARRIVAL
PROCSED TO VICINITY 33-45 N5 32-00 MS. THEREAFTER OPERATE THE 60
WITHIN THE GEOGRAPHICAL LIMITS ESTABLISHED PARA ONE ABOVE
UTILIZING RANDOM PIMS AND UTILIZING PERIODS OF HIGH SPEED TO
DENY SOVIETS THE CAPABILITY TO CONCENTRATE THEIR FORCES IN A
PARTICULAR AREA FOR SURVEILLANCE. DISPOSITION/FORMATION AT YOUR
DISCRETION TO PLOVIDE BEST POSTURE FOR DEFENSE AND TASKING
AS REQUIRED.

4. AT THIS TIME IT IS NOT POSSIBLE TOFQUEDICT EXACTLY WHAT TASKS
WILL BE ASSIGNED. UNTIL SUCH TIME AS INTENTIONS OF HIGHER

PAGE THREE RUTPRC 166 S E C R E T
AUTHORITY BECOME MORE CLEAR, KEEP TF 60 ON THE MOVE WITHIN
LIMITATIONS OF LOGISTIC SUPPORT AND GEOGRAPHICAL RESTRICTIONS.
5. FOR CTF 63. WHEN NOT JOINED WITH TF 60 FOR LOGISTIC SUPPORT,
DESIRE LOGISTIC SUPPORT GROUP UTILIZE DIVERSIONARY COURSES WITHIN
LIMITATIONS IMPOSED BY REQUIRED RDVU.

GP-3
BT

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Superceder N2288 REV AUG 65 to be used with depleted)

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DATE & JUNE 67

INFO PRECEDENCE

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ACTION PRECEDENCE TORITY\_

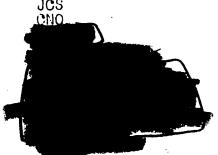
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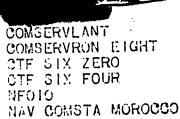
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COM3!XTHFLT USS LIBERTY USCINCEUR jes



CINCLANT COMSERCFORSIXTHFLT



Company of the same of the sam

USS LIBERTY OPERATIONAL CONTROL (U) USCINCEUR FOR JRC, JCS FOR JRC, CINCLANT FOR JRC

- · A. MY 311750Z MAY 67 (LIBERTY MOVORD 7-67, WITH CH-1)
  - B. MY 031016Z JUN 67
  - C. USS LIBERTY 021330Z JUN 67 (MOVREP)
  - D. JCS 011545Z JUN 67 (USS LIBERTY SKED)
  - E. USS LIBERTY 022108Z JUN 67
  - 1. FOR COMSIXTHELT. TO FACILITATE AREA COMMAND AND

CONTROL AND ANY POSSIBLE REQUIREMENT, FOR PROTECTION DURING

DRAFTER	RELEASING OFFICER	RELEASED AT (ZULU)
TW/EJH  DOCUMENT MARKING DOWNGRADED  1101 AUTOMA	TATALEY TEEL ASSTERVEDS:	PAGE 1 OF 1
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### CONFIDENTIAL

SECURITY CLASSIFICATION

ACTION PRECEDENCE

ROUT INE

SPECIAL HANDLING

DISTRIBUTION

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MIDEAST HOSTILITIES, JOS LIBERTY WILL BE CHOPPED TO COMSTITUTE
AT 070001Z JUN 67. OPERATE LIBERTY IAW REF D TO DERIVE MAXIMUM
BENEFIT FROM SPECIAL CAPABILITIES. REF D MAY BE MODIFIED FOR
SAFETY REASONS AS DICTATED BY THE LOCAL SITUATION.

A. REQUEST CHANGE PIM REPORTS (REFS A AND B) TO AS

A. REQUEST CHANGE PIM REPORTS (REFS A AND B) TO AS OF 1800Z, CHANGE PRECEDENCE TO IMMEDIATE AND CHANGE ADDEE FOR IUSCINCEUR TO USCINCEUR FOR JRC.

2. FOR USS LIBERTY. CHOP TO COMSIXTHFLT AT 070001Z BY MESSAGE.

A. PIM REPORT NOT RECEIVED SINCE REF E. GP-3

NOTE: REF "C" IS AGI 41075

REF "D" - UNABLE TO LOCATE

REF "E" IS AGI 40957

TW/EJH	RELEASING OFFICER	RELEASED AT ZULU)
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O METATO? JUNYER
FM USCINCEUR: MARCHENAVEDE

TO BURE FOZGINCUSNAVEUR SINFORMULACZUSS LIBERTY V

2017 157 10S

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AND U.32. JUN FOR JRC. SUBJ: USS LIBERTY (U). REF: A. MY ECJULIER 08685, Ø12035Z JUN 67. B. CINCUSNAVEUR

CITATIZ JUN 67.

1. THE A REQUESTS SITREPS AND PIM REPORTS FROM USS
LIBERTY APRIVE THIS HQ NLT 0433Z DAILY. REF B DIRECTS THE USS
LIBERTY TO SUBMIT THE DAILY SITREP MESSAGE AS OF 2400Z HOURS
AT PRIORITY PRECEDENCE.

RECEIPT OF USS LIBERTY SITREPS AND PIM REPORTS AT THIS HO HAVE BEEN CONSIDERABLY BEYOND TIME REQUESTED IN REF A. REQUEST THESE REPORTS BE ASSIGN

B.Z PRECEDENCE OF IMMEDIATE

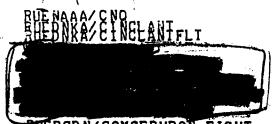
AND BE SUBMITTED DAILY AS OD 1800Z. GP-4

BT

NAVEUR NCO LON 2100/2 (REV 10-65)

OO RUCKRO RUCKRO
DE RUCKC 1666 1571915
ZNY 200CC
O 061844Z JUN 67
FM USS LIBERTY
TO RUCKRO/CINCUSNAVEUR
INFO;RUEKDA/JCS

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RUEPSDN/COMSERVRON EIGHT RUFPBK/USCINCEUR RHCIHSA/NFOIO

RUIPRC/COMSIXTHFLI-RUFRF/COMFAIRMED RUIKRE/ETF SIX ZERO

PAGE TWO RUQKC 1666 RUFRD/CTF SIX FOUR RUTPC/NAVCOMMSTA MOROCCO BT

JCS PASS TO JRC
CINCLANT PASS TO JRC
USCINCEUR PASS TO JRC
SITREP/POSIT
A. YOUR Ø61357Z JUN 67
1 Ø618ØØZ5 POSIT 34-18N6 Ø24-Ø6E2. PIM 1Ø7/16
C. MY Ø32Ø28Z5, Ø42Ø5ØZ1, AND Ø51934Z9 ARE
DTG PRIOR PIM REPORTS. REF A PERTAINS. SUBSEQUENT
PIM REPORTS WILL BE SUBMITTED TO COMSIXTHFLI.
3. TEMPORARY REPAIRS HAVE RETURNED TRSSCOMM.
HYDRAULIC SYSTEM TO SATISFACTORY
OPERATIONS.
GP-4

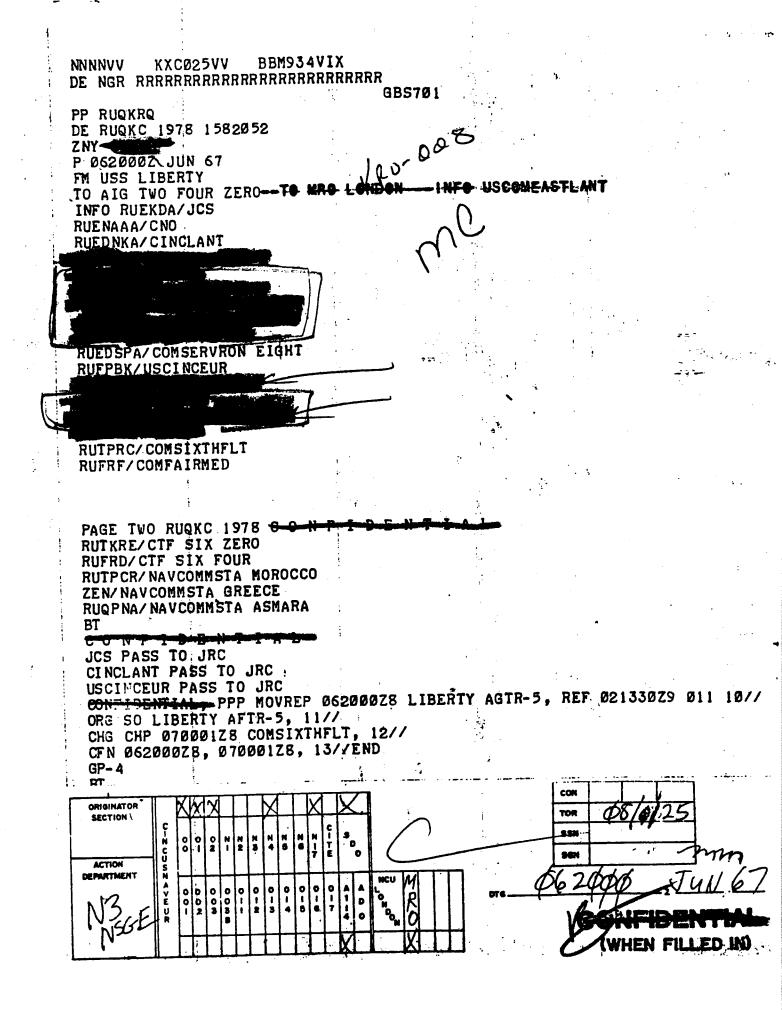
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NAVEUR NCU LON 2100/2 (REV 10-65)



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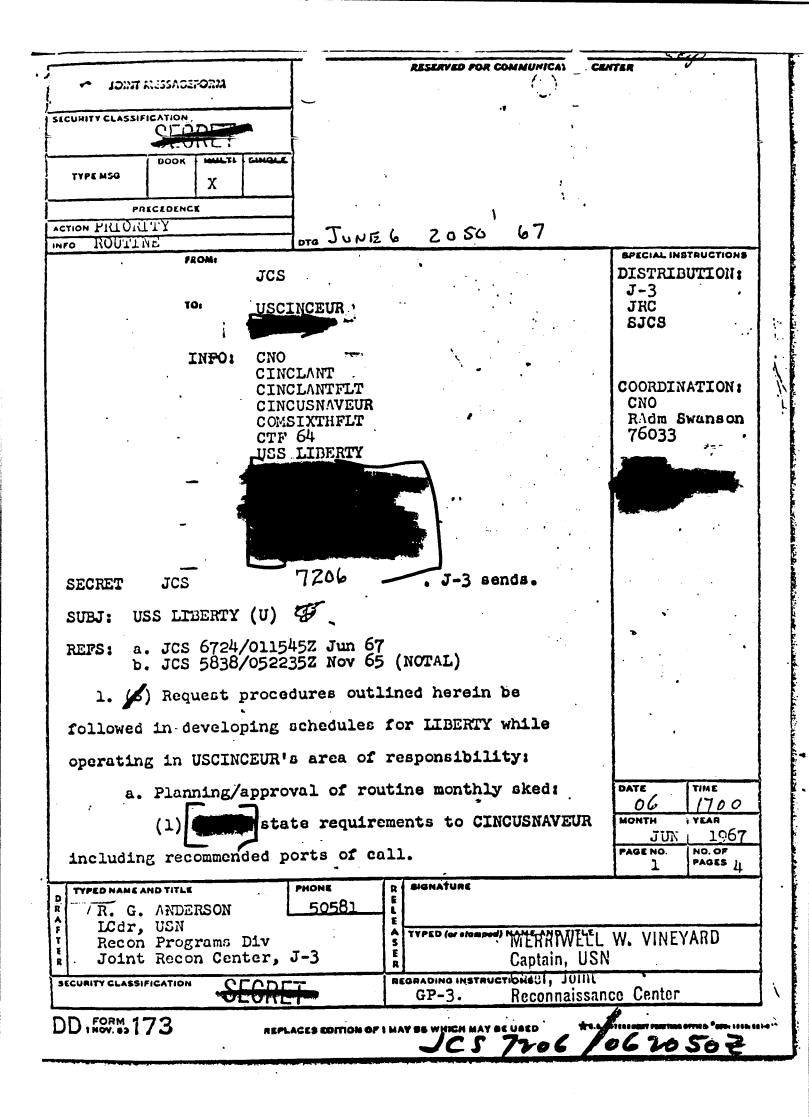
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- CHTLL/75
- ARESUMED CONDITION OF READINESS THREE MODIFIED, SELF DEFENSE CAPABILITY LIMITED TO FOUR .50 CALIBER MACHINGE GUNS AND SMALL ARMS.
- 5. CURRENT TERM PROMULGATING MESSAGE NOT HELD. PARA 88 ANNEX DELTA REF A PERTAIN.
- 5. REPORT OF CRYPTOGRAPHIC REPAIRMEN ON BOARD WILL BE SUBMITTED SEPARATELY
- 7. ELECTRONIC EQUIPMENT INSTALLATION REPORT WILL BE SUBMITTED WHEN CIRCUMSTANCES PERMIT:
- 8. REQUEST ADVISE TASK ORGANIZATION ASSIGNED/OTHER NECESSARY DATA.

						3	 · · · · · · · · · · · · · · · · · · ·
CONTROL NO.		PAGE	OF	PAGE	т.	ME OF RECEIPT	DATE TIME GROUP
. C10740/3/PO .	•	- 2		2	10110111	00116 337	062036Z JUN 67
	<del> </del>	<u> </u>					



V	VIATED NT MESSAGEFORM  Or CONTINE JION SHEET	SECRE	
PRECEDENCE	RELEASED BY	DRAFTED BY.	PHONE
ACTION PREPARED		R.G.ANDERSON	50587

SECUE / CLASSIFICATION.

- (2) CINCUSNAVEUR prepare sked to fulfill requirements including dates/areas of ops, CPA's, ports of call for logistics and pags plan to USCINCEUR.
- (3) USGINCEUR review and pass sked to JCS(JRC) for approval. Proposed skeds are required by JCS NLT 20th of the month preceding the month for which the sked is submitted.
- (4) JCS(JRC) obtain necessary coordination and notify USCINCEUR of approval or modifications.
  - (5-) USCINCEUR pass for action.
  - (6) CINCUSNAVEUR issue sailing orders.
- b. Modification of approved sked due to changes in technical tasking:
  - (1) state requirement to JCS(JRC).
- (2) JCS(JRC) obtain necessary coordination and notify USCINCEUR of modification.
  - (3) USCINCEUR pass for action.
  - (4) CINCUSNAVEUR issue sailing orders.
- c. Modification of approved sked involving a change of 48 hours or less for operational reasons:

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CONTROL NO.	TOR/TOD			MESSAGE IDENTIFICATION	INITIALS			
	•	NO.	PAGES		Ì			
	1	2	4					
REGRADING INSTR	UCTIONS	1		SECURITY CLASSIFICATION				
GP-3.				OF.				

DD , FORM 173-1

REPLACES EDITION OF 1 MAY 58 WHICH MAY BE USED

	VIATED MESSAGEFOR OF CONTIL TION SHEET	SECR	
PRECEDENCE	RELEASED BY	DRAFTED BY	PHONE
ACTION PRIORITY INFO ROUTTIME	•	R.G.ANDERSON	5058
(1) CI	NCUSNAVEUR 1ssue s	uiling orders and	
•		reason for the change.	
		sked involving a change	· · · · · · · · · · · · · · · · · · ·
of more than 48	hours for operati	onal reasons:	

(1) CINCUSNAVEUR pass proposed modification to USCINCEUR.

- (2) USCINCEUR review and pass to JCS(JRC) for approval.
- (3) JCS(JRC) obtain necessary doordination and notify USCINCEUR of approval.
  - (4)—USCINCEUR pass for action.
  - (5) CINCUSNAVEUR issue sailing orders.
- 2. (U) Ref a is the existing approved sked for June 1967.
- 3. (2) The following should be addressees on all messages pertaining to skeds or sked changes:

JCS (JRC)

CNO

USCINCEUR

CINCUSNAVEUR .



CONTROL NO.	TOR/TOD	PAGE NO.	NO. OF PAGES	MESSAGE IDENTIFICATION	INITIALS
		3	<u> </u>		
REGRADING INSTR	UCTIONS			SECURITY CLASSIFICATION	CDLI

DD , "ORM, 173-1

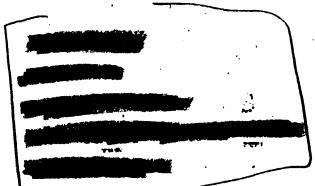
REPLACES EDITION OF I MAY BE WHICH MAY BE USED.

ABBREVIATED NT MESSAGEFORM
and/or CONTIN TION SHEET

PRECEDENCE RELEASED BY
ACTION PRIORITY CLASSIFICATION

CCONTIN TON SHEET

DRAFTED BY
R.G. ANDERSON
LCDR, USN
59581



NOTE: USS LIBERTY is not an addee on these mags.

4. (U) Ref b provides guidance on contingency planning for TRS ops.

5. (U) For Request you provide CINCUSNAVEUR your recommended July sked ASAP. GP-3.

•					INITIALS
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CONTROL	•	NO.	PAGES	•	}
		4	1 4	SECURITY CLASSIFICATION DE	200
REGRADING INSTRUC	TIONS			SECONO	

DD 1 HOV 63 173-1

GP-3.

REPLACES EDITION OF 1 MAY 85 WHICH MAY BE USED.

DATE: 16 JUN 67

Eupersedes N. 188 PRV Alte 65 to be used until denoted

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CO ANNELOGATION SPECIAL HANDEN the first

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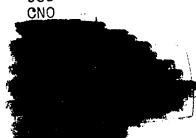
IMMED

FROM: COMSIXTHFLT

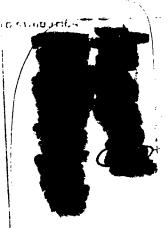
USS LIBERTY L TO:

> CINCUSNAVEUR INFO: USCINCEUR

JCS :



COMSERVLANT COMSERVEON EIGHT CTF SIX ZERO CTF SIX FOUR NKO10 NAVCOMMSTA MOROCCO CINCLANT CTF SIX THREE CTF SIX SEVEN NAVCOMMSTA GREEUL NAVCAMS MOROCCO -NAVCOMMSTA SPAIN



USS LIBERTY OPERATIONAL CONTROL

A. CINCUSNAVEUR Ø61357Z JUN 67 NOTAL V

(B) JCS 011545Z JUN 67 NOTALB

É.SLINCUSNAVEUR 31175 ØZ MAY 67 (MOVORD 7-67) NOTAL

D. CINCUSNAVEUR 011305Z JUN 67 NOTAL V

E. COMSIXTHFLT OPORD 1-66 NOTAL

F. CINCUSNAVEURINST PØ3120.5B NOTAL

1. UPON CHOP TO COMSIXTHFLT AT 070001Z, CONDUCT OPERATIONS IAW REF

B C AND D.

2. IN VIEW PRESENT ARAB/ISRAELI SITUATION AND UNPREDICTABILITY OF UAR ACTIONS. MAINTAIN A HIGH STATE OF VIGILANCE AGAINST ATTACK OR THREAT OF ATTACK. REPORT BY FLASH PRECEDENCE ANY THREATENING OR SUSPICIOUS ACTIONS DIRECTED AGAINST YOU OF ANY

HELEASED AT (BILL) RELEASING OF FICER DRAFTER ED/LJH AT 3 YR INTERVALS, DECLASSIFIED AFTER 12 YRS. AGI NR. DOWNGRADED 2: Tr. 5.7 SECURITY CLASSIFICATION AGO

TORTO

AG1

11¢

FORM N7286 REV 260 to Supergedo, i 2288 REV AUG 65 to be Sectional depleted)

## CONFIDENTIAL

ACTION PRECEDENCE

INFO PRECEDENCE IMMED

SPECIAL HANDLING

IMMED

NONE

WERSION FROM SCHEDULE NECESSITATED BY EXTERNAL THREAT. ADVISE IF LOCAL SITUATION DICTATES CHANGE IN AREA OF OPS ASSIGNED BY REF B. 3. KEEP COMSIXTHFLT AND CTF 63 INFORMED OF LOGISTIC NEEDS SUFFIC-IENTLY IN ADVANCE TO ENABLE ORDERLY LOGSUP PLANNING. MAIL DELIVERY WILL BE ARRANGED IF FEASIBLE.

- 4. INCLUDE COMSIXTHELT AS INFO ADDEE ON REPORTS REQUIRED BY PARA 2 REF B AS MODIFIED BY REF C AND D.
- 5. SUBMIT REPORTS OF CONTACT WITH SHIPS AIRCRAFT AND SUBMARINES WHICH ARE UNIDENT, HOSTILE, OF INTELL INTEREST OR ENGAGE IN AHARASSMENT, IAW REF F. EMERGENCY PLAN CHARLIE NOW IN EFFECT IN SIXTHFLT
- 6. COMSIXTHELT OPERATIONAL DOCUMENTS ON ALERTS, EMERG ACTIONS AND NUCLEAR RELEASE WILL NOT BE PROVIDED. THEREFORE, ACTION IS NOT REQUIRED ON NATIONAL EXERCISE AND DRILL MSGS IDENTIFIED BY FLAG WORD WHITE OR BLUE DELTA. NO ACTION REQUIRED NATO EXERCISE MSGS. IN EVENT OF ACTUAL ALERT OR OTHER EMERGENCY, COMSIXTHFLT WILL SEPARATELY DIRECT LIBERTY BY CLASSIFIED MSG.
- 7. COMMUNICATIONS IN ACCORDANCE WITH ANNEX CHARLIE REF E.
  - A. COPY KR BROADCAST. ADVISE IF CARDS AVAILABLE TO COPY KRA BCST.
- B. IF PERMENANT TERMINATION REQUIRED WITH MED COMM STA SUBMIT REQUEST IAW APPENDIX XVI TO ANNEX CHARLIE JO REF E.
- C. ALTHOUGH NOT ASSIGNED TO TF 60 UTILIZE TF 60 TACTICAL CIRCUITS AS REQUIRED

D. AUTHGRA TO ENTER SIXES ALFA AS REQUIRED.

DANTEN KRUWELL	JUE	,		RELEASING OFFICER	RELEASED AT TO
GP-4 ·			,	·	
DOCUMENT MARKING					PAGE
DOWNGRADED	ΑT	3	YR	INTERVALS, DECLASSIFIED AFTER 12 YRS.	i≟ of
REFERS TO MESSAGE		`		SECURITY CLASSIFICATION	1 717
AGO					AGO NR.
AGI					:
DTG				CONFIDENTIAL	# 1991197

DE RUEPJS 022C 1580324
ZNY 5555 ZFD
Z 0702597 JUN 67 ZFF3
FM JCS
TO RUTPCR/COMSIXTHFLT
INFO RUFPEK/USCINCEUR
RUDLKD/CINCUSNAVEUR
RUFPBW/CINCUSAFE

Hur

note

BI

UCS 7239 /CJCS SENDS.

SUBJ: UAR ALLEGATIONS OF US SUPPORT TO ISRAEL (U)

1. (S) UAR AUTHORITIES HAVE IMPLIED THAT THEY HAVE
INFORMATION, PERHAPS THROUGH INTERCEPTS, THET US PERSONNEL
WERE TALKING WITH THE ISRAELIS, OR WERE OTHERWISE INVOLVED
IN SOME TYPE OF COMMUNICATION WITH THE ISRAELIS, LEADING
THE UAR TO BELIEVE THAT WE MAY HAVE BEEN PROVIDING
MILITARY, ASSISTANCE TO ISRAEL.

MILITARY ASSISTANCE TO ISRAEL.

2. (2) YOU ARE AWARE OF UAR ALLEGATIONS THAT US
CARRIER AIRCRAFT WERE INVOLVED IN THE ISRAELI ATTACK AND
ALSO OF OUR PROPMT AND VIGOROUS DENIAL. WE HAVE YOUR

PAGE TWO RUEPJS 002 SECONDATE ASSURANCE THAT SIXTH FLEET AIRCRAFT WERE NOT WITHIN 200 MILES OF EGYPT. SYRIA OR ISRAEL.

MILES OF EGYPT, SYRIA OR ISRAEL.

3. (2) REQUEST THAT YOU VERIFY ASAP THET
THERE HEVE BEEN NO COMMUNICATIONS OR OTHER CONTACT
BETWEEN AIRCRAFT OR ANY OTHER ELEMENTS OF THE SIXTH FLEET

AND THE ISRAELIS. IF THERE WERE ANY TYPE COMMUNICATIONS OR OTHER CONTACT WITH THE ISRAELIS, PROVIDE COMPLETE DETAILS ASAP.

DETAILS ASAP.

4. (\$) OF EQUAL INTEREST TO US WOULD BE ANY INFORMATION YOU CAN PROVIDE AS TO ISRAELI ATTEMPTS TO GET YOU TO INTERVENE IN THE WAR. FYI THERE HEVE BEEN ALLEGATIONS FROM UAR SOURCES TO THIS EFFECT.

5. (8) INFO ADDRESSEES ARE REQUESTED TO COMMENT IF, BUT ONLY IF, THEY HAVE INFORMATION BEARING ON ALLEGATIONS

OF US PARTICIPATION IN, OR COLLUSION ZITH, ISRAELI MILITARY OPERATIONS. GP-3
BT

ORIGINATOR SECTION	1.	X	X	X	X	X		X	X	X									;
•	C-20	00	DA	0 8	N I	N 2	N 3	24	2 5	N 6	N -	CITE	5						•
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70254 JUNI

SECRET (WHEN FILLED IN)

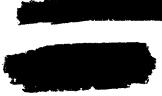
## ROSTER OF PERSONS VISITED

# USCINCEUR -

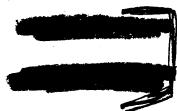
NAME	POSITION	DATE VISITED
David A. BURCHINAL GENERAL, USAF	Deputy, CINCEUR	14 June 1967
W. J. McCAFFREY M/GEN, USA	Director Operation Directorate (J-3)	14 June 1967
David I. LIEBMEM B/GEN, USAF	Deputy Director for Command and Control	14 June 1967
James FEELY, Jr. B/GEN, USMC	Deputy Director for Operations	14 June 1967
W. G. KILLE COL, USAF	Chief Operation Center Division	14 June 1967
R. L. ROYEM COL, USAF	Chief, JRC (J-3)	14 June 1967
R. S. QUIGGINS COL, USAF	Deputy Chief, JRC (J-3)	14 June 1967
G. G. LITTLE CDR, USN	Staff Officer, JRS (J-3)	14 June 1967
C. K. RUSSELL L/COL, USA	JRC Watch Officer (J-3)	14 June 1967
L. H. BERGMAN L/COL, USAF	Staff Officer, Operations 8 Readiness Divisions (J-6)	14 June 1967



CAPT HERMES USA



DCA-Europe Operations



14 June 1967

FC 1M H2288 REV SCH 65 (Supercedes N2288 REV AUG 65 to be used until deplated)

# SECRET.

SECURITY CLASSIF CATIO

THASH

IMMEDIATE.

CITIALS

FROM:

COMSIXTHFLT

DATE: 7 JUNE 67

INFO:

TO:

JUS

INFO:

USCINCEUR CINCUSAFE DIA

DISTRIBUTION

SEORET

A. JCS Ø7Ø259Z JUN 67

1. THERE HAS BEEN NO REPEAT NO DIRECT OR INDIRECT
COMMUNICATIONS BETWEEN COMSIXTHFLT AND ANY ISRAEL I SOURCE
EITHER MILITARY OR NON-MILITARY AND NONE REPORTED BY
ANY COMSIXTHFLT SUBORDINATE COMMAND, CONFIRMATION OF
LATTER HAS BEEN REQUESTED FROM SUBORDINATE COMMANDERS
BY FLASH MESSAGE. WILL ADVISE ASAP,

2. AT AMEMB TEL AVIV REQUEST AS SET FORTH IN HIS 291040Z
MAY 67 HAVE ACTIVATED RADIO VOICE CIRCUITS. TRANSMISSIONS
LINITED TO TEST COUNTS AND SIMPLE ACKNOWLEDGEMENTS. ABOVE
REPORTED TO SECSTATE IN MY 010155Z JUN 67.
GP-3

NOTE: UNABLE TO LOCATE REF. JOS Ø7Ø259Z

TW/FJH	RELEASING OFFICER	RELEASED AT (ZULU)
DOWNGRA NOT AUT	DED AT 12 YEAR INTERVALS: OMATICALLY INCOLASSIFIED	PAGE IP
REFERS TO MESSAGE	SECURITY CLASSIFICATION	4 1791
AGI 75	•	AGO NR.
DTG BURDI'NEF	SECRET	0706267

FORM N2288 REV SEP 65 (Supersedes N2288 REV AUG 65 to be used until depleted)

## SECRET

CURITY CLASSIFICATION

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IMEO PRECEDENCE

PECIAL HANDLING

FLASH

IMMEDIATE

NONE

7 JUNE 67

FROM:

COMSIXTHFLT

DATE:

DISTRIBUTION

DIR

TO:

JCS

INFO:

CNO

CINCUSNAVEUR USCINCEUR CINCUSAFE

CINCUSAFE

DIA

#### SECRET

A. COMSIXTHFLT Ø7Ø626Z JUN 67

1. THIS AMPLIFIES REF A.

2. PRIOR TO \$52\$15Z JUN 67 SIXTHFLT AIRCRAFT WERE ENGAGED IN NORMAL TRAINING OPERATIONS IN THE SEA OF CRETE AND SOUTH OF THE WESTERN END OF CRETE. NO AIR OPERATIONS WERE AUTHORIZED EAST OF LAT 3\$\overline{\pmathbb{O}}\$ OR WITHIN 1\$\overline{\pmathbb{O}}\$ MILES OF THE EGYPTIAN COAST. THESE RESTRICTIONS PROVIDED A MINIMUM APPROACH DISTANCE FOR AIRCRAFT TO THE COASTS OF ISRAEL AND SYRIA OF NO LESS THAN 2\$\overline{\pmathbb{O}}\$ MILES AND TO THE COAST OF EGYPT FROM ALEXANDRIA WEST OF NO LESS THAN 1\$\overline{\pmathbb{O}}\$ MILES. AT \$\overline{\pmathbb{O}}\$ 52\$\overline{\pmathbb{O}}\$ JUN 67 THE OPERATING AREA FOR SIXTHFLT UNITS WAS EXPANDED TO INCLUDE ALL OF THE EASTERN MED EXCEPT THAT NO OPERATIONS, EITHER SURFACE OR AIR, WERE PERMITTED WITHIN 1; MILES OF ISRAEL, SYRIA, OR EGYPT OR WITHIN 25 MILES OF CYPRUS.

3. ON 5 MAY BOTH CARRIERS WERE OPERATING IN POSITIONS WHICH WERE IN EXCESS OF 400 MILES FROM ISRAEL OR SINAL FLIGHT OPERATIONS

DRAFTEN	RELEASING OFFICER	RELEASED AT (ZULU)				
DOWNGRADED AT 12	YR INTERVALS; NOT AUTO. DECLASSIFIED.	1 of 3				
REFERE TO MESSAGE	SECURITY CLASSIFICATION	43119				
AGO	·	AGO NR.				
AGI ¥	ø7 15ø3Z					
	SECILETA	7. 373				

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FORM N2288 REV SEP 88 (Supercedes N2288 REV AUG 65 to be used until depleted)

ACTION PRECEDENCE

IMMEDIATE FLASH

INFO PRECEDENC

NONE

DISTRIBUTION

ON AMERICA WERE CONDUCTED FROM \$915Z UNTIL 1235Z AND ON SARATOGA FROM Ø828Z UNTIL 1313Z. FLIGHT OPERATIONS WERE CONDUCTED FOR TRAINING PURPOSES AND WERE ROUTINE IN ALL ASPECTS. ON 6 JUN LIMITED UR OPERATIONS WERE CONDUCTED DURING THE DAY FOR ROUTINE PURPOSES. NO NIGHT OPERATIONS WERE CONDUCTED BY EITHER GARRIER. 4. ALL SIXTHFLT CVA PILOTS WHO PARTICIPATED IN AIR OPERATIONS ON 5 AND 6 JUN HAVE BEEN QUERIED CONCERNING THEIR TRACK LINES AND ANY VOICE COMMUNICATIONS EITHER TRANSMITTED OR RECE VED. AT NO REPEAT NO TIME WERE THE AIRSPACE RESTRICTIONS SET FORTH IN PARA 1. ABOVE VIOLATED, I.E., ON 5 JUN NO SIXTHFLT CVA AIRCRAFT APPROACHED THE ISRAEL OR SINAI COASTLINE CLOSER THAN 240 MILES AND ON 6 JUN NO SIXTHFLT CVA AIRCRAFT APPROACHED THE ISRAEL, SYRIA OR EGYPT COASTLINES CLOSER THAN 100 MILES. TRACKS FLOWN WERE ACTUALLY FARTHER FROM ISRAEL/SYRIA/EGYPT THAN THE ABOVE LIMITING FIGURES. DURING THESE FLIGHTS NO REPEAT NO SIXTHFLT PILOT EITHER TRANSMITTED OR RECEIVED ANY RADIO TRANSMISSIONS FROM STATIONS EITHER IN OR UNDER THE CONTROL OF ANY COUNTRY IN THE MIDEAST ENGAGED IN THE CURRENT CONFLICT, EITHER DIRECTLY OR IND RECTLY BY RELAY. IN SHORT, ON 5 AND 6 JUN NO SIXTHFLT AIRCRAFT OVERFLEW ISRAEL, SYRIA, OR EGYPT AND NO COMMUNICATIONS WERE ESTABLISHED BY SIXTHFLT PILOTS WITH ANY RADIO STATIONS CONTROLLED OF UTILIZED BY ANY OF THESE COUNTRIES.

NO FLIGHT OPERATIONS ARE SCHEDULED FOR 7 JUN FOR EITHER RELEASED AT (ZULU) RELEASING OFFICER -14 DOCUMENT MARKING DOWNGRADED AT 12 YR INTERVALS; NOT AUTO. DECLASSIFIED. 2 OF REFERS TO MESSAGE SECURITY CLASSIFICATION 43119 AGO NR. AGO AGI 67 15Ø3Z

FORM N2288 REV SEP 6: (Superandes N2288 REV AUG 65 to be used until depleted) ACTION PRECEDENCE

FLASH

INFO PRECEDENCE IMMEDIATE

SPECIAL HANDLING NONE

SARATOGA OR AMERICA. THE LIMITATIONS SET FORTH IN PARA ABOVE CONTINUE IN EFFECT.

GP-3

DRAFTER	RELEASING OFFICER	RELEASED AT (ZULU)			
DOCUMENT MARKING	YR INTERVALS; NOT AUTO. DECLASSIFIED.	3 of 3			
REPERS TO MESSAGE	SECURITY CLASSIFICATION	43119			
AGO		AGO NR.			
AGI		DTG 4715407			
DTG	OLCHUI	W/ 15434			

ACTION PRECEDENCE

INFO PRECEDENCE IMMEDIATE IMMEDIATI.

SPECIAL HANDLING

HONE

FROM: USS LIBERTY

DATE:

8 JUNE 67 INFO:

TO:

COMSIXTHFLT -

INFO:

JCS CNO

CINCLANT

INCLANELT

CLINCUSNAVEUF

COMSCRVLANT COMSERVRON EIGHT USCINCEUR NEO 10

COMFAIRMED CTF SIX ZERO CTF SIX FOUR NAVCOMMSTA MOROCCO

JCS PASS TO JRC

USCINGEUR PASS TO JRC

CINCLANT PASS TO JRC

SITREP/POSIT

A. USCINCEUR Ø614-ØZ JUN 67 (NOTAL)

1. Ø7Ø8ØØZ5 POSIT 33-Ø6N2 28-54E9. PIM 1Ø9/16.5 UNTIL Ø723ØØZ. THENCE STATIONARY WITHIN 3ØNM OF 31-45N3 33-3ØE∳.

2. SUBSEQUENT PIM/SITREP WILL BE SUBMITTED AS OF Ø6ØØZ8

IN REF A. GP-4

DRAFTER TW/EJH RELEASING OFFICER

RELEASED AT (ZULU,

OF

TOR CGF

0800367

DOCUMENT MARKING

DOWNGRADED AT 3 YR INTERVALS; DECLASSIFIED AFTER 12 YRS.

SECURITY CLASSIFICATION

42Ø85

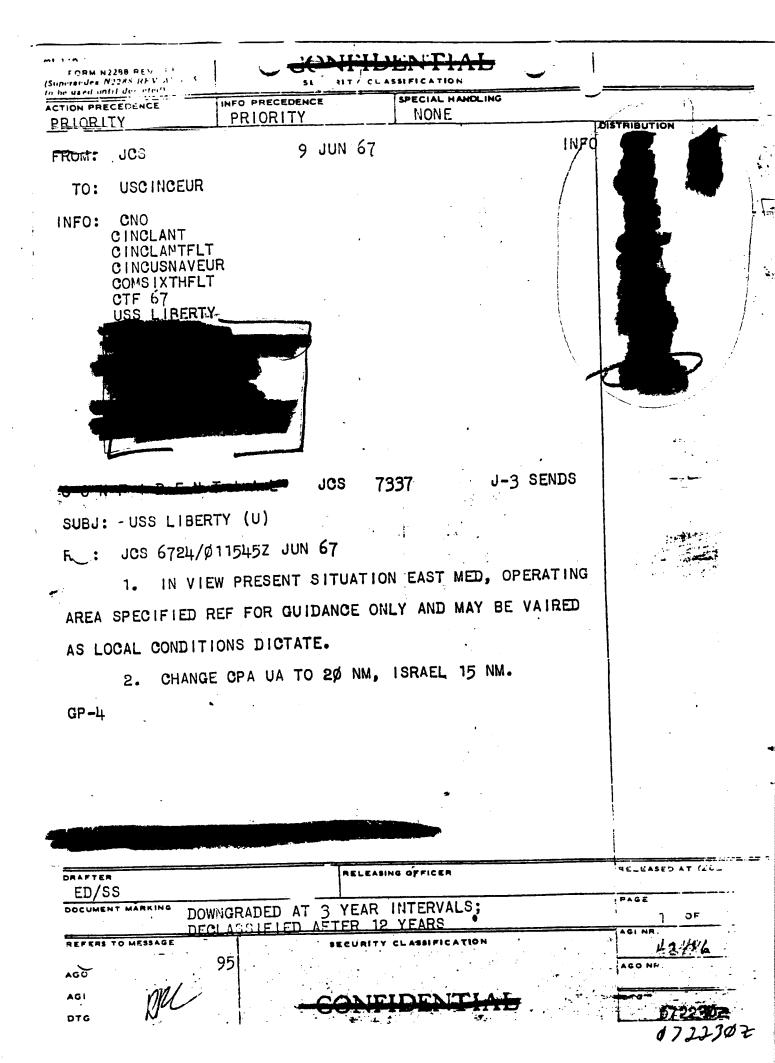
AGI

DTG

SUSPENSE

AGO NR

ø7ø9ø8z



## CALL TO NAVEUR 7 JUNE 2350 Z

This is Major Breedlove in JRC in Washington.

Yes, say again, who is this?

Major Breedlove in JRC. I would like to speak with your duty officer, please.

This is Lt Thompson.

Are you familiar with LIBERTY operations?

No Sir, I have someone who can.

Yes, and who will that be, please?

Lt. Galapotti, Wait one.

Yes-sir, major?

Yes, Major Breedlove in JRC in Washington. Have some word for your reference USS LIBERTY. Do you have a pencil and ready to copy?

Yes sir.

O.K. I am making reference to a COMSIXTHFLT msg DTG 071503Z June which you were an info addee on.

Yes sir.

Now, we request the LIBERTY Comply.

Request LIBERTY to --

Comply.

I can't get that word -- spell please.

Comply - c o m

Right

Comply with new SIXTHFLT

Yes.

OP area defined last sentence.

You are coming in garbled Major - defined

Last sentence.

Last spell out, please, you are still coming in garbled.

Sentence

Ah, right.

Maybe I'd better start over so you can get texture

No sir, I can read up to request the LIBERTY comply with

pp area defined.

Last sentence in para 2

Last sentence in para 2

of COMSIXTHFLT

of COMSIXTHFLT

Msg 071503Z June (Yes) until further notice (Yes) and that is NOT CLOSER THAN

Not closer than

100

100

Nautical miles

Nautical miles ----

to Israel (right), Syria (right), Egypt (right - that's UAR) and 25 NM - that is two five

25 NM

to Syprus (right) end of message. (right) Now read back please.

JRC msg - is this DTG or verbal?

This is verbal I am giving you right now, it will be followed by a written message in the morning.

Right - reference COMSIXTHFLT msg 071503Z Jun, request
LIBERTY comply to 6th Flt op area defined last sentence para
2 of SIXTHFLT msg 071503Z until further notice and not
closer than 100 NM to Israel, Syria, UAR and 25NM to Syprus is that affirmative?

That is affirmative.

And you are Major --

Major Breedlove.

Spell last name, please.

Breedlove

That's Major Breedlove in JRC EUCOM?

No JRC Washington and May I have a spelling on your name?

Galapotti. I'll send it down to

6th Flt and you say there will be a follow on?

Yes, there will be a follow on.

Yes sir.

Yes, I called because time is getting short to where she will be in those limits.

Looks to me like she's almost there.

Yeah, that's right so go mushy, mushy.

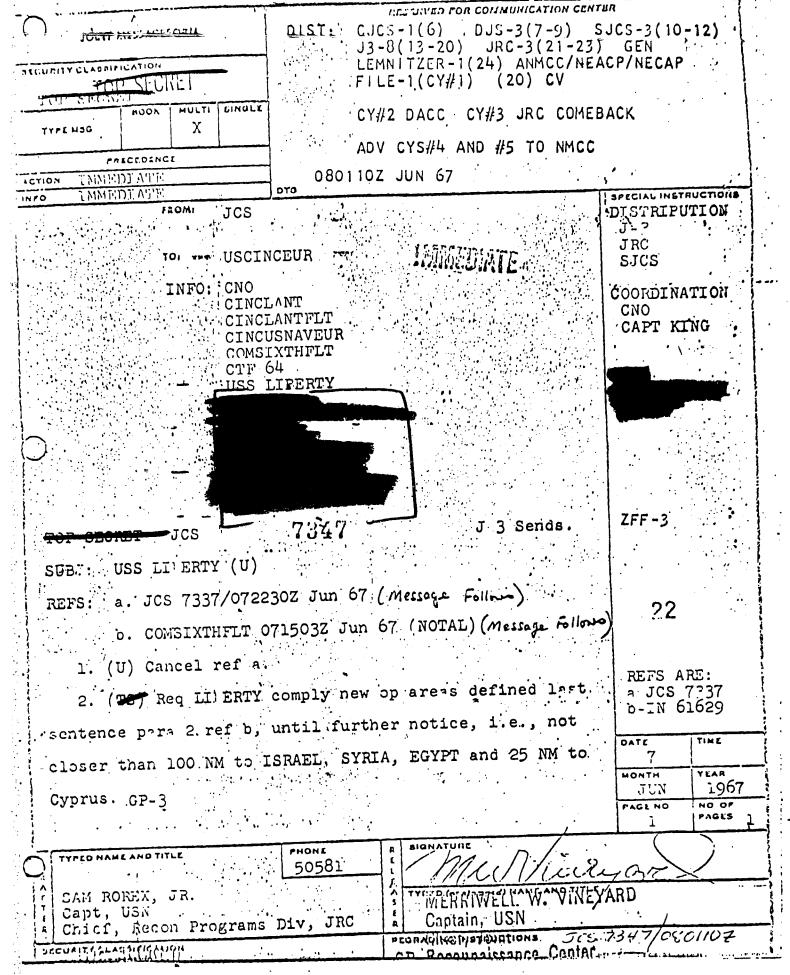
Yes sir, Roger, we will go to 6th Flt and info her and she will probably 11 11 or something and (this word is garbled) away.

OK

OK, will get that out right now to 6th FLT on this. Thank you.

You're welcome.

4



KXC/Ø8PRCØ10 ٧V "ZZ RUTPRQ RUTPRC Ø9 1591417 ZNY CCCCC Z 081417Z JUN 67 FM COMSIXTHFLT TO RUFPEK/USCINCEUR RUTPRQ/CINCUSNAVEUR RXFEC/USNMR SHAPE RUFPAG/CINCUSAFE RUFPBW/CINCUSAREUR RUTPRG/OCA SLANT AMCOGEN FRANKFURT RUFRF/COMFAIRMED RUEDNKA/ CINCLANT RUEDNKA/CINCLANTFLT RUDLKD/CINCNORAD RUEP NAAA/ COM I DEASTFOR RUTPCR/CINCSTRIKE RUEDPSA/USCINCMEAFSA RUTKRE/CTF SIX ZERO @ 9349Z JUN 67 FM COMSIXTHFLT

CRITIC
SSS LIBERTY POSIT 31-23N 33-25E HIT BY TORPEDO STARBOARD AT 081230Z
TH EE UNIDENTIFIED GUNBOATS IN VICINITY. LIBERTY LISTING BADLY. MESSAGE FROM LIBERTY AUTHENTICATED.

GP-4 C FT 159 3 8 DTG Ø81349Z CLASSIFICATION CONFIDENT

MNNN

FF1-3 N62 12 June 1967

#### MEMORANDUM

From: Contingency Watch Team

TO: CINCUSNAVEUR

Via: Deputy Chief of Staff

Subj: USS LIBERTY Incident

1. The following is a reconstruction of the sequence of events prior to and after receipt of JCS 080110Z by the Contingency Watch Team composed by Captain R.D. STEELE (Duty Captain), Commander G.D. JORGENSEN (Command Center Duty Officer), and Lieutenant E.L. GALAVOTTI (N3 Duty Officer) for the period of 2230Z, 7 June to 0630Z, 8 June.

#### TIMES

#### EVENTS

## 072350Z

Major EREELOVE, JRC WASHDC, called the CINCUSNAVEUR Command Center on the VOCOM and asked to speak to the Operations Duty Officer. IN GALAVOTTI, the N3 Duty Officer, took the call. Major EREELOVE gave him a verbal directive to have the USS LIBERTY comply with the latest COMSIXTHFIN operating area restrictions as delineated in the last sentence, paragraph 2, of COMSIXTHFIN message 071503Z until further notice; that is, not to operate closer than 100 nautical miles to Israel, Syria, UAR, or closer than 25 nautical miles to Cyprus. Major EREELOVE, when questioned, did not have a message date/time group, but said a message would follow later.

If GALAVOFTI then informed the Duty Captain, CAPT STEELE. The Command Center Duty Officer was aware of the message, and that If GALAVOTTI, under CAPT STEELE's direction, was originating a message to COMSIXTHFIR.

080001Z

IT GALAVOTTI and CAPT STEELE were ready with their message to COMSIXTHFIT.

080010Z

CDR JORGENSEN and CAPT STEELE advised CAPT HANLEY of the call from Major EREELOVE, and of the message which had been drafted for release to COMSIXTHFIF.

CAPT HANLEY directed us to hold up release of the message. He was concerned because JRC came direct to CINCUSNAVEUR with only a verbal directive and without a date/time group

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of a message and had by passed USCINCEIR. He wanted something more concrete than just a phone call since we had been burned in the past when a phone call directive was not backed up with a message. CAPT HANLEY directed the Command Center Duty Officer to call USCINCEUR, advise them of the phone call from Major EREELOVE, and that we were ready to comply, and requested that USCINCEUR confirm this directive with JRC and get us a date/time group. CAPT HANLEY further stated that we were to release our message to COMSINTHFUT if we received the date/time group from USCINCEUR.

080030Z

The Command Center Duty Officer, as directed, called USCINCEUR and advised LCOL WAGNER of the call from Major EREKLOVE. The above information from CAPT HANLEY was passed. LCOL WAGNER said he would call back.

080325Z

The Command Duty Officer called USCINCEUR, LCOL RUSSELL, and asked what action had been taken on the USS LIBERTY.

LCOL RUSSELL asked what action CINCUSNAVEUR had taken and was advised that we were still waiting for a call back from LCOL WAGNER. The Command Duty Officer then suggested that LCOL RUSSELL call Major EREELOVE, get a date/time group, or give us a directive (date/time group) from USCINCEUR.

LCOL RUSSELL called back shortly with JCS date/time group 080110Z. As he was relaying this information the Duty Yeoman banded the JCS 0801102messenge, which had just been received, to CRN JORGENSEN.

The Command Center Duty Officer then bad Commanded for set up a Telegon to COMSINTHFIF no then he could halk to COMSINTHFIF a staff duty officer.

080355Z

Considerable sales was caused by atmospheric difficulties. After being unable to establish a Toleron circult SINI JORGENSEN had the radio operator contact CGENTERIA by SED and request a Toleron with the Staff Duty College and soon as possible.

08041UZ

Two way Telegon was established, with Committee evill having difficulty receiving CINCONAVINE. CAR SHOUSER, CONSINTERIN Staff Daty Officer, informed CIN JORGANISHE they did not bold JON OROLLOZ. CDR JURGENIES process it

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# TOD OFFICIAL HEE GHA

to him three times before receiving an acknowledgement at 0440Z. He followed this immediately with a wirenote "FROM CINCUSNAVEUR COMMAND DUTY OFFICER TO COMSIXTHFUT DUTY OFFICER BE ADVISED TAKE JCS 080110Z FORAC. OFFICIAL MESSAGE FOLLOWS."

CDR SIUSSER advised CDR JORGENSEN didn't hold JCS 7337/072230Z (Reference A to JCS 080110Z) and requested a copy. Since CINCUSNAVEUR did not hold JCS 072230Z CDR SIUSSER was advised that we would call USCINCEUR for it.

080507Z CDR SIUSSER was advised that CINCUSNAVEUR FORAC message was 080455Z.

After talking to LCOL RUSSELL at USCINCEUR, CDR JORGENSEN sent the following message to CDR SLUSSER "RECEIVED FROM USCINCEUR FOR YOUR INFO JCS 072230Z WAS GENERAL GUIDE LINES CONCERNING "USS LIBERTY" OF AREA WITH DISTANCE RESTRICTIONS FROM MID EAST COUNTRIES. HAS SINCE BEEN OVERTAKEN BY EVENTS AND THUS CANCELLED. THE RESTRICTIONS IN JCS 080110Z ARE MORE STRINGENT."

080521Z Received receipt for above.

2. The times and events listed in paragraph 1 indicate every action the watch team took within its authority to insure that the UNS LIBERTY received the new operating restrictions as expeditiously as possible.

3. This statement is submitted after a careful review of all logs kept by each individual watch team member and constitutes the average an they took place.

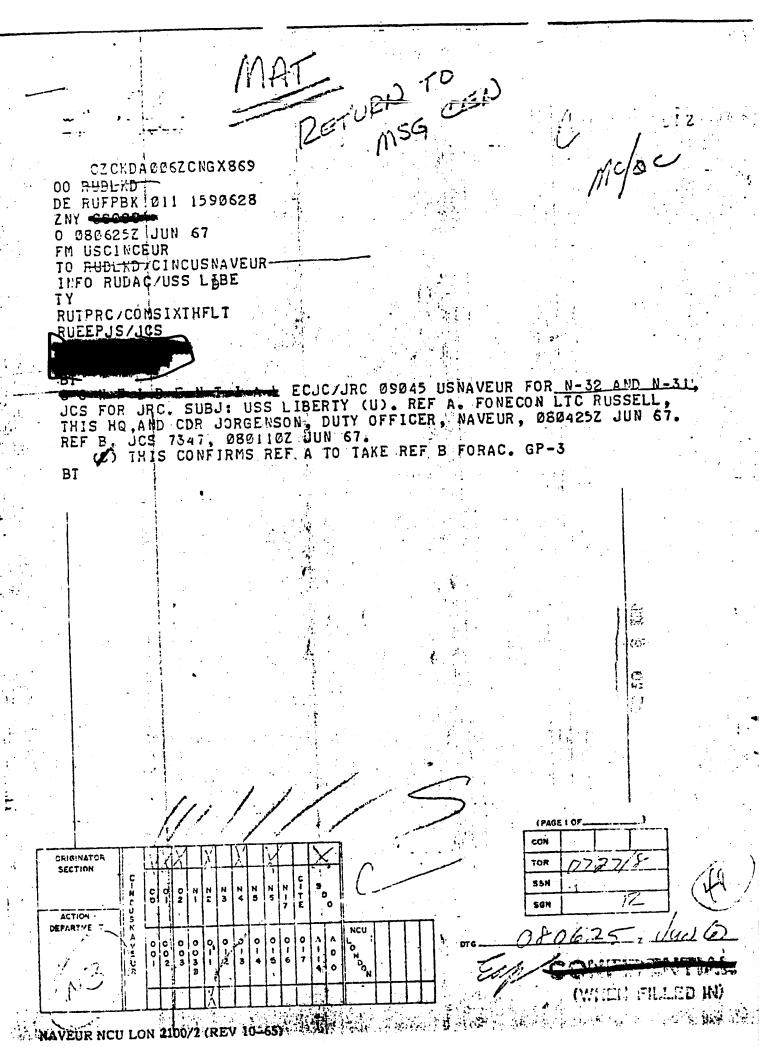
CAPT B.D. STEELE, USA

CDE G.D. JORGERSEN, U.

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O 080634Z JUN GT
FM USS LIBERTY
TO COMSINIHELT
INFO JCS
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CINCLANT
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CANCUSNAVEUR DIF NAVSEGER VE LINT OCHSER VE NT OCHSER VE ON B USCINCE VE

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TOR: 08/11237 JUN 6/

NR: 464708

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CONFIDENTIAL

33 E

IR NR 25552 OP 080742Z JUN 67
FM USS E ISERTY
TO CINCUSNAVEUR
COMSIXTENAT COMPAIR! D PATRON SIGNISLLA C2 } 60 CIG 68.2 CIU 68.8 CIL GR. 2 5 USCINCALAFSA COMIDEASIFOR INFO SECNAY CNO CINCLANT FLT USCINCEUR FICEIR CI YOUSAFE CINCONAD ) (A COMSERVE ANT COMSERVE ON EIGHT INILAS E F I G LOCATING TWO
TOSPELTA WING SINGLE ENGINE MET FIGHTER A/C ORBITED USS LIBERTY
THREE TIES AT 31-87N, 34-80 AT TIME 08/0550Z. NO IDENT, VISIBLE
D'E ALI, EST, 5,860 ST, DISTANCE EST. 2. MILES. NO AMPLIFYING
HEPORT WILL BE SUGTETED.

HAG ACT ....

TOP 0920. 18 JUN 57

\$. .5, MSG NR 410/08

CVO

0 8 0 7 4 2 7 JUN 67

CONLIDERLINE

TCAØ75 -157 1581.30 JHE 67 LIBERTY AAA/CHO OI. TUSNAVIUR OMSIMTHTLT RUEDRIE RPIO NO VA BT THE ACCT 18:37 (U)

1. DESTRORD IN MAY SUPERSEDED PUBS THIS DATE.

2. UMODI. INTENS PUSTAGY TREEGULARLY SUPERSEDED TATERIAL DAILY DUE CURRECT SITUATION AND SHALLOW MATER OPERATION AREA. BT ح. (FAGE 1 OF CON ORIGINATOR TOR SECTION CHROSHAVEUR SSN ACTIO: CEFFATHENT 0 0 0 400 0 0 0 0 0 0 0 1 1 2 3 3 1 0 0 1 2 5 014

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MAYEUR NOU LON 2100/2 (REV 10-65)

INFO: SH(6) J3(4) CDC(1) (12)aps/C

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oo Ruppell

ADD DIST: J6(1) (16)rdm/W PER CAPT JOY

DE RUTPRO 352 1593917 J6.

ZNY SESSE WEN CYS IRC(2)(18)jow/VP PER LTC RUSSELL g Jun 87 1 2 5 6 2

O P 8889172 JUN 67

THE COMPLETE FEET

TO RUTPP/USS LIBERTY

INFO RUEPJS/JCS

RUFPEK/USCINCEUR

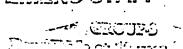
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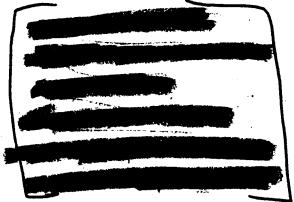
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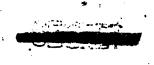


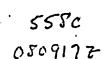
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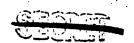
# PAGE THO RUTPRU DEZ S

# USS LIBERTY CPERATIONS

- A. JCS 979545Z JUN 67 (NOTAL)
- B. JOS DED110Z JUNN 67 (NOTAL)
- C. COMSINTHFLT 362349Z JUN 67H
- 1. PARA 1 REF C IS MODIFIED BY REF B. PROCEED IMMED TO OPERATE WITHIN A 25 MILE RADIUS OF POSIT 33-40NØ/32-30E8 UNTIL FURTHER MOTICE. DO NOT APPROACH COAST OF UAR, ISRAEL, SYRIATOR LEBANON CLOSSR THAN ONE HUNDRED MILES, AND CYPRUS CLOSER THAN THENTY-FIVE MILES.
- 2. NO TASK ORGANIZATION ASSIGNED TO LIBERTY.
- 3. ACKNOWLEDGE.

GP-3

ET REF: 079545 and 080110 Cannot identify in SMD 62349 ECIN 47127



ZNO DTG 08/1357

FM USS SARATOGA

TO RUGKRO/CINCUSNAVEUR
INFO RUPRC/CO SIXTHFLT
RUTKRE/CT: SI7 ZERO

BT

(NO CLASS RECE!)
FOLLOWING RECE FROM USINS LIBERTY.
T AM UNDER ATTACK. MT POSIT 33.25E 31.23N. I HAVE BEEN HIT.
REQ IMMED (MISSED PORTION)
NOTE: NO AUTHENTICATION RECEIVED. INTERCEPTED E84, 94 FROM
USS SANATOGA.

BT

FLAG ACT .....

TUR 0812430 JUN 67

NR 482/98

CWO...

VOL NEE BE E TO ON

YOUR JEE JEEP Z

- Z - Ø81255Z

-FM NURS

TO CINCURAVUR

-INFO BARC

JI.CC / YQ.IQ

BT OLLAWING RECIRVED

RECIRVED RECEIVED WHOM ROCKSTAR IRW UNDER ATTACK MY POSIT

91.23N 33.25E . HOAVE BEEN HAT. REQUEST IMMED ASSISTANCE .

TOR 12207

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NJA CUTRCCTLY

65A

78

The same

WY KXC179VV BBM979V KJF386

DO FUNDED

DE ROUGH DS1 1591237

LIVE LEEE

DO DS1237Z JUN 67

THE UES 'SARATOGA

TO LOURSE/CINCUSNAVEUR

INTO RUTFRC/COMSIXTHFLT

THTHRE/CTG SIX ZERO PT ONE

RUTFRC/CTG SIX ZERO PT TWO

DT

LICLAS E F T O

THE VOLLOWING RECEIVED FROM ROCKSTAR ON CINCUSNAVEUR SINGLE SIB

CUOTE 3 UNIDENTIFIED GUNBOATS APPROACHING VESSES NOW UNQUOTE

ET KXC179VV BT CON GRIGHATOP TOR SECTION SSN SGN NAVEUR NCU LON 2100/1 (REV 10\_65)

**KJF386** 

BBM979V

.VV KXC183VV 🝣
'''.'ZZ RUTPP
DE RUTPRC 078 1591250

ZNY COCCO Z ØS125ØZ JUN 67 FM COMSIXTHFLT TO RUTPP/USS SARATOGA RUTPP/USS AMERICA INFO RUTPP/CTF SIX ZERO RUTPP/CTG SIX ZERO PT TWO BT

COMM NOTE: NAVEUR NOT IN HEADING. THIS IS COUNTESY COPY.

1. AMERICA LAUNCH FOUR ARMED A4'S TO PRGZEED TO 31-23N 33-25E TO DEFEND USS LIBERTY WHO IS NOW UNDER ATTACK BY GUMBOATS. PROVIDE FIGHTER COVER AND TANKERS. RELIEVE ON STWKION. SARATOGA LAUNCH FOUR ARMED A-1'S ASAP SAME MISSION.

GP-4
BT

CON TOR 1702/P SEED OF TOR 1702/

TUAS Z 001258Z JUN 67 FM USS SARATOGA

TO SENSUSHAVEUR

INFO CTG SIX ZERO PT ONE CTG SIX ZERO PT TWO GOMSIXTHFLY



UNCLAS E F T O

THE FOLLOWING ECEIVED FROM MGS LIBERTY
HIT BY TORFEDO STARBOARD SIDE LISTING BADLY NEED ASSISTANCE
IMMEDIATLEY

M/R THIS MESSAGE WRITTEN UP FOR INFO ONLY

33(8) ... COG SN(4) 00(2) 09(1) 09B(1) 09D(1) 09M(1) 090(1) 10(6) 03(1) 04(1) 05(7) 50(16) 51(1) 06(1) 60(3) 92(14) 96(2) 007(8) COS(1) IP(7) FP(10) BFR(1) CSA(1) CSAF(1) JCS(1) NATMAP(1) OPA(1) + 34 94

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USS SARATOGA 081254 Z

FLASH 2 0813017 JUN 67 FM NAVOOMMSTA GREECE

TO COMSIXTHELT CTF SIX ZERO CINCUSNAVEUR

UNCLAS

FOLLOWING ROVD VIA VOICE HICOM FROM USS LIBERTY
DUOTE
4T 081253Z AT 081253Z WE HAVE BEEN HIT BY A TORPEDO
STOB SIDE LISTING BADLY REQ ASSISTANCE IMMEDIATELY
UNQUOTE

M/R WRITTEN UP FOR INFQ ONLY

33(8) ...COG SN(4) 00(2) 09(1) 09B(1) 09D(1) 09M(1),090(1) 10(6) 03(1) 04(1) 05(7) 50(16) 51(1) 06(1) 60(3) 92(14) 96(2) 007(8) 00B(1) IP(7) FP(10) BFR(1) CSA(1) CSAF(1) JCS(1) NATMAP(1) 0PA(1) + 34 94 61

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08/180/2 TUN 67

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31 23N9/33-25E3 TO DEFEND USS LIBERTY WHO 15 NOW UNDER ATTACK
BY GUNBOATS. PROVIDE TANKERS AND FIGHTER COVER.
2. FOR SARATOGA: LAUNCH 4 ARMED A1'S RELIEVE ON STATION OVER DEFENSE USS LIBERTY LIBERTY. 3. FOR ALL: PLAN TO RELIEVE ALL ACFT ON STATION OVER USS LIBERTY AS REQUIRED. 4. DEFENSE OF USS LIBERTY MEANS EXACTLY THAT, DESTROY OR DRIVE OFF ANY ATTACKERS WHO ARE CLEARLY MAKING ATTACKS ON LIBERTY. REMAIN OVER INTERNATIONAL WATERS. DEFEND FOURSELF IF ATTACKED. afilt. # **GP-4** BT (PAGE I OF TOR SECTION DEPARTMENT *[Jf* 1 D Q

NAVEUR NCU LON 2100/3 (REV 10-65) ...

NSA FORM N7288 REV SEP (Supersedes N2288 REV AL	NOV		
ACTION PRECEDENCE	INFO PRECEDENCE	SPECIAL HANDLING	OCCUPATION .
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TO: CAMCHEN	.,		
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UNCLAS FLASHSIT	REP/Ø6ØØ1/COMSIXTH	IFLT Ø81315Z JUN 67	
ATTACK ON LIBER	YT		4=
31.93N 33.25E, ATTACK FORCES F CINCUSNAVEURING 2. HAVE DIRECT 60 PRESENT POS 3. 114VL DIRECT	WAS HIT BY TORPED HOTEREBY DECLARED HOST PØ312Ø.5B. LIBE ED TE 6Ø TO PROCEE IT 34.22N 24.28C.	ED UNDER ATTACK AT O AND WAS LISTING STILE BY COMSIXTHE RTY MESSAGE AUTHEN ID TOWARD SCENE. TA	BADLY. LT IAW TICATED. SK FORTE
TO DEFEND USS	LIBERTY. PILOTS D	TES WITH FIGHTER CO	CLEAR OF LAND.
TANKERS ALSO W	VILL LAUNCH, WILL I	RELIEVED ON STATION HOUR AND-30 MINS A	FTER LAUNCH.
ESTIMATE L'AUNC	OH AT 1345Z.	١	

DRAFTER	RELEASING OFFICER	RELEASED AT (ZULU)
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JVES DE YOJQ NERRORK

PUTKRE RUTPRQ RUENAAA — FOE ABORGE ONLY

DE RUTPRC 698 1591349

ZNY 95000

Z C81349Z JUN 67 — PERDD

FW CONSIXTHFLO

AUTPRO/CINCUSNAVEUR

RUTKRE/CTF SIX ZERO

Z 681339Z JUN 67 — OPLO

EM CONSIXTHFLT

TO USS AMERICA

USS SARATOGA

PT

USS LIEERTY INCIDENT

1. IAW CINCUSNAVEUR INST PØ3120.58 FORCES ATTACKING LIBERTY ARE

LECLARED HOSTILE

2TO YOUTHOL THE SITUATION. DO NOT USE MORE FORCE THAN REQUIRED.

LO NOT PURSUE ANY UNIT TOWARDS LAN

PHA

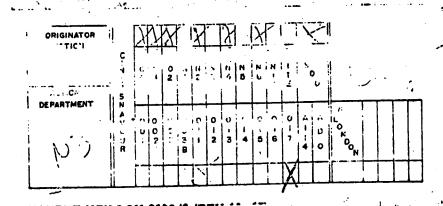
REPRISAL PURPOSES. PURPOSE

OF COUNTERATTACK IS TO OMUECT LIBERTY ONLY.

3. BEIEF ALL PILOTS CONTENTS THIS MSG. IN ADDITION BRIEF PILOTS THAT EGYPTIAN TERRITORIAL LIMIT ONLY 12 MILES AND LIBERTY RIGHT ON EDGE. DO NOT FLY BETWEEN LIBERTY AND SHORELINE EXCEPT AS REQUIRED TO CARRY OUT PROVISIONS PARA 2 ABOVE. BRIEF FIGHTER COVER THAT ANY ATTACKS ON WHITACFAAIRCR

ET, LIXHROQ, OR THEY THEMSELVES IS HOSTILE ACT AND PARA TWO ABOVE APPLIES.

HOSTILE ACT AND PARA ING ABOVE AFT GP-4
ET



CON | TOR 1400/8 | SSN | SGN | C | UN (

7. CONTIDENTIAL (WHEN FILLED IN)

FLASH 7 CD1340Z JUN 67 FM CINCUSMAVEUR

TO USS LIBERTY

INFO NAVCOMMETA MOROCCO MAVCOMMETA GREECE MAVCOMMETA SPAIN

UNCLAS

- 1. ESTABLISH IMMEDIATE COMMUNICATIONS WITH ANY MED AREA COMMSTA.
- 2. NAVCOMMSTA CAMS MOROCCO TAKE ALL AVAILABLE ACTIONS TO ESTABLISH COMM WITH USS LIBERTY REPORT WHEN ESTABLISHED.
- 3. FOR USS LIBERTY: REQUEST CONFIRM REPORT OF ATTACK.

MIR THIS MESSAGE WRITTEN UP FOR INFO ONLY

33(8) ... COG SN(4) 00(2) 09(1) 09B(1) 09D(1) 09M(1) 090(1) 10(6) 03(1) C4(1) 05(7) 50(16) 51(1) 06(1) 60(3) 92(14) 96(2) 007(8) C08(1) [P(7) FP(10) BFR(1) CSA(1) CSAF(1) JCS(1) NATMAP(1) CPA(1) + 34 94 CONTROL NO. TIME OF RECEIPT DATE TIME GROUP CONTROL NO. OP/16/12 02/340Z JUN67

CINCUS NAVEUR 08/340 Z

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A. YOUR £81320Z JUN 67 NOTAL

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TO PROCEED VICINITY 31-23N9 33-25E3 TO ASSIST LIBERTY. 2. FOR PAPAGO. IF COMSIXTHFLT CONCURS DIVERT FROM PRESENT POSIT AND PROCEED TO VICINITY POSIT PARA ONE TO ASSIST LIBERTY. ADVISE ALCON ETA. UPON ARRIVAL BE PREPARED TO CONDUCT SALVAGE OPERATIONS OR ASSIST LIBERTY AS OTHERWISE DIRECTED. **GP-4** BT (PASE 1 OF 0214-114TCR J. C TOR SECTION \$ 51 SGH POITSA النشات: CEF 4 0 0 0 ! ! ! ! 1 2 3 ם [ c

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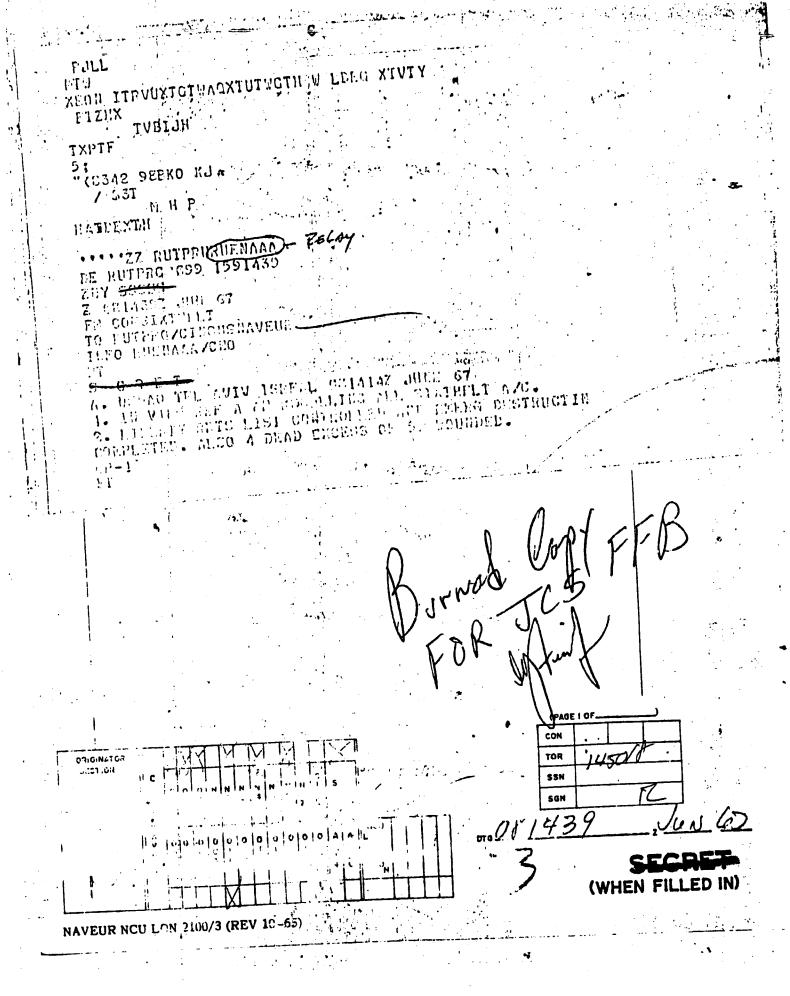
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2. AT SELASSZ LIBERTY REPORTED UNDERWAY AT EIGHT(B)
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NAVEUR NCU LON 2100/2 (REV 10-65)

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Z 081529Z JUNE 63/7FF3.

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INFO RUTPRC/COMS PXTHFLT
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BT

SECRET JCS 7354/081416Z

B. TENECON ADM RIVERO TO GEN BURCHINAL 8 JUN

1. CONFIRMING REF TELECON DISCONTINUE USE OF

FORCE AUTHORIZED BY REF B GP-4

NAVEUR NCU LON 2100/3 (REV 10-65)

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NAVEUR NCU LON 2100/2 (REV 10-65)

ANNEX D

COMMUNICATIONS TABS

#### COMMUNICATIONS TABS

TAB 1	Analysis of JCS message 7337/072230Z Jun 67 (20 mile CPA message)
<b>ጥ</b> ዜ /2	Analysis of JCC message 7347/080110Z Jun 67 (100 mile CPA message)
TAB 3	Summary of Events for JCS message 7347/080110Z Jun 67
ין א איד.	USCINCEUR message 080625Z Jun 67 (action directive to CINCUSNAVEUR)
TAB 5	comsixTHFLT message 080917Z Jun 67 (instruction to USS LIBERTY on 100 mile limitation)
тлв б	Traffic volume of HAVCOMMSTAs
ΤΛΒ γ	NATO Wide Awake Exercise Message
B SIAT	Analysis of COMPIXTHFLT message 071503Z Jun 67 (policy for SIXTHFLT operations)
TAB 9	Analysis of USS LIBERTY message 080742Z Jun 67 (overflight of two jet aircraft)

## Haval Consumication Sintion Assuma

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Tab 6 to Annex D CONFIDENTIAL

# Mayal Communication Unit London

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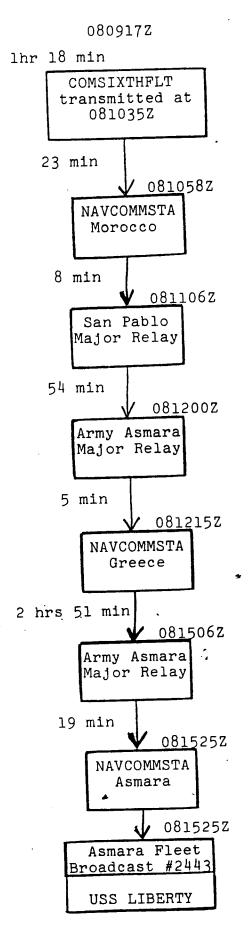
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# OPERATIONAL IMMEDIATE MESSAGE COMSIXTHFLT, DTG 080917Z June 1967

"COMSIXTHFLT 100 MILE IMPLEMENTING MSG TO USS LIBERTY"



Delayed due to internal staffing and in station traffic of equal or higher precedence traffic.

Delayed by equal or higher precedence traffic.

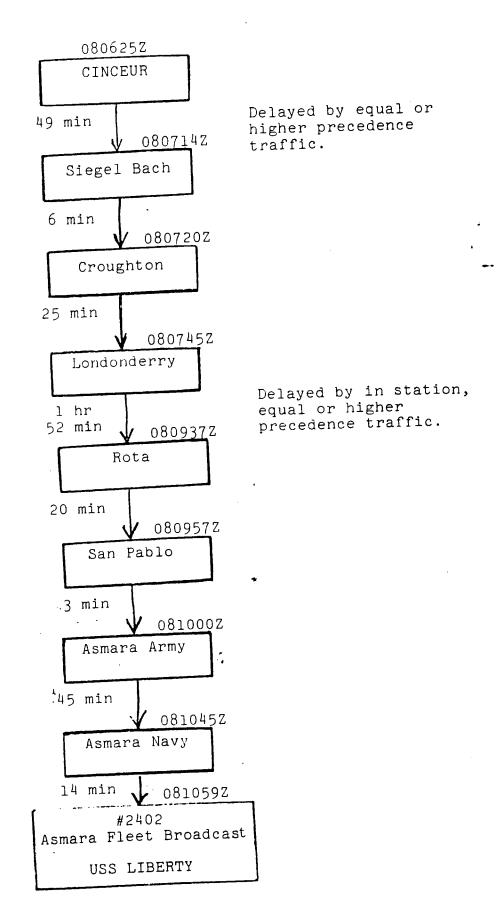
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Volume of in station traffic precluded giving attention to this missent message.

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### OPERATIONAL IMMEDIATE USCINCEUR MESSAGE ECJC/JRC 09045/080625Z June 1967

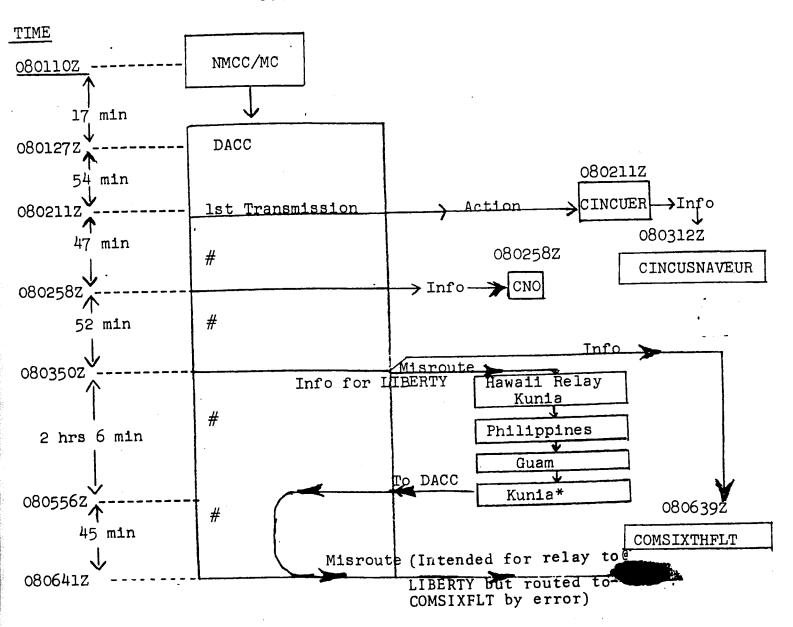
Confirms telecon to CINCUSNAVEUR to take JCS 080110Z for action.



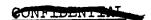
No evidence this message was received by the USS LIBERTY, based upon information provided by US Navy Court of Inquiry.

#### OPERATIONAL IMMEDIATE JCS MESSAGE 7347/080110Z June 1967

"JOS 100 MILE MESSAGE"

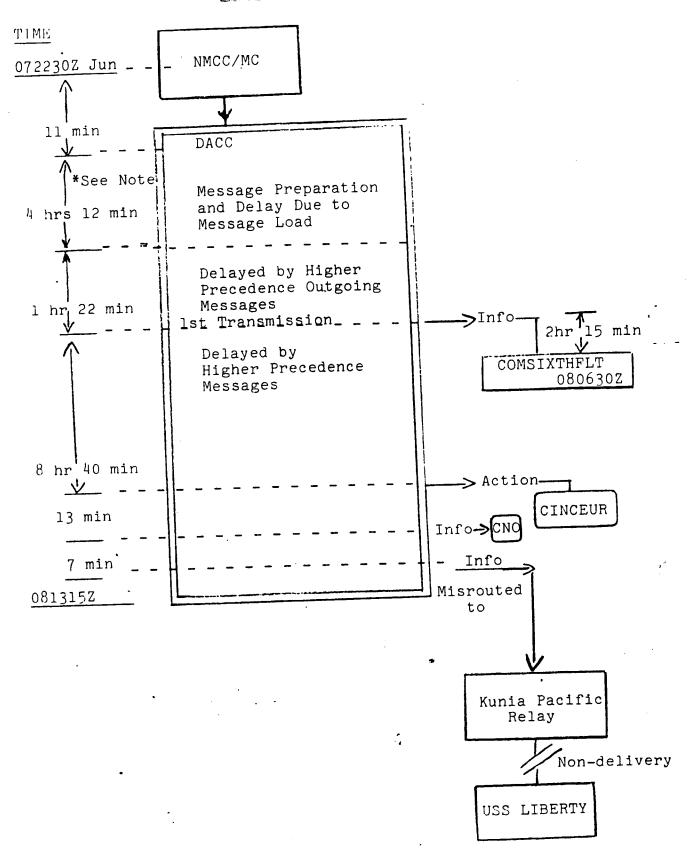


- \* Guam sent message to Kunia with instructions to relay to Morocco. Kunia misrouted to DACC in error.
- # In all cases, delays in transmission from the DACC were caused by the unusually large amount of flash precedence traffic and other immediate precedence traffic which was also awaiting transmission. Messages are handled by precedence in the order received in DACC; first in first out by precedence. During period of such large volume of traffic, it is virtually impossible to determine if the subject matter of a message warrants its transmission before another message of the same precedence.
- @ NSA dead-end terminal. Could not relay over General Service Communications. Did not return to DACC. Filed without action.



## PRIORITY JOS MESSAGE 7337/072230Z

"20 MILLE MESSAGE"



\*NOTE: Cancelled by JCS 7347, DTG 080110Z (Elapsed time between events, 2 hrs 40 min).

S. P. S. T. S. T.

NAVAL MESSAGE

10 June 1967

MESSAGE NUMBER DATE TIME GROUP (GCT)
101 14 16 00

FROM: COMSIXTHFLT

TO: CINCUSNAVEUR

INFO: USDOCOSTRIKFORSOUTH

O TO CO TO

EXERCISE WIDE AWAKE 9-67

1. THE ATTACK ON USS LIBERTY AT Ø8123ØZ4 SET OFF A CHAIN OF EVENTS REQUIRING EXTENSIVE HIGH PRECEDENCE MESSAGE TRAFFIC TO BE INTRODUCED FOR MANY HOURS INTO A COMMUNICATIONS SYSTEM WHICH ALREADY HAD IMPOSED MINIMIZE TO REDUCE THE ABNORMAL VOLUME OF TRAFFIC CONCERNING THE MIDDLE EAST WAR.

2. EXERCISE WIDE AWAKE 9-67 WAS CONDUCTED Ø817ØØZ6. THE FIRST COPIES OF THE NATO MESSAGE LACKED ONE PHONETIC LETTER IN LINE BRAVO, THUS MAKING NATIONAL AUTHENTICATION OF NATO MSG INITIALLY IMPOSSIBLE. A CORRECTION MSG WAS SUBSEQUENTLY TRANSMITTED. NUMEROUS COPIES OF NATIONAL MSG CONTAINED QUOTE 5-67 UNQUOTE VICE 9-67. DUE TO THE ECHO EFFECTS OF USEUCOM/ACE COMMAND REACTION COMMUNICATIONS, NATIONAL AND NATO VERSIONS (INCLUDING DUPLICATIONS), WERE RECEIVED IN EXCESS OF 125 TIMES DURING A TWO HOUR PERIOD OVER ALL CIRCUITS AVAILABLE TO COMSIXTHFLT. THESE HIGH PERCEDENCE EXERCISE MESSAGES INTERFERED WITH ACTUAL HIGH PRECEDENCE TRAFFIC ASSOCIATED WITH THE ATTACK ON USS LIBERTY.

SECRE

- 3. SINCE WIDE AWAKES ARE SACEUR INITIATED EXERCISES, IT IS ASSUMED THAT WIDE AWAKE 9-67 WAS IMPLEMENTED BECAUSE SACEUR WAS NOT FULLY AWARE OF THE EXISTING SITUATION AT Ø817ØØZ6. HOWEVER IT IS SUBMITTED THAT PROCEDURES SHOULD EXIST WHEREBY HIGHER NATIONAL AUTHORITY CAN PREVENT EXERCISE INTERFERENCE WITH AN ACTUAL EMERGENCY.
- 4. IT IS URGED THAT IN THE FUTURE ALL COMM/ALERT EXERCISES BE SUSPENDED WHENEVER ACTUAL ALERTS OR DEFCONS HAVE BEEN DECLARED AND WHEN ACTUAL SIXTHFLT EMERGENCY ACTION PLANS OR MINIMIZE HAVE BEEN PUT INTO EFFECT.

  GP-4

SECKET

Navy

COMSIXTHFLT MESSAGE 071503Z

(States policy that SIXTHFLT will operate 100NM from UAR, Syria and Israel)

071503Z (Date Time Group of Message)

0715482

JCS

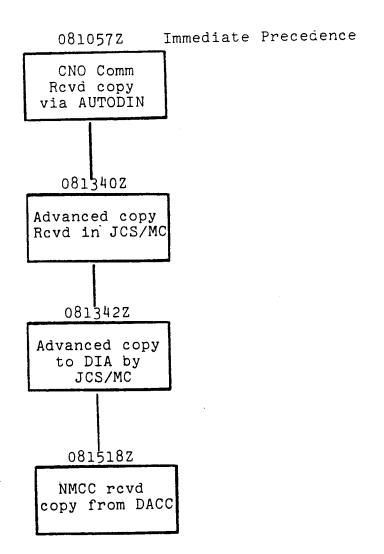
Plot Received at Navy Comm Center via Cheltenham to Flag Transmitted 0715492 0715482

Received at DACC Advance copies NMCC Message Transmitted to NMCC transmitted Center 0716332 2089120 0716302

0716302

Tab 8 to Annex D

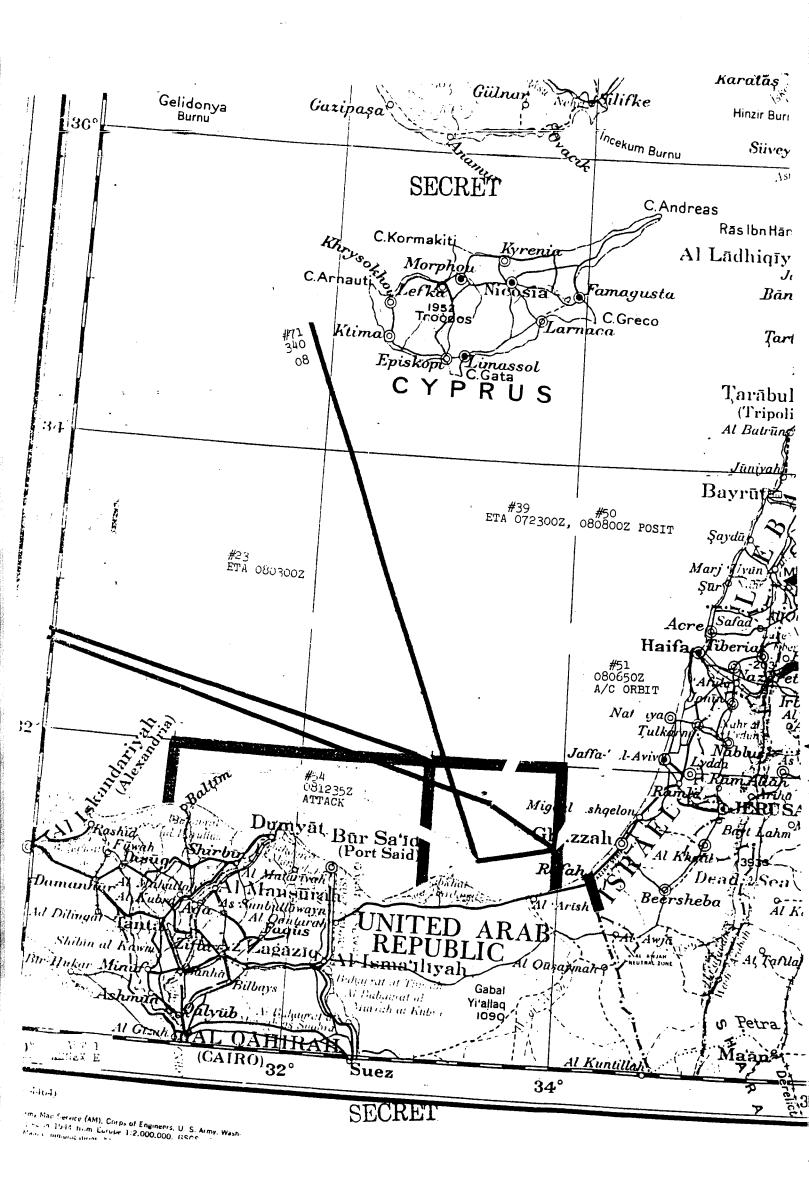
USS LIBERTY MESSAGE 080742Z (Overflight by two jet aircraft)

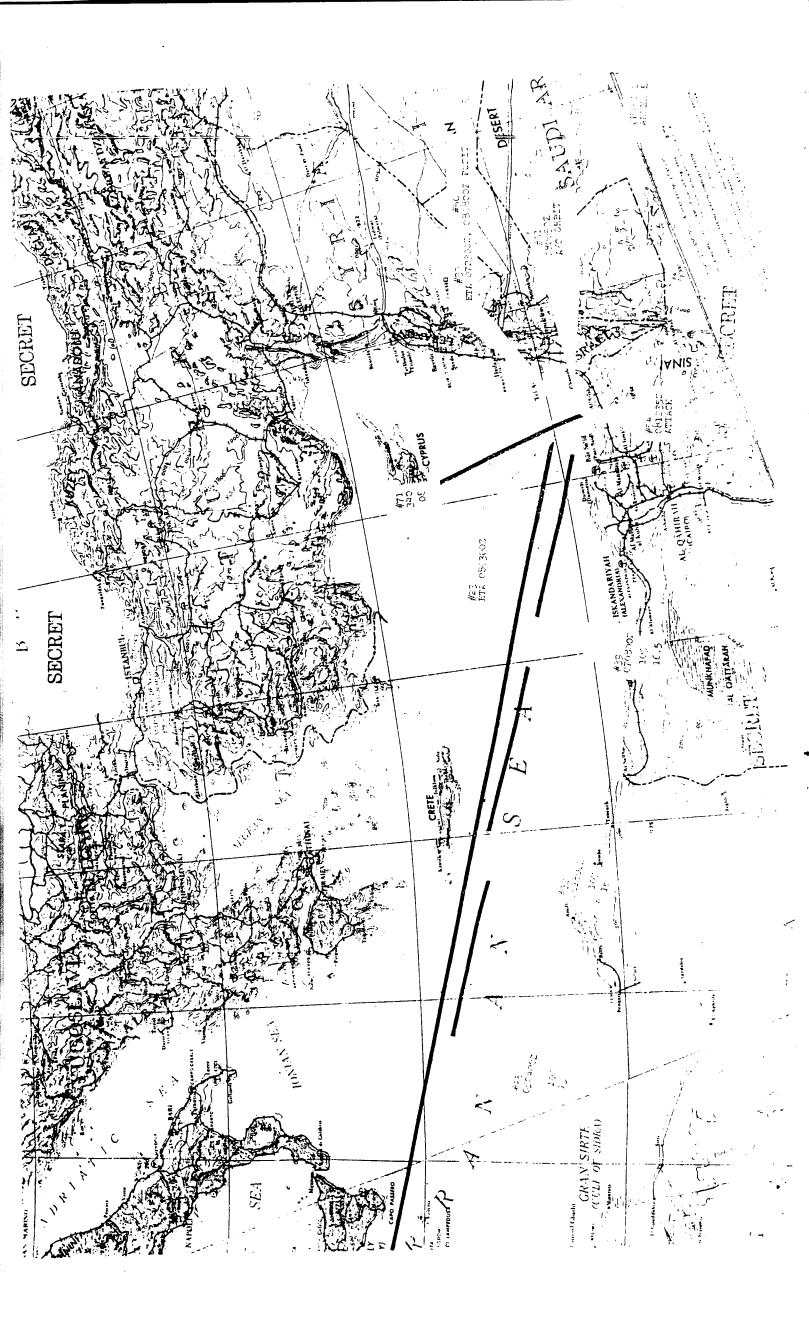


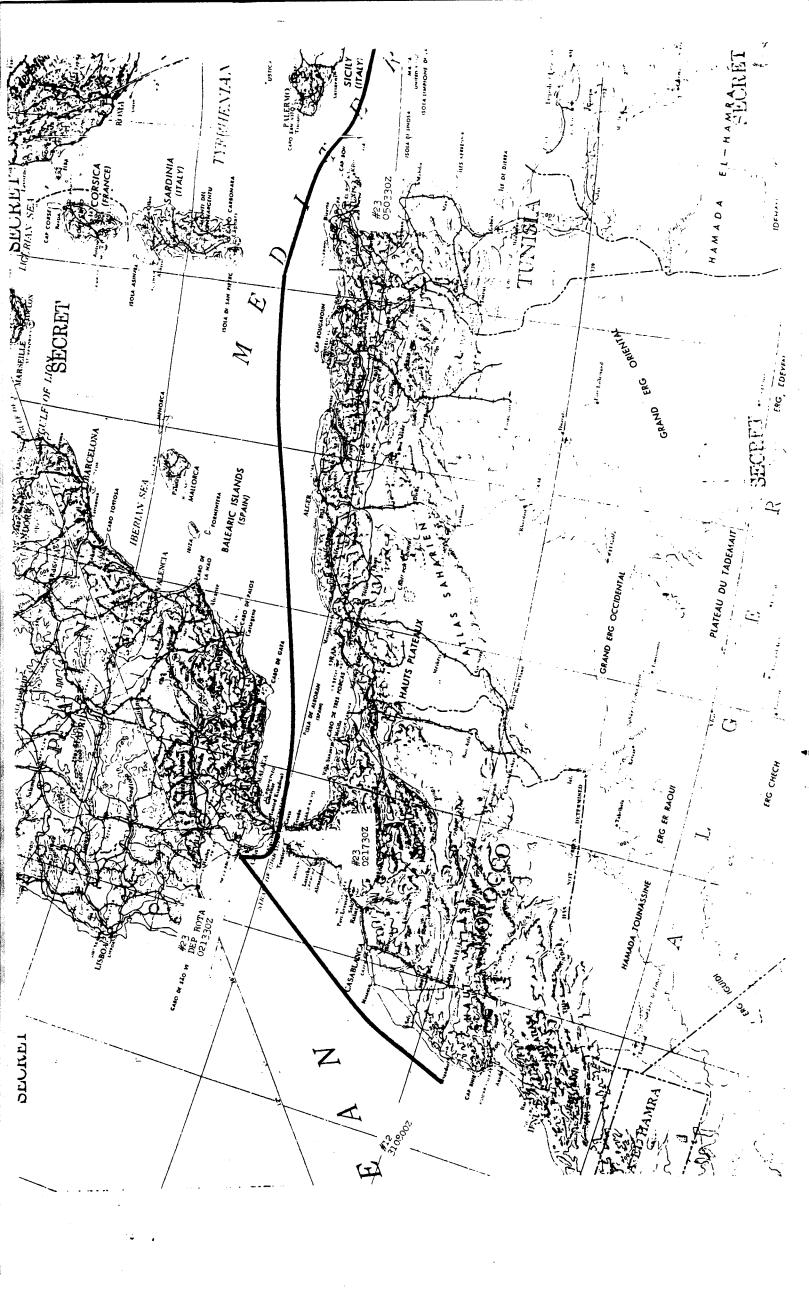
Delays attributed to equal or higher precedence traffic.

ANNEX E

CHARTS







#### ANNEX F

MEMO FOR THE CHAIRMAN, JCS,
DATED 18 JUN 67



# THE JOINT CHIEFS OF STAFF WASHINGTON D C. 20301

# JOINT COMMAND AND CONTROL REQUIREMENTS GROUP

18 June 1967

MEMORANDUM FOR THE CHAIRMAN, JOINT CHIEFS OF STAFF

Subject: Fact-Finding Team (U)

- 1. (2) The Fact-Finding Team established in accordance with MJCS 271-67, dated 15 June 1967, has substantially completed gathering of all pertinent facts relating to the issuance and transmission of operations directives to the USS LIBERTY associated with events during the period I June to 8 June 1967, which culminated in the attack on the ship on or about 081210Z June 1967.
  - 2. (U) The final report of the Fact-Finding Team is being completed as a matter of priority and will include a complete compilation of record information, as well as an analysis of all related facts. Appropriate recommendations will be submitted.
  - 3. (2) Preliminary examination of the information available indicates the following:
    - a. There were four (4) messages disseminated during the period of 7-8 June 1967 from higher headquarters to subordinate echelons containing revisions to revious instructions regarding the assigned operating location of USS LIBERTY. Since each of these message transmissions contained instructions for substantially increasing the contained instructions for substantially increasing the closest oint of approach (CPA) to the UAR and Israel, closest oint of approach (CPA) to the USS LIBERTY would the receipt of any one of these by the USS LIBERTY would undoubtedly have resulted in the ship's being a greater distance from the scene of action then underway between distance from the scene of action then underway between an action or an information addressee on each of these an action or an information addressee on each of these directives, there is no evidence available to confirm that the ship's Captain received any one of them.

April 1995 A. S. 1991 April 1995 A. S. 1991 April 1995 A. S. 1994 April 1995 A. S. 1995 April 1995 A. S. 1995 April 1995

SECRET

An identification of these directives and a brief summary of each follows:

#### Identification

- (1) JCS message #7337 DTG 072230Z Jun 67 Action: USCINCEUR Info: CINCUSNAVEUR, COMSIXTHFLT, USS LIBERTY, and others
- (2) JCS message #7347 DTG 080110Z Jun 67 Action: USCINCEUR Info: CINCUSNAVEUR, COMSIXTHFLT, USS LIBERTY, and others
- (5) USCINCEUR message ECJB/JRC 09045, DTG 080625Z Jun 07 Action: CINCUSNAVEUR Info: COMSIXTHFLT, USS LIBERTY, JCS, and others
- (4) COMSIXTHFLT message DTG 080917Z Jun 07 Action: USS LIBERTY Info: JCS, USCINCEUR, CINCUSNAVEUR, and others

#### Remarks

Advised in view of situation in E. MED., operating area previously specified "for guidance only and may be varied as local conditions dictate." Designated CPA 20 NM from UAR and 15 MM from Israel.

Requested LIBERTY comply with geographical constraints imposed on 6th Fleet units, "i.e., not closer than 100 NM Israel, Syria, Egypt and 25 NM Cyprus."

Confirms verbal instructions to "take for action" JCS 7347 (a.(2) above)

Directs LIBERTY to "proceed immediately" to new operating location. "Do not a proach coast of UAR, Israel, Syria or Lebanon closer than 100 NM and Cyprus closer than 25 NM. Acknowledge."

b. A preliminary examination has been made of the circumstances relating to each of the above. The failure of the USS LIBERTY to receive any one of these time-critical revisions to operational directives can be attributed to a combination of (1) human error, (2) high volume of communications traffic, and (3) lack of appreciation of sense of urgency regarding the movement of the LIBERTY.

- approaching her initially assigned area (12.5 MM UAR and 0.5 Israel), action was initiated through the JCS/JRC Duty Officer direct to the CINCUSNAVEUR Command Center via secure voice, requesting that 'LIBERTY be instructed to comply" with previous geographical constraints imposed by COMSIXTHFLT on air and sea units, i.e., no closer than 100 NM from UAR and Israel and 25 NM from Cyprus. NAVEUR advised JCS/JRC Duty Officer that prompt action would be initiated to inform COMSIXTHFLT. By separate action, both JCS/JRC Duty Officer and CINCUSHAVEUR Duty Officer informed the USCINCEUR Command Center. Some four hours and forty-five minutes elapsed before these instructions were relayed to COMSIXTHFLT for action. Based in preliminary analysis of available information, the following findings apparently contributed to this delay:
  - (1) JCS/JRC did not use normal command channels but, in the interest of expediency, issued operational instructions direct to a represent commander (CINCUSNAVEUR). Proper follow-up action was taken to acvise USCINCEUR of the request for action passed to CINCUSNAVEUR Buty Officer and that "he had taken action." As it developed, this was an unwarranted statement and was misleading.
    - (a) While these actions in themselves resulted in some misunderstanding in the minds of duty officers in both the EUCOM and NAVEUCOM Command Centers as to who had the action responsibility, delay in dissemination of these operational directives cannot be solely attributed to the JCS/JRC action in initially bypassing CINCEUR, since verbal confirmation of the authenticity of these instructions (Date-Time-Group of JCS message) via secure voice communication was received by the CINCUSNAVEUR Duty Officer simultaneously with his being handed a hard copy of the message.
    - (b) It can be further deduced that the existence of a verbal CINCUSNAVEUR policy requiring verification, either in the form of a message Date-Time-Group or call from a General/Flag officer, before action can be taken on telephone instructions emanating from higher headquarters, effectively precluded exercise of judgment by the duty officer and the possibility of an earlier response on the part of the LIBERTY.

- (2) The JCS message directive regarding new geographical constraints for USS LIBERTY movements was transmitted to and received by USCINCEUR approximately two hours after verbal notification. CINCUSNAVEUR received the message directive a, proximately three hours from time of verbal notification. COMSIXTHFLT received the directive via CINCUSNAVEUR four hours and forty-five minutes from notification to USCINCEUR and CINCUSNAVEUR. COMSIXTHFLT instructions to LIBERTY were broadcast ten hours and thirty-five minutes from original initiation of the action to relocate LIBERTY.
- () The reasons for delays on the Flagship of COMSIXTHFLT were internal staffing, a delay in transmitting due to other traffic of the same and higher precedence, and the commander and his staff were deeply involved in high priority press activity directed by DOD and plans for evacuation of dependents.
- 4. (2) Notification of the additional task to incorporate official US public statements bearing on the findings was received on the afternoon of 15 June 1967. Although Public Affairs statements available in the European Command have been reviewed, those available in the Washington area have not as yet been fully analyzed. All those reviewed to date indicate no bearing on the findings.
- 5. (2) There appears to be no evidence to indicate the existence at any time of conflicting instructions pertaining to the operation of the USS LIBERTY.
- 6. (2) The team met with the senior member of the court of inquiry convened by CINCUSNAVEUR on 15 June 1967 in Malta. In order to preclude infringement upon the prerogatives of that group, information pertaining to receipt and reaction of the LIHERTY to operational directives was obtained by the team from facts previously collected by the court of inquiry. Subsequently, at Hqs CINCUSNAVEUR, an exchange of facts was mutually beneficial to both efforts.

JOSEPH R. RUSS Major General, USA Chief, JCCRG

Copy to: Director, Joint Staff